

STATE OF MISSOURI  
**DEPARTMENT OF NATURAL RESOURCES**

MISSOURI CLEAN WATER COMMISSION



**MISSOURI STATE OPERATING PERMIT**

In compliance with the Missouri Clean Water Law, (Chapter 644 R.S. Mo. as amended, hereinafter, the Law), and the Federal Water Pollution Control Act (Public Law 92-500, 92<sup>nd</sup> Congress) as amended,

Permit No. MO-0127566

Owner: Industrial Development Authority of Washington County  
Address: 501 East High Street, Potosi, MO 63664

Continuing Authority: City of Potosi, Missouri  
Address: 121 East High Street, Potosi, MO 63664

Facility Name: Potosi Wastewater Treatment Plant #3  
Facility Address: MO Rt. O at the Potosi Correctional Center, Potosi, MO 63644

Legal Description: SE¼, NE¼, NE¼, Landgrant 2115, Washington County  
UTM Coordinates: X= 698549, Y= 4201370

Receiving Stream: Rubeneau Branch (C)  
First Classified Stream and ID: Rubeneau Branch (C) (2123)  
USGS Basin & Sub-watershed No.: (07140104-0301)

is authorized to discharge from the facility described herein, in accordance with the effluent limitations and monitoring requirements as set forth herein:

**FACILITY DESCRIPTION**

Outfall #001 – POTW – SIC #4952

The use or operation of this facility shall be by or under the supervision of a Certified “C” Operator.

Extended aeration plant: influent pump station / fine screen / extended aeration tank / secondary clarifiers / ultraviolet disinfection / sludge aerobic digester/ sludge is land applied

Design population equivalent is 2,500.

Design flow is 250,000 gallons per day.

Actual flow is 39,000 gallons per day.

Design sludge production is 49.0 dry tons/year.

This permit authorizes only wastewater discharges under the Missouri Clean Water Law and the National Pollutant Discharge Elimination System; it does not apply to other regulated areas. This permit may be appealed in accordance with Section 644.051.6 of the Law.

December 18, 2012  
Effective Date

Sara Parker Pauley, Director, Department of Natural Resources

December 17, 2017  
Expiration Date

John Madras, Director, Water Protection Program

OUTFALL #001	TABLE A-1. FINAL EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS				PAGE NUMBER 2 of 6	
					PERMIT NUMBER MO-0127566	
The permittee is authorized to discharge from outfall(s) with serial number(s) as specified in the application for this permit. The final effluent limitations shall become effective upon issuance and remain in effect until expiration of the permit. Such discharges shall be controlled, limited and monitored by the permittee as specified below:						
EFFLUENT PARAMETER(S)	UNITS	FINAL EFFLUENT LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
Flow	MGD	*		*	once/month**	24 hr. estimate
Biochemical Oxygen Demand <sub>5</sub>	mg/L		45	30	once/month**	composite***
Total Suspended Solids	mg/L		45	30	once/month**	composite***
<i>E. coli</i> (Note 1)	#/100 ml		1030	206	once/week	grab
pH – Units	SU	****		****	once/month**	grab
Ammonia as N (April 1 – Sept 30) (Oct 1 – March 31)	mg/L	3.6 7.5		1.4 2.9	once/month**	grab
Oil & Grease	mg/L	15		10	once/month**	grab
MONITORING REPORTS SHALL BE SUBMITTED MONTHLY; THE FIRST REPORT IS DUE February 28, 2013. THERE SHALL BE NO DISCHARGE OF FLOATING SOLIDS OR VISIBLE FOAM IN OTHER THAN TRACE AMOUNTS.						
Whole Effluent Toxicity (WET) test	% Survival	See Special Condition #17			once/permit cycle in 4 <sup>th</sup> year	24-hr Composite***
MONITORING REPORTS SHALL BE SUBMITTED ONCE PERMIT CYCLE; THE FIRST REPORT IS DUE January 28, 2017.						

\* Monitoring requirement only.

\*\* Reports shall be submitted by the 28<sup>th</sup> day of the month following the reporting period, e.g. Reporting period is the month of March (samples collected monthly), report due by April 28<sup>th</sup>.

\*\*\* A composite sample is made up from a minimum of four grab samples collected within a 24 hour period with a minimum of two hours between each grab sample.

\*\*\*\* pH is measured in pH units and is not to be averaged. The pH is limited to the range of 6.5-9.0 pH units.

Note 1 - Effluent limitations and monitoring requirements for *E. coli* are applicable only during the recreational season from April 1 through October 31. The Monthly Average Limit for *E. coli* is expressed as a geometric mean. The Weekly Average for *E. coli* will be expressed as a geometric mean if more than one (1) sample is collected during a calendar week (Sunday through Saturday).

TABLE B. INFLUENT MONITORING REQUIREMENTS			
The facility is required to meet a removal efficiency of 85% or more as a monthly average. The monitoring requirements shall become effective upon issuance and remain in effect until expiration of the permit. To determine removal efficiencies, the influent wastewater shall be monitored by the permittee as specified below:			
SAMPLING LOCATION AND PARAMETER(S)	UNITS	MONITORING REQUIREMENTS	
		MEASUREMENT FREQUENCY	SAMPLE TYPE
Biochemical Oxygen Demand <sub>5</sub>	mg/L	once/month**	composite***
Total Suspended Solids	mg/L	once/month**	composite***
MONITORING REPORTS SHALL BE SUBMITTED MONTHLY; THE FIRST REPORT IS DUE February 28, 2013.			

### C. STANDARD CONDITIONS

In addition to specified conditions stated herein, this permit is subject to the attached Parts I, II, & III standard conditions dated October 1, 1980 and August 15, 1994, and hereby incorporated as though fully set forth herein.

### D. SPECIAL CONDITIONS

1. This permit may be reopened and modified, or alternatively revoked and reissued, to:
  - (a) Comply with any applicable effluent standard or limitation issued or approved under Sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a) (2) of the Clean Water Act, if the effluent standard or limitation so issued or approved:
    - (1) contains different conditions or is otherwise more stringent than any effluent limitation in the permit; or
    - (2) controls any pollutant not limited in the permit.
  - (b) Incorporate new or modified effluent limitations or other conditions, if the result of a waste load allocation study, toxicity test or other information indicates changes are necessary to assure compliance with Missouri's Water Quality Standards.
  - (c) Incorporate new or modified effluent limitations or other conditions if, as the result of a watershed analysis, a Total Maximum Daily Load (TMDL) limitation is developed for the receiving waters which are currently included in Missouri's list of waters of the state not fully achieving the state's water quality standards, also called the 303(d) list.

The permit as modified or reissued under this paragraph shall also contain any other requirements of the Clean Water Act then applicable.

2. All outfalls must be clearly marked in the field.

#### 3. Water Quality Standards

- (a) Discharges to waters of the state shall not cause a violation of water quality standards rule under 10 CSR 20-7.031, including both specific and general criteria.
- (b) General Criteria. The following general water quality criteria shall be applicable to all waters of the state at all times including mixing zones. No water contaminant, by itself or in combination with other substances, shall prevent the waters of the state from meeting the following conditions:
  - (1) Waters shall be free from substances in sufficient amounts to cause the formation of putrescent, unsightly or harmful bottom deposits or prevent full maintenance of beneficial uses;
  - (2) Waters shall be free from oil, scum and floating debris in sufficient amounts to be unsightly or prevent full maintenance of beneficial uses;
  - (3) Waters shall be free from substances in sufficient amounts to cause unsightly color or turbidity, offensive odor or prevent full maintenance of beneficial uses;
  - (4) Waters shall be free from substances or conditions in sufficient amounts to result in toxicity to human, animal or aquatic life;
  - (5) There shall be no significant human health hazard from incidental contact with the water;
  - (6) There shall be no acute toxicity to livestock or wildlife watering;
  - (7) Waters shall be free from physical, chemical or hydrologic changes that would impair the natural biological community;
  - (8) Waters shall be free from used tires, car bodies, appliances, demolition debris, used vehicles or equipment and solid waste as defined in Missouri's Solid Waste Law, section 260.200, RSMo, except as the use of such materials is specifically permitted pursuant to section 260.200-260.247.

#### 4. Changes in Discharges of Toxic Substances

The permittee shall notify the Director as soon as it knows or has reason to believe:

- (a) That any activity has occurred or will occur which would result in the discharge of any toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels:"
  - (1) One hundred micrograms per liter (100 µg/L);
  - (2) Two hundred micrograms per liter (200 µg/L) for acrolein and acrylonitrile; five hundred micrograms per liter (500 µg/L) for 2,5 dinitrophenol and for 2-methyl-4, 6-dinitrophenol; and one milligram per liter (1 mg/L) for antimony;
  - (3) Five (5) times the maximum concentration value reported for the pollutant in the permit application;
  - (4) The level established in Part A of the permit by the Director.
- (b) That they have begun or expect to begin to use or manufacture as an intermediate or final product or byproduct any toxic pollutant, which was not reported in the permit application.

D. SPECIAL CONDITIONS (continued)

5. Report as no-discharge when a discharge does not occur during the report period.
6. It is a violation of the Missouri Clean Water Law to fail to pay fees associated with this permit (644.055 RSMo).
7. The permittee shall comply with any applicable requirements listed in 10 CSR 20-9, unless the facility has received written notification that the Department has approved a modification to the requirements. The monitoring frequencies contained in this permit shall not be construed by the permittee as a modification of the monitoring frequencies listed in 10 CSR 20-9. If a modification of the monitoring frequencies listed in 10 CSR 20-9 is needed, the permittee shall submit a written request to the department for review and, if deemed necessary, approval.
8. The permittee shall develop and implement a program for maintenance and repair of the collection system. The permittee shall submit a report annually in January to the Southeast Regional Office with the Discharge and Monitoring reports which address measures taken to locate and eliminate sources of infiltration and inflow into the collection system serving the facility for the previous year.
9. Bypasses are not authorized at this facility and are subject to 40 CFR 122.41(m). If a bypass occurs, the permittee shall report in accordance to 40 CFR 122.41(m)(3)(i), and with Standard Condition Part I, Section B, subsection 2.b. Bypasses are to be reported to the Southeast Regional Office.
10. The facility must be sufficiently secured to restrict entry by children, livestock and unauthorized persons as well as to protect the facility from vandalism.
11. At least one gate must be provided to access the wastewater treatment facility and provide for maintenance and mowing. The gate shall remain locked except when opened by the permittee to perform operational monitoring, sampling, maintenance, mowing, or for inspections by the Department.
12. At least one (1) warning sign shall be placed on each side of the facility enclosure in such positions as to be clearly visible from all directions of approach. There shall also be one (1) sign placed for every five hundred feet (500') (150 m) of the perimeter fence. A sign shall also be placed on each gate. Minimum wording shall be SEWAGE TREATMENT FACILITY—KEEP OUT. Signs shall be made of durable materials with characters at least two inches (2") high and shall be securely fastened to the fence, equipment or other suitable locations.
13. An Operation and Maintenance (O & M) manual shall be maintained by the permittee and made available to the operator. The O & M manual shall include key operating procedures and a brief summary of the operation of the facility.
14. An all-weather access road shall be provided to the treatment facility.
15. The discharge from the wastewater treatment facility shall be conveyed to the receiving stream via a closed pipe or a paved or rip-rapped open channel. Sheet or meandering drainage is not acceptable. The outfall sewer shall be protected against the effects of floodwater, ice or other hazards as to reasonably insure its structural stability and freedom from stoppage. The outfall shall be maintained so that a sample of the effluent can be obtained at a point after the final treatment process and before the discharge mixes with the receiving waters.
16. Land application of biosolids shall be conducted in accordance with Standard Conditions III. Land application of biosolids during frozen, snow covered, or saturated soil conditions in accordance with the additional requirements specified in WQ426 shall occur only with prior notification to the Southeast Regional Office.

D. SPECIAL CONDITIONS (continued)

17. Whole Effluent Toxicity (WET) Test shall be conducted as follows:

SUMMARY OF ACUTE WET TESTING FOR THIS PERMIT				
OUTFALL	AEC	FREQUENCY	SAMPLE TYPE	MONTH
001	100%	Once/permit cycle in 4 <sup>th</sup> year	24 hr. composite*	Any

\* A 24-hour composite sample is composed of 48 aliquots (subsamples) collected at 30 minute intervals by an automatic sampler.

Dilution Series							
AEC%= 100%	100% effluent	50% effluent	25% effluent	12.5% effluent	6.25% effluent	(Control) 100% upstream, if available	(Control) 100% Lab Water, also called synthetic water

(a) Test Schedule and Follow-Up Requirements

- (1) Perform a MULTIPLE-dilution acute WET test in the months and at the frequency specified above. For tests which are successfully passed, submit test results using the Department's WET test report form #MO-780-1899 along with complete copies of the test reports as received from the laboratory, including copies of chain-of-custody forms within 30 calendar days of availability to the WATER PROTECTION PROGRAM, P.O. Box 176, Jefferson City, MO 65102. If the effluent passes the test, do not repeat the test until the next test period.
  - (i) Chemical and physical analysis of the upstream control and effluent sample shall occur immediately upon being received by the laboratory, prior to any manipulation of the effluent sample beyond preservation methods consistent with federal guidelines for WET testing that are required to stabilize the sample during shipping.
  - (ii) Any and all chemical or physical analysis of the effluent sample performed in conjunction with the WET test shall be performed at the 100% Effluent concentration in addition to analysis performed upon any other effluent concentration.
  - (iii) All chemical analyses included in the Missouri Department of Natural Resources WET test report form #MO-780-1899 shall be performed and results shall be recorded in the appropriate field of the report form.
- (2) The WET test will be considered a failure if mortality observed in effluent concentrations for either specie, equal to or less than the AEC, is significantly different (at the 95% confidence level;  $p = 0.05$ ) than that observed in the upstream receiving-water control sample. Where upstream receiving water is not available, synthetic laboratory control water may be used.
- (3) All failing test results along with complete copies of the test reports as received from the laboratory, INCLUDING THOSE TESTS CONDUCTED UNDER CONDITION (3) BELOW, shall be reported to the WATER PROTECTION PROGRAM, P.O. Box 176, Jefferson City, MO 65102 within 14 calendar days of the availability of the results.
- (4) If the effluent fails the test for BOTH test species, a multiple dilution test shall be performed for BOTH test species within 30 calendar days and biweekly thereafter (for storm water, tests shall be performed on the next and subsequent storm water discharges as they occur, but not less than 7 days apart) until one of the following conditions are met: Note: Written request regarding single species multiple dilution accelerated testing will be address by THE WATER PROTECTION PROGRAM on a case by case basis.
  - (i) THREE CONSECUTIVE MULTIPLE-DILUTION TESTS PASS. No further tests need to be performed until next regularly scheduled test period.
  - (ii) A TOTAL OF THREE MULTIPLE-DILUTION TESTS FAIL.
- (5) Follow-up tests do not negate an initial failed test.
- (6) The permittee shall submit a summary of all test results for the test series along with complete copies of the test reports as received from the laboratory to the WATER PROTECTION PROGRAM, P.O. Box 176, Jefferson City, MO 65102 within 14 calendar days of the third failed test.
- (7) Additionally, the following shall apply upon failure of the third follow up MULTIPLE DILUTION test The permittee should contact THE WATER PROTECTION PROGRAM within 14 calendar days from availability of the test results to ascertain as to whether a TIE or TRE is appropriate. If the permittee does not contact THE WATER PROTECTION PROGRAM upon the third follow up test failure, a toxicity identification evaluation (TIE) or toxicity reduction evaluation (TRE) is automatically triggered. The permittee shall submit a plan for conducting a TIE or TRE to the WATER PROTECTION PROGRAM within 60 calendar days of the date of the automatic trigger or DNR's direction to perform either a TIE or TRE. This plan must be approved by DNR before the TIE or TRE is begun. A schedule for completing the TIE or TRE shall be established in the plan approval.

D. SPECIAL CONDITIONS (continued)

- (8) Upon DNR's approval, the TIE/TRE schedule may be modified if toxicity is intermittent during the TIE/TRE investigations. A revised WET test schedule may be established by DNR for this period.
  - (9) If a previously completed TIE has clearly identified the cause of toxicity, additional TIEs will not be required as long as effluent characteristics remain essentially unchanged and the permittee is proceeding according to a DNR approved schedule to complete a TRE and reduce toxicity. Regularly scheduled WET testing as required in the permit, without the follow-up requirements, will be required during this period.
  - (10) When WET test sampling is required to run over one DMR period, each DMR report shall contain a copy of the Department's WET test report form that was generated during the reporting period.
  - (11) Submit a concise summary in tabular format of all WET test results with the annual report.
- (b) Test Conditions
- (1) Test Type: Acute Static non-renewal
  - (2) All tests, including repeat tests for previous failures, shall include both test species listed below unless approved by the department on a case by case basis.
  - (3) Test species: *Ceriodaphnia dubia* and *Pimephales promelas* (fathead minnow). Organisms used in WET testing shall come from cultures reared for the purpose of conducting toxicity tests and cultured in a manner consistent with the most current USEPA guidelines. All test animals shall be cultured as described in the most current edition of Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms.
  - (4) Test period: 48 hours at the "Allowable Effluent Concentration" (AEC) specified above.
  - (5) Upstream receiving stream water shall be used as dilution water. If upstream water is unavailable or if mortality in the upstream water exceeds 10%, "reconstituted" water will be used as dilution water. Procedures for generating reconstituted water will be supplied by the MDNR upon request.
  - (6) Tests will be run with 100% receiving-stream water (if available), collected upstream of the outfall at a point beyond any influence of the effluent, and reconstituted water.
  - (7) If reconstituted-water control mortality for a test species exceeds 10%, the entire test will be rerun.
  - (8) If upstream control mortality exceeds 10%, the entire test will be rerun using reconstituted water as the dilutant.
  - (9) Whole-effluent-toxicity test shall be consistent with the most current edition of Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms

**MISSOURI DEPARTMENT OF NATURAL RESOURCES  
FACT SHEET  
FOR THE PURPOSE OF INITIAL PERMITTING  
OF  
MO-0127566  
POTOSI WWTF #3**

The Federal Water Pollution Control Act ("Clean Water Act" Section 402 Public Law 92-500 as amended) established the National Pollution Discharge Elimination System (NPDES) permit program. This program regulates the discharge of pollutants from point sources into the waters of the United States, and the release of storm water from certain point sources. All such discharges are unlawful without a permit (Section 301 of the "Clean Water Act"). After a permit is obtained, a discharge not in compliance with all permit terms and conditions is unlawful. Missouri State Operating Permits (MSOPs) are issued by the Director of the Missouri Department of Natural Resources (Department) under an approved program, operating in accordance with federal and state laws (Federal "Clean Water Act" and "Missouri Clean Water Law" Section 644 as amended). MSOPs are issued for a period of five (5) years unless otherwise specified.

As per [40 CFR Part 124.8(a)] and [10 CSR 20-6.020(1)2.] a Factsheet shall be prepared to give pertinent information regarding the applicable regulations, rationale for the development of effluent limitations and conditions, and the public participation process for the Missouri State Operating Permit (operating permit) listed below.

A Factsheet is not an enforceable part of an operating permit.

This Factsheet is for a Minor

**Part I – Facility Information**

Facility Type: POTW - SIC #4952

Facility Description:

Extended aeration plant with: influent pump station, fine screen, extended aeration tank, secondary clarifiers, Ultraviolet disinfection, and sludge aerobic digester. Sludge is land applied.

Have any changes occurred at this facility or in the receiving water body that effects effluent limit derivation?

- No.

Application Date: 06/18/12

Expiration Date: N/A – new facility

**OUTFALL(S) TABLE:**

OUTFALL	DESIGN FLOW (CFS)	TREATMENT LEVEL	EFFLUENT TYPE	DISTANCE TO CLASSIFIED SEGMENT (MI)
#001	0.387	Secondary	Domestic	0 1.5 mi. to WBC (B)

Receiving Water Body's Water Quality & Facility Performance History:

A review of the Water Quality Assessment database did not show any stream surveys or assessments. This is a new facility, so there have been no discharge monitoring reports submitted and no inspections for compliance. Use Attainability Analyses were conducted on Rubeneau Branch in 2005, 2006, and 2007 with no Whole Body Contact Recreation (WBC) use added. Outfall #001 is approximately 1.5 miles from Mill Creek (WBID 2118) which has a WBC (B) designated use.

Comments:

Construction of the facility initially commenced in 2002 and was suspended in late 2002 when it was determined that there was not adequate flow to the facility to sustain a biological reaction for the reduction of waste. In January 2005, the aerobic sludge digester and emergency standby generator for the facility was brought online and permitted under MO-0127566. The digester was used to treat waste activated sludge generated by the Potosi WWTF #2. No other process present at the Potosi WWTF #3 was included within the scope of the 2005 operating permit.

The Public Water Supply District No. 1 of Washington County (PWSD) has been working to implement a centralized system to collect wastewater generated by residents located outside the city limits of Potosi. Under a cooperative agreement with the Industrial Development Authority of Washington County (IDA) and the City of Potosi, the PWSD shall connect to the sewer trunk main constructed in 2002 to convey flows to the Potosi WWTF #3.

## **Part II – Operator Certification Requirements**

Applicable ; This facility is required to have a certified operator.

As per [10 CSR 20-6.010(8) Terms and Conditions of a Permit], permittees shall operate and maintain facilities to comply with the Missouri Clean Water Law and applicable permit conditions and regulations. Operators or supervisors of operations at regulated wastewater treatment facilities shall be certified in accordance with [10 CSR 20-9.020(2)] and any other applicable state law or regulation. As per [10 CSR 20-9.020(2)(A)], requirements for operation by certified personnel shall apply to all wastewater treatment systems, if applicable, as listed below:

Check boxes below that are applicable to the facility;

- Owned or operated by or for:
  - Municipalities
  - Public Sewer District:
  - County
  - Public Water Supply Districts:
  - Private sewer company regulated by the Public Service Commission:
  - State or Federal agencies:

Each of the above entities are only applicable if they have a Population Equivalent greater than two hundred (200) and/or fifty (50) or more service connections.

- Department required:   
The Department requires this facility to retain the services of a certified Operator.

This facility currently requires an operator with a C Certification Level. Please see **Appendix A - Classification Worksheet**. Modifications made to the wastewater treatment facility may cause the classification to be modified.

Operator's Name: David Douglas  
Certification Number: 6089  
Certification Level: C

The listing of the operator above only signifies that staff drafting this operating permit have reviewed appropriate Department records and determined that the name listed on the operating permit application has the correct and applicable Certification Level.

## **Part III– Operational Monitoring**

As per [10 CSR 20-9.010(4)], the facility is required to conduct operational monitoring.

**Part IV – Receiving Stream Information**

10 CSR 20-7.031 Missouri Water Quality Standards, the Department defines the Clean Water Commission water quality objectives in terms of "water uses to be maintained and the criteria to protect those uses." The receiving stream and/or 1<sup>st</sup> classified receiving stream's beneficial water uses to be maintained are located in the Receiving Stream Table located below in accordance with [10 CSR 20-7.031(3)].

**RECEIVING STREAM(S) TABLE:**

WATER-BODY NAME	CLASS	WBID	DESIGNATED USES*	12-DIGIT HUC	EDU**
Rubeneau Branch	C	2123	AQL, LWW	071401040301	Ozark/Meramec

\* - Irrigation (IRR), Livestock & Wildlife Watering (LWW), Protection of Warm Water Aquatic Life and Human Health-Fish Consumption (AQL), Cool Water Fishery (CLF), Cold Water Fishery (CDF), Whole Body Contact Recreation (WBC), Secondary Contact Recreation (SCR), Drinking Water Supply (DWS), Industrial (IND), Groundwater (GRW).

\*\* - Ecological Drainage Unit

**RECEIVING STREAM(S) LOW-FLOW VALUES:**

RECEIVING STREAM (U, C, P)	LOW-FLOW VALUES (CFS)		
	1Q10	7Q10	30Q10
Rubeneau Branch (C)	0.0	0.0	0.1

**MIXING CONSIDERATIONS**

Mixing Zone: Not Allowed [10 CSR 20-7.031(4)(A)4.B.(I)(a)].

Zone of Initial Dilution: Not Allowed [10 CSR 20-7.031(4)(A)4.B.(I)(b)].

**RECEIVING STREAM MONITORING REQUIREMENTS:**

No receiving water monitoring requirements recommended at this time.

**Part V – Rationale and Derivation of Effluent Limitations & Permit Conditions**

**ALTERNATIVE EVALUATIONS FOR NEW FACILITIES:**

As per [10 CSR 20-7.015(4)(A)], discharges to losing streams shall be permitted only after other alternatives including land application, discharges to a gaining stream and connection to a regional wastewater treatment facility have been evaluated and determined to be unacceptable for environmental and/or economic reasons.

Not Applicable ; The facility does not discharge to a Losing Stream as defined by [10 CSR 20-2.010(36)] & [10 CSR 20-7.031(1)(N)], or is an existing facility.

**ANTI-BACKSLIDING:**

A provision in the Federal Regulations [CWA §303(d)(4); CWA §402(c); 40 CFR Part 122.44(I)] that requires a reissued permit to be as stringent as the previous permit with some exceptions.

- New facility, backsliding does not apply.

**ANTIDEGRADATION:**

In accordance with Missouri's Water Quality Standard [10 CSR 20-7.031(2)], the Department is to document by means of Antidegradation Review that the use of a water body's available assimilative capacity is justified. Degradation is justified by documenting the socio-economic importance of a discharging activity after determining the necessity of the discharge.

- The application for construction permit was submitted prior to the effective date of the Missouri Antidegradation Rule & Implementation Procedure, so an antidegradation review is not required. Construction of the facility initially commenced in 2002 and was suspended in late 2002. The PWSO will now be connecting to the sewer trunk main constructed in 2002 to convey flows to the Potosi WWTF #3.

**AREA-WIDE WASTE TREATMENT MANAGEMENT & CONTINUING AUTHORITY:**

As per [10 CSR 20-6.010(3)(B)], ...An applicant may utilize a lower preference continuing authority by submitting, as part of the application, a statement waiving preferential status from each existing higher preference authority, providing the waiver does not conflict with any area-wide management plan approved under section 208 of the Federal Clean Water Act or any other regional sewage service and treatment plan approved for higher preference authority by the Department.

**BIOSOLIDS & SEWAGE SLUDGE:**

Biosolids are solid materials resulting from domestic wastewater treatment that meet federal and state criteria for beneficial uses (i.e. fertilizer). Sewage sludge is solids, semi-solids, or liquid residue generated during the treatment of domestic sewage in a treatment works; including but not limited to, domestic septage; scum or solids removed in primary, secondary, or advanced wastewater treatment process; and a material derived from sewage sludge. Sewage sludge does not include ash generated during the firing of sewage sludge in a sewage sludge incinerator or grit and screening generated during preliminary treatment of domestic sewage in a treatment works. Additional information regarding biosolids and sludge is located at the following web address:

<http://dnr.mo.gov/env/wpp/pub/index.html>, items WQ422 through WQ449.

- Permittee land applies biosolids in accordance with Standard Conditions III.

**COMPLIANCE AND ENFORCEMENT:**

Enforcement is the action taken by the Water Protection Program (WPP) to bring an entity into compliance with the Missouri Clean Water Law, its implementing regulations, and/or any terms and conditions of an operating permit. The primary purpose of the enforcement activity in the WPP is to resolve violations and return the entity to compliance

Not Applicable ; The permittee/facility is not currently under Water Protection Program enforcement action.

**PRETREATMENT PROGRAM:**

The reduction of the amount of pollutants, the elimination of pollutants, or the alteration of the nature of pollutant properties in wastewater prior to or in lieu of discharging or otherwise introducing such pollutants into a Publicly Owned Treatment Works [40 CFR Part 403.3(q)].

Pretreatment programs are required at any POTW (or combination of POTW operated by the same authority) and/or municipality with a total design flow greater than 5.0 MGD and receiving industrial wastes that interfere with or pass through the treatment works or are otherwise subject to the pretreatment standards. Pretreatment programs can also be required at POTWs/municipals with a design flow less than 5.0 MGD if needed to prevent interference with operations or pass through.

Several special conditions pertaining to the permittee's pretreatment program may be included in the permit, and are as follows:

- Implementation and enforcement of the program,
- Annual pretreatment report submittal,
- Submittal of list of industrial users,
- Technical evaluation of need to establish local limitations, and
- Submittal of the results of the evaluation

Not Applicable ; The permittee, at this time, is not required to have a Pretreatment Program or does not have an approved pretreatment program.

**REASONABLE POTENTIAL ANALYSIS (RPA):**

Federal regulation [40 CFR Part 122.44(d)(1)(i)] requires effluent limitations for all pollutants that are or may be discharged at a level that will cause or have the reasonable potential to cause or contribute to an in-stream excursion above narrative or numeric water quality standard.

In accordance with [40 CFR Part 122.44(d)(iii)] if the permit writer determines that any give pollutant has the reasonable potential to cause, or contribute to an in-stream excursion above the WQS, the permit must contain effluent limits for that pollutant.

Not Applicable ; A RPA was not conducted for this facility.

**REMOVAL EFFICIENCY:**

Removal efficiency is a method by which the Federal Regulations define Secondary Treatment and Equivalent to Secondary Treatment, which applies to Biochemical Oxygen Demand 5-day (BOD<sub>5</sub>) and Total Suspended Solids (TSS) for Publicly Owned Treatment Works (POTWs)/municipals.

Applicable ; Secondary Treatment is 85% removal [40 CFR Part 133.102(a)(3) & (b)(3)].

**SANITARY SEWER OVERFLOWS (SSO) AND INFLOW AND INFILTRATION (I&I):**

Sanitary Sewer Overflows (SSOs) are defined as an untreated or partially treated sewage release are considered bypassing under state regulation [10 CSR 20-2.010(11)] and should not be confused with the federal definition of bypass. SSO's have a variety of causes including blockages, line breaks, and sewer defects that allow excess storm water and ground water to (1) enter and overload the collection system, and (2) overload the treatment facility. Additionally, SSO's can be also be caused by lapses in sewer system operation and maintenance, inadequate sewer design and construction, power failures, and vandalism. SSOs also include overflows out of manholes and onto city streets, sidewalks, and other terrestrial locations.

Additionally, Missouri RSMo §644.026.1 mandates that the Department require proper maintenance and operation of treatment facilities and sewer systems and proper disposal of residual waste from all such facilities.

- In accordance with Missouri RSMo §644.026.1.(15) and 40 CFR Part 122.41(e), the permittee is required to develop and/or implement a program for maintenance and repair of the collection system and shall be required in this operating permit by either means of a Special Condition or Schedule of Compliance. In addition, the Department considers the development of this program as an implementation of this condition. Additionally, 40 CFR Part 403.3(o) defines a POTW to include any device and systems used in the storage, treatment, recycling and reclamation of municipal sewage or industrial wastes of liquid nature. It also includes sewers, pipes, and other conveyances only if they convey wastewater to a POTW Treatment Plant.

At this time, the Department recommends the US EPA's Guide for Evaluating Capacity, Management, Operation and Maintenance (CMOM) Programs At Sanitary Sewer Collection Systems (Document # EPA 305-B-05-002). The CMOM identifies some of the criteria used by the EPA to evaluate a collection system's management, operation, and maintenance and was intended for use by the EPA, state, regulated community, and/or third party entities. The CMOM is applicable to small, medium, and large systems; both public and privately owned; and both regional and satellite collection systems. The CMOM does not substitute for the Clean Water Act, the Missouri Clean Water Law, and both federal and state regulations, as it is not a regulation.

**SCHEDULE OF COMPLIANCE (SOC):**

A schedule of remedial measures included in a permit, including an enforceable sequence of interim requirements (actions, operations, or milestone events) leading to compliance with the Missouri Clean Water Law, its implementing regulations, and/or the terms and conditions of an operating permit.

Not Applicable ; This permit does not contain a SOC.

**STORM WATER POLLUTION PREVENTION PLAN (SWPPP):**

In accordance with 40 CFR 122.44(k) *Best Management Practices (BMPs)* to control or abate the discharge of pollutants when: (1) Authorized under section 304(e) of the Clean Water Act (CWA) for the control of toxic pollutants and hazardous substances from ancillary industrial activities; (2) Authorized under section 402(p) of the CWA for the control of storm water discharges; (3) Numeric effluent limitations are infeasible; or (4) the practices are reasonably necessary to achieve effluent limitations and standards or to carry out the purposes and intent of the CWA.

In accordance with the EPA's *Developing Your Stormwater Pollution Prevention Plan, A Guide for Industrial Operators*, (Document number EPA 833-B-09-002) [published by the United States Environmental Protection Agency (USEPA) in February 2009], BMPs are measures or practices used to reduce the amount of pollution entering (regarding this operating permit) waters of the state. BMPs may take the form of a process, activity, or physical structure.

Additionally in accordance with the Storm Water Management, a SWPPP is a series of steps and activities to (1) identify sources of pollution or contamination, and (2) select and carry out actions which prevent or control the pollution of storm water discharges.

Not Applicable ; At this time, the permittee is not required to develop and implement a SWPPP.

**VARIANCE:**

As per the Missouri Clean Water Law § 644.061.4, variances shall be granted for such period of time and under such terms and conditions as shall be specified by the commission in its order. The variance may be extended by affirmative action of the commission. In no event shall the variance be granted for a period of time greater than is reasonably necessary for complying with the Missouri Clean Water Law §§644.006 to 644.141 or any standard, rule or regulation promulgated pursuant to Missouri Clean Water Law §§644.006 to 644.141.

Not Applicable ; This operating permit is not drafted under premises of a petition for variance.

**WASTELOAD ALLOCATIONS (WLA) FOR LIMITS:**

As per [10 CSR 20-2.010(78)], the amount of pollutant each discharger is allowed by the Department to release into a given stream after the Department has determined total amount of pollutant that may be discharged into that stream without endangering its water quality.

Applicable ; Wasteload allocations were calculated where applicable using water quality criteria or water quality model results and the dilution equation below:

$$C_e = \frac{(Q_e + Q_s)C - (C_s \times Q_s)}{(Q_e)} \quad (\text{EPA/505/2-90-001, Section 4.5.5})$$

Where C = downstream concentration  
Cs = upstream concentration  
Qs = upstream flow  
Ce = effluent concentration  
Qe = effluent flow

Chronic wasteload allocations were determined using applicable chronic water quality criteria (CCC: criteria continuous concentration) and stream volume of flow at the edge of the mixing zone (MZ). Acute wasteload allocations were determined using applicable water quality criteria (CMC: criteria maximum concentration) and stream volume of flow at the edge of the zone of initial dilution (ZID).

Water quality based maximum daily and average monthly effluent limitations were calculated using methods and procedures outlined in USEPA's "Technical Support Document For Water Quality-based Toxics Control" (EPA/505/2-90-001).

Number of Samples "n":

Additionally, in accordance with the TSD for water quality-based permitting, effluent quality is determined by the underlying distribution of daily values, which is determined by the Long Term Average (LTA) associated with a particular Wasteload Allocation (WLA) and by the Coefficient of Variation (CV) of the effluent concentrations. Increasing or decreasing the monitoring frequency does not affect this underlying distribution or treatment performance, which should be, at a minimum, be targeted to comply with the values dictated by the WLA. Therefore, it is recommended that the actual planned frequency of monitoring normally be used to determine the value of "n" for calculating the AML. However, in situations where monitoring frequency is once per month or less, a higher value for "n" must be assumed for AML derivation purposes. Thus, the statistical procedure being employed using an assumed number of samples is "n = 4" at a minimum. For Total Ammonia as Nitrogen, "n = 30" is used.

**WLA MODELING:**

There are two general types of effluent limitations, technology-based effluent limits (TBELs) and water quality based effluent limits (WQBELs). If TBELs do not provide adequate protection for the receiving waters, then WQBEL must be used.

Not Applicable ; A WLA study was either not submitted or determined not applicable by Department staff.

**WATER QUALITY STANDARDS:**

Per [10 CSR 20-7.031(3)], General Criteria shall be applicable to all waters of the state at all times including mixing zones. Additionally, [40 CFR 122.44(d)(1)] directs the Department to establish in each NPDES permit to include conditions to achieve water quality established under Section 303 of the Clean Water Act, including State narrative criteria for water quality.

**WHOLE EFFLUENT TOXICITY (WET) TEST:**

A WET test is a quantifiable method of determining if a discharge from a facility may be causing toxicity to aquatic life by itself, in combination with or through synergistic responses when mixed with receiving stream water.

Applicable ; Under the federal Clean Water Act (CWA) §101(a)(3), requiring WET testing is reasonably appropriate for site-specific Missouri State Operating Permits for discharges to waters of the state issued under the National Pollutant Discharge Elimination System (NPDES). WET testing is also required by 40 CFR 122.44(d)(1). WET testing ensures that the provisions in the 10 CSR 20-6.010(8)(A)7. and the Water Quality Standards 10 CSR 20-7.031(3)(D),(F),(G),(I)2.A & B are being met. Under [10 CSR 20-6.010(8)(A)4], the Department may require other terms and conditions that it deems necessary to assure compliance with the Clean Water Act and related regulations of the Missouri Clean Water Commission. In addition the following MCWL apply: §§644.051.3 requires the Department to set permit conditions that comply with the MCWL and CWA; 644.051.4 specifically references toxicity as an item we must consider in writing permits (along with water quality-based effluent limits, pretreatment, etc...); and 644.051.5 is the basic authority to require testing conditions. WET test will be required by facilities meeting the following criteria:

- Facility is a designated Major.
- Facility continuously or routinely exceeds its design flow.
- Facility (industrial) that alters its production process throughout the year.
- Facility handles large quantities of toxic substances, or substances that are toxic in large amounts.
- Facility has Water Quality-based Effluent Limitations for toxic substances (other than NH<sub>3</sub>)
- Facility is a municipality or domestic discharger with a Design Flow  $\geq$  22,500 gpd.
- Other – please justify.

**40 CFR 122.41(M) - BYPASSES:**

The federal Clean Water Act (CWA), Section 402 prohibits wastewater dischargers from “bypassing” untreated or partially treated sewage (wastewater) beyond the headworks. A bypass, which includes blending, is defined as an intentional diversion of waste streams from any portion of a treatment facility, [40 CFR 122.41(m)(1)(i)]. Additionally, Missouri regulation 10 CSR 20-2.010(11) defines a bypass as the diversion of wastewater from any portion of wastewater treatment facility or sewer system to waters of the state. Only under exceptional and specified limitations do the federal regulations allow for a facility to bypass some or all of the flow from its treatment process. Bypasses are prohibited by the CWA unless a permittee can meet all of the criteria listed in 40 CFR 122.41(m)(4)(i)(A), (B), & (C). Any bypasses from this facility are subject to the reporting required in 40 CFR 122.41(l)(6) and per Missouri’s Standard Conditions I, Section B, part 2.b. Additionally, Anticipated Bypasses include bypasses from peak flow basins or similar devices designed for peak wet weather flows.

Not Applicable ; This facility does not anticipate bypassing.

**303(d) LIST & TOTAL MAXIMUM DAILY LOAD (TMDL):**

Section 303(d) of the federal Clean Water Act requires that each state identify waters that are not meeting water quality standards and for which adequate water pollution controls have not been required. Water quality standards protect such beneficial uses of water as whole body contact (such as swimming), maintaining fish and other aquatic life, and providing drinking water for people, livestock and wildlife. The 303(d) list helps state and federal agencies keep track of waters that are impaired but not addressed by normal water pollution control programs.

A TMDL is a calculation of the maximum amount of a given pollutant that a body of water can absorb before its water quality is affected. If a water body is determined to be impaired as listed on the 303(d) list, then a watershed management plan will be developed that shall include the TMDL calculation

Not Applicable ; This facility does not discharge to a 303(d) listed stream.

## Part VI – Effluent Limits Determination

### APPLICABLE DESIGNATIONS OF WATERS OF THE STATE:

As per Missouri’s Effluent Regulations [10 CSR 20-7.015], the waters of the state are divided into the below listed seven (7) categories. Each category lists effluent limitations for specific parameters, which are presented in each outfall’s Effluent Limitation Table and further discussed in the Derivation & Discussion of Limits section.

- Missouri or Mississippi River [10 CSR 20-7.015(2)]:
- Lake or Reservoir [10 CSR 20-7.015(3)]:
- Losing [10 CSR 20-7.015(4)]:
- Metropolitan No-Discharge [10 CSR 20-7.015(5)]:
- Special Stream [10 CSR 20-7.015(6)]:
- Subsurface Water [10 CSR 20-7.015(7)]:
- All Other Waters [10 CSR 20-7.015(8)]:

### OUTFALL #001 – MAIN FACILITY OUTFALL

### EFFLUENT LIMITATIONS TABLE:

PARAMETER	Unit	Basis for Limits	Daily Maximum	Weekly Average	Monthly Average
Flow	MGD	1	*		*
BOD <sub>5</sub>	mg/L	1		45	30
TSS	mg/L	1		45	30
pH	SU	1	6.5 – 9.0		6.5 – 9.0
Ammonia as N (April 1 – Sept 30)	mg/L	2, 3, 5	3.6		1.4
Ammonia as N (Oct 1 – March 31)	mg/L	2, 3, 5	7.5		2.9
Escherichia coli	**	1		1030	206
Oil & Grease (mg/L)	mg/L	1,2	15		10
Whole Effluent Toxicity (WET) Test	% Survival	11	Please see WET Test in the Derivation and Discussion Section below.		

\* - Monitoring requirement only.

\*\* - # of colonies/100mL; the Monthly Average for *E. coli* is a geometric mean.

#### Basis for Limitations Codes:

- |  |                                    |
|--|------------------------------------|
| 1. State or Federal Regulation/Law       | 7. Antidegradation Policy          |
| 2. Water Quality Standard (includes RPA) | 8. Water Quality Model             |
| 3. Water Quality Based Effluent Limits   | 9. Best Professional Judgment      |
| 4. Lagoon Policy                         | 10. TMDL or Permit in lieu of TMDL |
| 5. Ammonia Policy                        | 11. WET Test Policy                |
| 6. Antidegradation Review                |                                    |

### OUTFALL #001 – DERIVATION AND DISCUSSION OF LIMITS:

- **Flow.** In accordance with [40 CFR Part 122.44(i)(1)(ii)] the volume of effluent discharged from each outfall is needed to assure compliance with permitted effluent limitations. If the permittee is unable to obtain effluent flow, then it is the responsibility of the permittee to inform the Department, which may require the submittal of an operating permit modification.
- **Biochemical Oxygen Demand (BOD<sub>5</sub>).**
  - 45 mg/L as a Weekly Average and 30 mg/L as a Monthly Average. Please see the **APPLICABLE DESIGNATION OF WATERS OF THE STATE** sub-section of the **Receiving Stream Information.**
- **Total Suspended Solids (TSS).**
  - 45 mg/L as a Weekly Average and 30 mg/L as a Monthly Average. Please see the **APPLICABLE DESIGNATION OF WATERS OF THE STATE** sub-section of the **Receiving Stream Information.**
- **pH.** Effluent limitation range is 6.5 – 9.0 Standard pH Units (SU), as per the applicable section of 10 CSR 20-7.015. pH is not to be averaged.

- **Total Ammonia Nitrogen.** Early Life Stages Present Total Ammonia Nitrogen criteria apply [10 CSR 20-7.031(4)(B)7.C. & Table B3] default pH 7.8 SU Background total ammonia nitrogen = 0.01 mg/L.

Season	Temp (°C)	pH (SU)	Total Ammonia Nitrogen CCC (mg/L)	Total Ammonia Nitrogen CMC (mg/L)
Summer	26	7.8	1.5	12.1
Winter	6	7.8	3.1	12.1

Summer: April 1 – September 30

Chronic WLA:  $C_e = ((0.387 + 0.0)1.5 - (0.0 * 0.01))/0.387$   
 $C_e = 1.5 \text{ mg/L}$

Acute WLA:  $C_e = ((0.387 + 0.0)12.1 - (0.0 * 0.01))/0.387$   
 $C_e = 12.1 \text{ mg/L}$

$LTA_c = 1.5 \text{ mg/L (0.780)} = 1.17 \text{ mg/L}$   
 $LTA_a = 12.1 \text{ mg/L (0.321)} = 3.89 \text{ mg/L}$

[CV = 0.6, 99<sup>th</sup> Percentile, 30 day avg.]  
 [CV = 0.6, 99<sup>th</sup> Percentile]

Use most protective number of  $LTA_c$  or  $LTA_a$ .

MDL = 1.17 mg/L (3.11) = **3.6 mg/L**  
 AML = 1.17 mg/L (1.19) = **1.4 mg/L**

[CV = 0.6, 99<sup>th</sup> Percentile]  
 [CV = 0.6, 95<sup>th</sup> Percentile, n=30]

Winter: October 1 – March 31

Chronic WLA:  $C_e = ((0.387 + 0.0)3.1 - (0.0 * 0.01))/0.387$   
 $C_e = 3.1 \text{ mg/L}$

Acute WLA:  $C_e = ((0.387 + 0.0)12.1 - (0.0 * 0.01))/0.387$   
 $C_e = 12.1 \text{ mg/L}$

$LTA_c = 3.1 \text{ mg/L (0.780)} = 2.42 \text{ mg/L}$   
 $LTA_a = 12.1 \text{ mg/L (0.321)} = 3.89 \text{ mg/L}$

[CV = 0.6, 99<sup>th</sup> Percentile, 30 day avg.]  
 [CV = 0.6, 99<sup>th</sup> Percentile]

Use most protective number of  $LTA_c$  or  $LTA_a$ .

MDL = 2.42 mg/L (3.11) = **7.5 mg/L**  
 AML = 2.42 mg/L (1.19) = **2.9 mg/L**

[CV = 0.6, 99<sup>th</sup> Percentile]  
 [CV = 0.6, 95<sup>th</sup> Percentile, n=30]

- ***Escherichia coli (E. coli)*.** Monthly average of 206 per 100 ml as a geometric mean and Weekly Average of 1030 during the recreational season (April 1 – October 31), to protect Whole Body Contact Recreation (B) designated use of Mill Creek (WBID 2118) which is located approximately 1.5 miles downstream of Outfall #001, as per 10 CSR 20-7.015(8)(A)4.C. and 10 CSR 20-7.031(4)(C). Weekly Average effluent variability will be evaluated in development of a future effluent limit. An effluent limit for both monthly average and weekly average is required by 40 CFR 122.45(d).
- **Oil & Grease.** Conventional pollutant, effluent limitation for protection of aquatic life; 10 mg/L monthly average, 15 mg/L daily maximum.
- **WET Test.** WET Testing schedules and intervals are established in accordance with the Department's Permit Manual; Section 5.2 *Effluent Limits / WET Testing for Compliance Bio-monitoring*. It is recommended that WET testing be conducted during the period of lowest stream flow.
  - Acute
  - No less than ONCE/PERMIT CYCLE:**
    - Municipality or domestic facility with a design flow  $\geq 22,500$  gpd, but less than 1.0 MGD.
    - Other, please justify.

Acute and/or Chronic Allowable Effluent Concentrations (AECs) for facilities that discharge to unclassified, Class C, Class P (with default Mixing Considerations), or Lakes [10 CSR 20-7.031(4)(A)4.B.(IV)(b)] are 100%, 50%, 25%, 12.5%, & 6.25%.

**Minimum Sampling and Reporting Frequency Requirements.**

PARAMETER	SAMPLING FREQUENCY	REPORTING FREQUENCY
Flow	once/month	once/month
BOD <sub>5</sub>	once/month	once/month
TSS	once/month	once/month
pH	once/month	once/month
Ammonia as N	once/month	once/month
<i>E. coli</i>	once/week	once/month
Oil & Grease	once/month	once/month

**Sampling Frequency Justification:**

This facility is a new facility, so monthly sampling is required to determine if the facility will be in compliance with the operating permit in accordance with Appendix U of Missouri’s Water Pollution Control Permit Manual. Weekly sampling is required for *E. coli* per 10 CSR 7.015.

**Sampling Type Justification**

As per 10 CSR 20-7.015, samples collected for mechanical plants shall be 24 hour composite samples.

**Part VII – Finding of Affordability**

Pursuant to Section 644.145, RSMo., the Department is required to determine whether a permit or decision is affordable and makes a finding of affordability for certain permitting and enforcement decisions. This requirement applies to discharges from combined or separate sanitary sewer systems or publically-owned treatment works.

Applicable; The Department is required to determine findings of affordability because the permit applies to a **combined or separate sanitary sewer system for a publically-owned treatment works.**

**Finding of affordability** - The department has made a reasonable search for empirical data indicating the permit is affordable. The search consisted of a review of department records that might contain economic data on the community, a review of information provided by the applicant as part of the application, and public comments received in response to public notices of this draft permit. If the empirical cost data was used by the permit writer, this data may consist of median household income, any other ongoing projects that the Department has knowledge, and other demographic financial information that the community provided as contemplated by Section 644. 145.3. See **Appendix B– Affordability Analysis.**

**Part VIII – Administrative Requirements**

On the basis of preliminary staff review and the application of applicable standards and regulations, the Department, as administrative agent for the Missouri Clean Water Commission, proposes to issue a permit(s) subject to certain effluent limitations, schedules, and special conditions contained herein and within the operating permit. The proposed determinations are tentative pending public comment.

**PERMIT SYNCHRONIZATION:**

The Department of Natural Resources is currently undergoing a synchronization process for operating permits. Permits are normally issued on a five-year term, but to achieve synchronization many permits will need to be issued for less than the full five years allowed by regulation. The intent is that all permits within a watershed will move through the Watershed Based Management (WBM) cycle together will all expire in the same fiscal year. This will allow further streamlining by placing multiple permits within a smaller geographic area on public notice simultaneously, thereby reducing repeated administrative efforts. This will also allow the department to explore a watershed based permitting effort at some point in the future.

**PUBLIC NOTICE:**

The Department shall give public notice that a draft permit has been prepared and its issuance is pending. Additionally, public notice will be issued if a public hearing is to be held because of a significant degree of interest in and water quality concerns related to a draft permit. No public notice is required when a request for a permit modification or termination is denied; however, the requester and permittee must be notified of the denial in writing.

The Department must issue public notice of a pending operating permit or of a new or reissued statewide general permit. The public comment period is the length of time not less than 30 days following the date of the public notice which interested persons may submit written comments about the proposed permit.

For persons wanting to submit comments regarding this proposed operating permit, then please refer to the Public Notice page located at the front of this draft operating permit. The Public Notice page gives direction on how and where to submit appropriate comments.

- The Public Notice period for this operating permit is tentatively scheduled to begin October 2012.

**DATE OF FACT SHEET:** 09/06/2012

**COMPLETED BY:**

**CAILIE CARLILE, E.I.**  
**ENVIRONMENTAL ENGINEER I**  
**MISSOURI DEPARTMENT OF NATURAL RESOURCES**  
**WATER PROTECTION PROGRAM**  
**ENGINEERING SECTION - DOMESTIC WASTEWATER UNIT**  
**(573) 526-1289**  
**[cailie.carlile@dnr.mo.gov](mailto:cailie.carlile@dnr.mo.gov)**

**Appendices**

**APPENDIX A - CLASSIFICATION WORKSHEET:**

ITEM	POINTS POSSIBLE	POINTS ASSIGNED
Maximum Population Equivalent (P.E.) served (Max 10 pts.)	1 pt./10,000 PE or major fraction thereof.	0
Maximum: 10 pt Design Flow (avg. day) or peak month; use greater (Max 10 pts.)	1 pt. / MGD or major fraction thereof.	0
<b>EFFLUENT DISCHARGE RECEIVING WATER SENSITIVITY:</b>		
Missouri or Mississippi River	0	
All other stream discharges except to losing streams and stream reaches supporting whole body contact	1	
Discharge to lake or reservoir outside of designated whole body contact recreational area	2	
Discharge to losing stream, or stream, lake or reservoir area supporting whole body contact recreation	3	3
<b>PRELIMINARY TREATMENT - Headworks</b>		
Screening and/or comminution	3	3
Grit removal	3	
Plant pumping of main flow (lift station at the headworks)	3	3
<b>PRIMARY TREATMENT</b>		
Primary clarifiers	5	
Combined sedimentation/digestion	5	
Chemical addition (except chlorine, enzymes)	4	
<b>REQUIRED LABORATORY CONTROL – performed by plant personnel (highest level only)</b>		
Push – button or visual methods for simple test such as pH, Settleable solids	3	
Additional procedures such as DO, COD, BOD, titrations, solids, volatile content	5	5
More advanced determinations such as BOD seeding procedures, fecal coliform, nutrients, total oils, phenols, etc.	7	
Highly sophisticated instrumentation, such as atomic absorption and gas chromatograph	10	
<b>ALTERNATIVE FATE OF EFFLUENT</b>		
Direct reuse or recycle of effluent	6	
Land Disposal – low rate	3	
High rate	5	
Overland flow	4	
<b>Total from page ONE (1)</b>	----	14

**APPENDIX A - CLASSIFICATION WORKSHEET (CONTINUED):**

ITEM	POINTS POSSIBLE	POINTS ASSIGNED
<b>VARIATION IN RAW WASTE (highest level only) (DMR exceedances and Design Flow exceedances)</b>		
Variation do not exceed those normally or typically expected	0	
Recurring deviations or excessive variations of 100 to 200 % in strength and/or flow	2	
Recurring deviations or excessive variations of more than 200 % in strength and/or flow	4	
Raw wastes subject to toxic waste discharge	6	
<b>SECONDARY TREATMENT</b>		
Trickling filter and other fixed film media with secondary clarifiers	10	
Activated sludge with secondary clarifiers (including extended aeration and oxidation ditches)	15	15
Stabilization ponds without aeration	5	
Aerated lagoon	8	
Advanced Waste Treatment Polishing Pond	2	
Chemical/physical – without secondary	15	
Chemical/physical – following secondary	10	
Biological or chemical/biological	12	
Carbon regeneration	4	
<b>DISINFECTION</b>		
Chlorination or comparable	5	
Dechlorination	2	
On-site generation of disinfectant (except UV light)	5	
UV light	4	4
<b>SOLIDS HANDLING - SLUDGE</b>		
Solids Handling Thickening	5	
Anaerobic digestion	10	
Aerobic digestion	6	6
Evaporative sludge drying	2	
Mechanical dewatering	8	
Solids reduction (incineration, wet oxidation)	12	
Land application	6	6
Total from page <b>TWO (2)</b>	----	31
Total from page <b>ONE (1)</b>	---	14
<b>Grand Total</b>	---	45

- A: 71 points and greater
- B: 51 points – 70 points
- C: 26 points – 50 points
- D: 0 points – 25 points

**APPENDIX B – AFFORDABILITY ANALYSIS:**

Missouri Department of Natural Resources  
Water Protection Program  
Affordability Determination and Finding  
(In accordance with RSMo 644.145)

**Potosi Wastewater Treatment Plant No. 3, MO-0127566  
Operating Permit**

Section 644.145 RSMo requires DNR to make a “finding of affordability” when “issuing permits under” or “enforcing provisions of” state or federal clean water laws “pertaining to any portion of a combined or separate sanitary sewer system for publicly-owned treatment works.”

**Description:**

Construction of the Potosi WWTP #3 was initially commenced in 2002 and suspended due to inadequate flow to the facility. Due to an agreement between the City, IDA, and the District, there will now be enough flow, so the facility is being restored to a fully operational state.

The treatment plant is located at MO Rte. O at the Potosi Correctional Center, Potosi, MO. The facility will discharge to Rubeneau Branch. The design flow is 250,000 gallons per day and the actual flow is approximately 39,000 gallons per day.

A contract, as detailed below, was entered into on February 16, 2012 by the City of Potosi (“City”), the Washington County Industrial Development Authority of Washington County (“IDA”), and the Public Water Supply District No. 1 of Washington County (“District”).

The City owns, operates, and maintains a sewage treatment facility and collection system (“the City’s System”). The IDA owns the Potosi WWTP No. 3 and collection lines (“IDA’s System”), which will be operated by the City. IDA shall be responsible for all initial capital improvement costs to bring WWTP No. 3 into compliance with state and federal regulations.

The District intends to construct a sewage collection system and have it connected to the IDA’s system, so its sewage is treated by the City, using the IDA’s system, WWTP No. 3.

From and after the date of connection to the IDA’s system, the City will operate and maintain both the City’s system and the IDA’s system. The District will maintain the District’s system. The District’s System will remain the sole property of the District. The District has no obligation to maintain the sewage treatment facility of the City or the IDA, or the IDA’s collection lines.

The City will bill the District on a monthly basis for the treatment of the District’s sewage. The charge will be based on actual wastewater treated by WWTP No. 3.

The charge to the District for sewage treatment for the first three years shall be the City's current sewer bulk rate of \$12.43 for the first 2000 gallons of wastewater treated, plus a flat rate of \$2.86 for every 1000 gallons treated thereafter.

IDA will maintain WWTP No. 3 for one year following the first intake of wastewater, after which the City shall be responsible for all maintenance for WWTP No. 3. IDA agrees to pay the difference between the actual cost of maintenance and the amounts paid by the District and all other users of WWTP No. 3 for the second and third years following the first intake of wastewater. Following year three of operating of WWTP No. 3, the City's sewer bulk rate shall no longer be used, but a new sewage treatment rate will be negotiated and adjusted, such that the City, IDA, District, and all other users will be charged for their proportionate share of all costs associated with WWTP No. 3.

The City, IDA, District and all other users will work together to negotiate an agreement for payment of the cost of any future capital improvements through either adjustments to the volumetric rates or a lump sum payment at the time capital improvements become necessary.

The District will bill its own customers separately, and will be responsible for funding its reserve, depreciation, debt service, and surplus fund accounts, as required by USDA-RD using the debt service funds received.

At no time during the life of this contract (35 years from the date of initial treatment of any sewage) shall the rate charged to the District be raised more than 5% from the previous year.

The City has a sewer rate structure that states that each year the city will raise their sewer rates 5% per year<sup>1</sup>. This rate increase does not have anything to do with the construction and new operation of WWTP#3.

The construction of the sewage collection system by the District is being financed by a loan and/or grant from USDA-RD.

**New Permit Requirements or Requirements Now Being Enforced:**

This affordability analysis is for a new operating permit for the Potosi WWTP #3 which will be an extended aeration plant with: influent pump station, fine screen, extended aeration tank, secondary clarifiers, ultraviolet disinfection, and sludge aerobic digestion. The operating permit will include limits for biochemical oxygen demand<sub>5</sub>, total suspended solids, *Escherichia coli*, pH, ammonia, and oil and grease.

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<sup>1</sup> Provided in an email on 7/10/2012 by Debbie Jacobsen from the Potosi City Hall.

**Range of Anticipated Costs Associated with Complying with Requirements:**

The cost associated with construction of the Potosi WWTP #3 was approximately one million dollars<sup>2</sup>.

**(1) A community’s financial capability and ability to raise or secure necessary funding;**

The project is already substantially complete, and funding was provided by tax revenue<sup>3</sup>.

**(2) Affordability of pollution control options for the individuals or households of the community;**

No rate increase to individuals or households of the community is required to achieve the pollution control conditions of this permit.

Current user rate:	<u>\$21.01 per 5,000 gallons per month<sup>4</sup></u>
	<i>\$12.43/month for first 2000 gal+ (\$2.86/1000 gal over 2000)= \$21.01/5,000 gal/month</i>
Median Household Income	<u>\$26,941 per year<sup>5</sup></u>
Usage Rates as a percent of Median Household Income: (Rate/MHI)	<u>0.9%</u>

Check Appropriate Box	Financial Impact	Residential Indicator (Usage Rate as a percent of Median Household Income)
<input checked="" type="checkbox"/>	Low	Less than 1% MHI
<input type="checkbox"/>	Medium	Between 1% and 2% MHI
<input type="checkbox"/>	High	Greater than 2% MHI

**(3) An evaluation of the overall costs and environmental benefits of the control technologies;**

The Potosi WWTP #3 is estimated to have been substantially complete when construction was suspended in late 2002. The cost of the plant was approximately one million dollars<sup>2</sup>.

The new treatment plant will benefit Washington County by eliminating individual systems that do not function properly and providing a new centralized wastewater treatment facility. The Springtown community, for example, has had health and sanitary concerns from raw sewage in ditches<sup>6</sup>. A new collection system which will be connected to the Potosi WWTP #3 will help with these concerns.

<sup>2</sup> Provided in an email on 7/10/2012 by Krista Snyder, Executive Director of the Washington County IDA.  
<sup>3</sup> Provided in an email on 7/20/2012 by Krista Snyder, Executive Director of the Washington County IDA.  
<sup>4</sup> Current user rate provided in the Sewage Treatment Contract entered into by the City, District, and IDA on 2/16/2012  
<sup>5</sup> U.S. Census Bureau, American Fact Finder; Median Household Income in the Past 12 Months (In 2010 Inflation-Adjusted Dollars) for the City of Potosi, MO; <http://factfinder2.census.gov>  
<sup>6</sup> News Release No. STELPRD4015884 from USDA Rural Development: <http://www.rurdev.usda.gov/STELPRD4015884.html>

***(4) An inclusion of ways to reduce economic impacts on distressed populations in the community, including but not limited to low and fixed income populations. This requirement includes but is not limited to:***

***(a) Allowing adequate time in implementation schedules to mitigate potential adverse impacts on distressed populations resulting from the costs of the improvements and taking into consideration local community economic considerations; and***

***(b) Allowing for reasonable accommodations for regulated entities when inflexible standards and fines would impose a disproportionate financial hardship in light of the environmental benefits to be gained;***

No rate increase to individuals or households of the community is required to achieve the pollution control conditions of this permit; therefore there are no new economic impacts on distressed populations and no other new cost burdens.

***(5) An assessment of other community investments relating to environmental improvements;***

None noted.

***(6) An assessment of factors set forth in the United States Environmental Protection Agency's guidance, including but not limited to the "Combined Sewer Overflow Guidance for Financial Capability Assessment and Schedule Development" that may ease the cost burdens of implementing wet weather control plans, including but not limited to small system considerations, the attainability of water quality standards, and the development of wet weather standards;***

See Section (2) of this analysis for the residential indicator as outlined in the above-referenced EPA guidance.

No rate increase to individuals or households of the community is required to achieve the pollution control conditions of this permit. No new cost burden exists.

***(7) An assessment of any other relevant local community economic condition.***

No rate increase to individuals or households of the community is required to achieve the pollution control conditions of this permit. It creates no new cost burden that could be affected by local economic conditions.

The Department is not aware of any additional relevant economic conditions that would affect the affordability of the Potosi WWTP #3.

**Conclusion and Finding**

The Industrial Development Authority of Washington County is requesting an operating permit for Potosi WWTP #3. No rate increase to individuals or households of the community is required to achieve the pollution control conditions of this permit. Therefore, no new cost burden exists.

As a result of reviewing the above criteria, the Department hereby finds that the action described above will result in low or no burden with regard to the community's overall financial capability and low or no financial impact for most individual customers/households