

STATE OF MISSOURI  
**DEPARTMENT OF NATURAL RESOURCES**

MISSOURI CLEAN WATER COMMISSION



**MISSOURI STATE OPERATING PERMIT**

In compliance with the Missouri Clean Water Law, (Chapter 644 R.S. Mo. as amended, hereinafter, the Law), and the Federal Water Pollution Control Act (Public Law 92-500, 92<sup>nd</sup> Congress) as amended,

Permit No. MO-0123412

Owner: Glenwood R-VIII School  
Address: 10286 State Road 17, West Plains, MO 65575

Continuing Authority: Same as above  
Address: Same as above

Facility Name: Glenwood R-VIII School  
Facility Address: 10286 State Road 17, West Plains, MO 65575

Legal Description: SW¼, SW¼, Sec. 9, T23N, R8W, Howell County  
UTM Coordinates: X= 601783, Y= 4059215

Receiving Stream: Unnamed tributary to Myatt Creek (U) (losing)  
First Classified Stream and ID: Myatt Creek (C) (2585) (losing)  
USGS Basin & Sub-watershed No.: 11010010-0101

is authorized to discharge from the facility described herein, in accordance with the effluent limitations and monitoring requirements as set forth herein:

**FACILITY DESCRIPTION**

Outfall #001 – School – SIC #8211

This facility is not required to have a certified operator.  
Septic tanks/ Recirculating sand filter/ UV disinfection/ Sludge removal by contract hauler.  
Design population equivalent is 360.  
Design flow is 4,200 gallons per day.  
Actual flow is 3,270 gallons per day.  
Design sludge production is 0.9 dry tons/year.

This permit authorizes only wastewater discharges under the Missouri Clean Water Law and the National Pollutant Discharge Elimination System; it does not apply to other regulated areas. This permit may be appealed in accordance with Section 644.051.6 of the Law.

November 1, 2013  
Effective Date

Sara Parker Pauley, Director, Department of Natural Resources

June 30, 2018  
Expiration Date

John Madros, Director, Water Protection Program

<b>OUTFALL #001</b>	<b>TABLE A-1.</b> <b>INTERIM EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS</b>
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The permittee is authorized to discharge from outfall(s) with serial number(s) as specified in the application for this permit. The interim effluent limitations shall become effective upon issuance and remain in effect through **October 31, 2017**. Such discharges shall be controlled, limited and monitored by the permittee as specified below:

EFFLUENT PARAMETER(S)	UNITS	INTERIM EFFLUENT LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
Flow	MGD	*		*	once/quarter***	24 hr. estimate
Biochemical Oxygen Demand <sub>5</sub>	mg/L		15	10	once/quarter***	grab
Total Suspended Solids	mg/L		20	15	once/quarter***	grab
<i>E. coli</i> (Note 1, Page 3)	#/100 ml	126		126	once/quarter***	grab
pH – Units	SU	**		**	once/quarter***	grab
Ammonia as N	mg/L	*		*	once/quarter***	grab
Oil & Grease	mg/L	15		10	once/quarter***	grab

MONITORING REPORTS SHALL BE SUBMITTED QUARTERLY; THE FIRST REPORT IS DUE JANUARY 28, 2014. THERE SHALL BE NO DISCHARGE OF FLOATING SOLIDS OR VISIBLE FOAM IN OTHER THAN TRACE AMOUNTS.

<b>OUTFALL #001</b>	<b>TABLE A-2.</b> <b>FINAL EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS</b>
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The permittee is authorized to discharge from outfall(s) with serial number(s) as specified in the application for this permit. The final effluent limitations shall become effective **November 1, 2017**, and remain in effect until expiration of the permit. Such discharges shall be controlled, limited and monitored by the permittee as specified below:

EFFLUENT PARAMETER(S)	UNITS	FINAL EFFLUENT LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
Flow	MGD	*		*	once/quarter***	24 hr. estimate
Biochemical Oxygen Demand <sub>5</sub>	mg/L		15	10	once/quarter***	grab
Total Suspended Solids	mg/L		20	15	once/quarter***	grab
<i>E. coli</i> (Note 1, Page 3)	#/100 ml	126		126	once/quarter***	grab
pH – Units	SU	**		**	once/quarter***	grab
Ammonia as N (April 1 – Sept 30) (Oct 1 – March 31)	mg/L	3.6 10.8		1.4 2.7	once/quarter***	grab
Oil & Grease	mg/L	15		10	once/quarter***	grab

MONITORING REPORTS SHALL BE SUBMITTED QUARTERLY; THE FIRST REPORT IS DUE JANUARY 28, 2018. THERE SHALL BE NO DISCHARGE OF FLOATING SOLIDS OR VISIBLE FOAM IN OTHER THAN TRACE AMOUNTS.

- \* Monitoring requirement only.
- \*\* pH is measured in pH units and is not to be averaged. The pH is limited to the range of 6.5-9.0 pH units.
- \*\*\* See table on page 3 for quarterly sampling

Minimum Sampling Requirements				
Quarter	Months	E. coli	All Other Parameters	Report is Due
First	January, February, March	Not required to sample.	Sample at least once during any month of the quarter	April 28 <sup>th</sup>
Second	April, May, June	Sample at least once during any month of the quarter	Sample at least once during any month of the quarter	July 28th
Third	July, August, September	Sample at least once during any month of the quarter	Sample at least once during any month of the quarter	October 28th
Fourth	October, November, December	Sample once during October; no sample required in either November or December	Sample at least once during any month of the quarter	January 28th

Note 1 –Effluent limits of 126 cfu per 100 ml daily maximum and monthly average for *E. coli* are applicable year round due to losing stream designation.

**B. STANDARD CONDITIONS**

In addition to specified conditions stated herein, this permit is subject to the attached Parts I & III standard conditions dated October 1, 1980, May 1, 2013, and August 15, 1994, and hereby incorporated as though fully set forth herein.

**C. SPECIAL CONDITIONS**

1. This permit establishes final ammonia limitations based on Missouri’s current Water Quality Standard. On August 22, 2013, the U.S. Environmental Protection Agency (EPA) published a notice in the Federal Register announcing of the final national recommended ambient water quality criteria for protection of aquatic life from the effects of ammonia in freshwater. The EPA's guidance, Final Aquatic Life Ambient Water Quality Criteria for Ammonia – Fresh Water 2013, is not a rule, nor automatically part of a state's water quality standards. States must adopt new ammonia criteria consistent with EPA’s published ammonia criteria into their water quality standards that protect the designated uses of the water bodies. The Department of Natural Resources intends to adopt the new ammonia criteria during the next review. Also, refer to Section VII of this permit’s factsheet for further information including estimated future effluent limits for this facility. It is recommended the permittee view the Department’s 2013 EPA criteria Factsheet located at <http://dnr.mo.gov/pubs/pub2481.pdf>.
2. This permit may be reopened and modified, or alternatively revoked and reissued, to:
  - (a) Comply with any applicable effluent standard or limitation issued or approved under Sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a) (2) of the Clean Water Act, if the effluent standard or limitation so issued or approved:
    - (1) contains different conditions or is otherwise more stringent than any effluent limitation in the permit; or
    - (2) controls any pollutant not limited in the permit.
  - (b) Incorporate new or modified effluent limitations or other conditions, if the result of a waste load allocation study, toxicity test or other information indicates changes are necessary to assure compliance with Missouri’s Water Quality Standards.
  - (c) Incorporate new or modified effluent limitations or other conditions if, as the result of a watershed analysis, a Total Maximum Daily Load (TMDL) limitation is developed for the receiving waters which are currently included in Missouri’s list of waters of the state not fully achieving the state’s water quality standards, also called the 303(d) list.
  - (d) Incorporate the requirement to develop a pretreatment program pursuant to 40 CFR 403.8(a) when the Director of the Water Protection Program determines that a pretreatment program is necessary due to any new introduction of pollutants into the Publically Owned Treatment Works or any substantial change in the volume or character of pollutants being introduced.

The permit as modified or reissued under this paragraph shall also contain any other requirements of the Clean Water Act then applicable.

3. All outfalls must be clearly marked in the field.
4. Permittee will cease discharge by connection to a facility with an area-wide management plan per 10 CSR 20-6.010(3)(B) within 90 days of notice of its availability.

C. SPECIAL CONDITIONS (continued)

5. Water Quality Standards

- (a) To the extent required by law, discharges to waters of the state shall not cause a violation of water quality standards rule under 10 CSR 20-7.031, including both specific and general criteria.
- (b) General Criteria. The following general water quality criteria shall be applicable to all waters of the state at all times including mixing zones. No water contaminant, by itself or in combination with other substances, shall prevent the waters of the state from meeting the following conditions:
  - (1) Waters shall be free from substances in sufficient amounts to cause the formation of putrescent, unsightly or harmful bottom deposits or prevent full maintenance of beneficial uses;
  - (2) Waters shall be free from oil, scum and floating debris in sufficient amounts to be unsightly or prevent full maintenance of beneficial uses;
  - (3) Waters shall be free from substances in sufficient amounts to cause unsightly color or turbidity, offensive odor or prevent full maintenance of beneficial uses;
  - (4) Waters shall be free from substances or conditions in sufficient amounts to result in toxicity to human, animal or aquatic life;
  - (5) There shall be no significant human health hazard from incidental contact with the water;
  - (6) There shall be no acute toxicity to livestock or wildlife watering;
  - (7) Waters shall be free from physical, chemical or hydrologic changes that would impair the natural biological community;
  - (8) Waters shall be free from used tires, car bodies, appliances, demolition debris, used vehicles or equipment and solid waste as defined in Missouri's Solid Waste Law, section 260.200, RSMo, except as the use of such materials is specifically permitted pursuant to section 260.200-260.247.

6. Changes in Discharges of Toxic Substances

The permittee shall notify the Director as soon as it knows or has reason to believe:

- (a) That any activity has occurred or will occur which would result in the discharge of any toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels:"
  - (1) One hundred micrograms per liter (100 µg/L);
  - (2) Two hundred micrograms per liter (200 µg/L) for acrolein and acrylonitrile; five hundred micrograms per liter (500 µg/L) for 2,5 dinitrophenol and for 2-methyl-4, 6-dinitrophenol; and one milligram per liter (1 mg/L) for antimony;
  - (3) Five (5) times the maximum concentration value reported for the pollutant in the permit application;
  - (4) The level established by the Director in accordance with 40 CFR 122.44(f).
- (b) That they have begun or expect to begin to use or manufacture as an intermediate or final product or byproduct any toxic pollutant, which was not reported in the permit application.

7. Report as no-discharge when a discharge does not occur during the report period.

8. It is a violation of the Missouri Clean Water Law to fail to pay fees associated with this permit (644.055 RSMo).

9. Bypasses are not authorized at this facility and are subject to 40 CFR 122.41(m). If a bypass occurs, the permittee shall report in accordance to 40 CFR 122.41(m)(3)(i), and with Standard Condition Part I, Section B, subsection 2.b. Bypasses are to be reported to the Southeast Regional Office.

10. The facility must be sufficiently secured to restrict entry by children, livestock and unauthorized persons as well as to protect the facility from vandalism.

11. At least one gate must be provided to access the wastewater treatment facility and provide for maintenance and mowing. The gate shall remain locked except when temporarily opened by the permittee to access the facility, perform operational monitoring, sampling, maintenance, mowing, or for inspections by the Department. The gate shall be closed and locked when the facility is not staffed.

12. At least one (1) warning sign shall be placed on each side of the facility enclosure in such positions as to be clearly visible from all directions of approach. There shall also be one (1) sign placed for every five hundred feet (500') (150 m) of the perimeter fence. A sign shall also be placed on each gate. Minimum wording shall be SEWAGE TREATMENT FACILITY—KEEP OUT. Signs shall be made of durable materials with characters at least two inches (2") high and shall be securely fastened to the fence, equipment or other suitable locations.

13. An Operation and Maintenance (O & M) manual shall be maintained by the permittee and made available to the operator. The O & M manual shall include key operating procedures and a brief summary of the operation of the facility.

14. An all-weather access road shall be provided to the treatment facility.

C. SPECIAL CONDITIONS (continued)

15. The discharge from the wastewater treatment facility shall be conveyed to the receiving stream via a closed pipe or a paved or rip-rapped open channel. Sheet or meandering drainage is not acceptable. The outfall sewer shall be protected against the effects of floodwater, ice or other hazards as to reasonably insure its structural stability and freedom from stoppage. The outfall shall be maintained so that a sample of the effluent can be obtained at a point after the final treatment process and before the discharge mixes with the receiving waters.

D. SCHEDULE OF COMPLIANCE

The facility shall attain compliance with final effluent limitations for Ammonia as N as soon as reasonably achievable or no later than **4 years** of the effective date of this permit.

1. Within six months of the effective date of this permit, the permittee shall report progress made in attaining compliance with the final effluent limits.
2. The permittee shall submit interim progress reports detailing progress made in attaining compliance with the final effluent limits every 12 months from issuance date.
3. Within than **4 years** of the effective date of this permit, the permittee shall attain compliance with the final effluent limits, for Ammonia as N.

Please submit progress reports to the Missouri Department of Natural Resources, Southeast Regional Office, 2155 North Westwood Boulevard, Poplar Bluff, Missouri, 63901.

**MISSOURI DEPARTMENT OF NATURAL RESOURCES  
FACT SHEET  
FOR THE PURPOSE OF RENEWAL OF  
MO-0123412  
GLENWOOD R-VIII SCHOOL**

The Federal Water Pollution Control Act ("Clean Water Act" Section 402 Public Law 92-500 as amended) established the National Pollution Discharge Elimination System (NPDES) permit program. This program regulates the discharge of pollutants from point sources into the waters of the United States, and the release of storm water from certain point sources. All such discharges are unlawful without a permit (Section 301 of the "Clean Water Act"). After a permit is obtained, a discharge not in compliance with all permit terms and conditions is unlawful. Missouri State Operating Permits (MSOPs) are issued by the Director of the Missouri Department of Natural Resources (Department) under an approved program, operating in accordance with federal and state laws (Federal "Clean Water Act" and "Missouri Clean Water Law" Section 644 as amended). MSOPs are issued for a period of five (5) years unless otherwise specified.

As per [40 CFR Part 124.8(a)] and [10 CSR 20-6.020(1)2.] a Factsheet shall be prepared to give pertinent information regarding the applicable regulations, rationale for the development of effluent limitations and conditions, and the public participation process for the Missouri State Operating Permit (operating permit) listed below.

A Factsheet is not an enforceable part of an operating permit.

This Factsheet is for a Minor.

**Part I – Facility Information**

Facility Type: School - SIC #8211

Facility Description:

Septic tanks/ Recirculating sand filter/ UV disinfection/ Sludge removal by contract hauler.

Have any changes occurred at this facility or in the receiving water body that effects effluent limit derivation?

- Yes.  
 - No.

Application Date: 02/14/2013

Expiration Date: 09/25/2013

**OUTFALL(S) TABLE:**

OUTFALL	DESIGN FLOW (CFS)	TREATMENT LEVEL	EFFLUENT TYPE
#001	0.007	Secondary	Domestic (sanitary)

Facility Performance History:

The facility was last inspected on September 13, 2012. The following unsatisfactory features were noted: outfall #001 was overgrown with grass and weeds, failure to post a sign at outfall #001, and failure to post warning signs at the perimeter of the sand filter. The facility responded November 26, 2012 that they posted the required signs and cleaned up the tall grass and debris. The facility is currently in compliance.

Comments:

The last inspection report states that the facility uses UV disinfection not chlorination as the previous permit states. The facility description will be updated and chlorine limits will be removed.

## **Part II – Operator Certification Requirements**

Due to its small size, this facility is not required to have a certified operator.

## **Part III– Operational Monitoring**

As per [10 CSR 20-9.010(4)], the facility is not required to conduct operational monitoring.

## **Part IV – Receiving Stream Information**

10 CSR 20-7.031 Missouri Water Quality Standards, the Department defines the Clean Water Commission water quality objectives in terms of "water uses to be maintained and the criteria to protect those uses." The receiving stream and/or 1<sup>st</sup> classified receiving stream's beneficial water uses to be maintained are located in the Receiving Stream Table located below in accordance with [10 CSR 20-7.031(3)].

### **RECEIVING STREAM(S) TABLE: OUTFALL #001**

WATER-BODY NAME	CLASS	WBID	DESIGNATED USES*	12-DIGIT HUC	DISTANCE TO CLASSIFIED SEGMENT (MI)
Unnamed tributary to Myatt Creek	(U)	--	General Criteria	110100100101	□ 5
Myatt Creek	(C)	2585	LWW, AQL, WBC(B)		

\* - Irrigation (IRR), Livestock & Wildlife Watering (LWW), Protection of Warm Water Aquatic Life and Human Health-Fish Consumption (AQL), Cool Water Fishery(CLF), Cold Water Fishery (CDF), Whole Body Contact Recreation (WBC), Secondary Contact Recreation (SCR), Drinking Water Supply (DWS), Industrial (IND), Groundwater (GRW).

### **RECEIVING STREAM(S) LOW-FLOW VALUES:**

RECEIVING STREAM (U, C, P)	LOW-FLOW VALUES (CFS)		
	1Q10	7Q10	30Q10
Unnamed tributary to Myatt Creek (U)	0.0	0.0	0.0

### **MIXING CONSIDERATIONS**

Use for Losing Streams and Class U streams

Mixing Zone: Not Allowed [10 CSR 20-7.031(4)(A)4.B.(I)(a)].

Zone of Initial Dilution: Not Allowed [10 CSR 20-7.031(4)(A)4.B.(I)(b)].

## **Part V – Rationale and Derivation of Effluent Limitations & Permit Conditions**

### **ALTERNATIVE EVALUATIONS FOR NEW FACILITIES:**

As per [10 CSR 20-7.015(4)(A)], discharges to losing streams shall be permitted only after other alternatives including land application, discharges to a gaining stream and connection to a regional wastewater treatment facility have been evaluated and determined to be unacceptable for environmental and/or economic reasons.

This is an existing facility.

### **ANTI-BACKSLIDING:**

A provision in the Federal Regulations [CWA §303(d)(4); CWA §402(c); 40 CFR Part 122.44(I)] that requires a reissued permit to be as stringent as the previous permit with some exceptions.

Limitations in this operating permit for the reissuance of this permit conform to the anti-backsliding provisions of Section 402(o) of the Clean Water Act, and 40 CFR Part 122.44.

- Information is available which was not available at the time of permit issuance (other than revised regulations, guidance, or test methods) and which would have justified the application of a less stringent effluent limitation at the time of permit issuance. The last inspection report states that the facility uses UV disinfection not chlorination as the previous permit states. The facility description will be updated and chlorine limits will be removed.

**ANTIDegradation:**

In accordance with Missouri's Water Quality Standard [10 CSR 20-7.031(2)], the Department is to document by means of Antidegradation Review that the use of a water body's available assimilative capacity is justified. Degradation is justified by documenting the socio-economic importance of a discharging activity after determining the necessity of the discharge.

No degradation proposed and no further review necessary. Facility did not apply for authorization to increase pollutant loading or to add additional pollutants to their discharge.

**AREA-WIDE WASTE TREATMENT MANAGEMENT & CONTINUING AUTHORITY:**

As per [10 CSR 20-6.010(3)(B)], ...An applicant may utilize a lower preference continuing authority by submitting, as part of the application, a statement waiving preferential status from each existing higher preference authority, providing the waiver does not conflict with any area-wide management plan approved under section 208 of the Federal Clean Water Act or any other regional sewage service and treatment plan approved for higher preference authority by the Department.

**BIOSOLIDS & SEWAGE SLUDGE:**

Biosolids are solid materials resulting from domestic wastewater treatment that meet federal and state criteria for beneficial uses (i.e. fertilizer). Sewage sludge is solids, semi-solids, or liquid residue generated during the treatment of domestic sewage in a treatment works; including but not limited to, domestic septage; scum or solids removed in primary, secondary, or advanced wastewater treatment process; and a material derived from sewage sludge. Sewage sludge does not include ash generated during the firing of sewage sludge in a sewage sludge incinerator or grit and screening generated during preliminary treatment of domestic sewage in a treatment works. Additional information regarding biosolids and sludge is located at the following web address: <http://dnr.mo.gov/env/wpp/pub/index.html>, items WQ422 through WQ449.

Permittee is not authorized to land apply biosolids. Sludge/biosolids are removed by contract hauler, incinerated, stored in the lagoon, etc.

**COMPLIANCE AND ENFORCEMENT:**

Enforcement is the action taken by the Water Protection Program (WPP) to bring an entity into compliance with the Missouri Clean Water Law, its implementing regulations, and/or any terms and conditions of an operating permit. The primary purpose of the enforcement activity in the WPP is to resolve violations and return the entity to compliance.

The permittee/facility is not currently under Water Protection Program enforcement action.

**PRETREATMENT PROGRAM:**

The reduction of the amount of pollutants, the elimination of pollutants, or the alteration of the nature of pollutant properties in wastewater prior to or in lieu of discharging or otherwise introducing such pollutants into a Publicly Owned Treatment Works [40 CFR Part 403.3(q)].

Pretreatment programs are required at any POTW (or combination of POTW operated by the same authority) and/or municipality with a total design flow greater than 5.0 MGD and receiving industrial wastes that interfere with or pass through the treatment works or are otherwise subject to the pretreatment standards. Pretreatment programs can also be required at POTWs/municipals with a design flow less than 5.0 MGD if needed to prevent interference with operations or pass through.

Several special conditions pertaining to the permittee's pretreatment program may be included in the permit, and are as follows:

- Implementation and enforcement of the program,
- Annual pretreatment report submittal,
- Submittal of list of industrial users,
- Technical evaluation of need to establish local limitations, and
- Submittal of the results of the evaluation

The permittee, at this time, is not required to have a Pretreatment Program or does not have an approved pretreatment program.

**REASONABLE POTENTIAL ANALYSIS (RPA):**

Federal regulation [40 CFR Part 122.44(d)(1)(i)] requires effluent limitations for all pollutants that are or may be discharged at a level that will cause or have the reasonable potential to cause or contribute to an in-stream excursion above narrative or numeric water quality standard.

In accordance with [40 CFR Part 122.44(d)(iii)] if the permit writer determines that any given pollutant has the reasonable potential to cause, or contribute to an in-stream excursion above the WQS, the permit must contain effluent limits for that pollutant.

A RPA was conducted on appropriate parameters. Please see **APPENDIX – RPA RESULTS**.

**REMOVAL EFFICIENCY:**

Removal efficiency is a method by which the Federal Regulations define Secondary Treatment and Equivalent to Secondary Treatment, which applies to Biochemical Oxygen Demand 5-day (BOD<sub>5</sub>) and Total Suspended Solids (TSS) for Publicly Owned Treatment Works (POTWs)/municipals.

Influent monitoring is not being required to determine percent removal.

**SANITARY SEWER OVERFLOWS (SSO) AND INFLOW AND INFILTRATION (I&I):**

Sanitary Sewer Overflows (SSOs) are defined as an untreated or partially treated sewage release and are considered bypassing under state regulation [10 CSR 20-2.010(11)] and should not be confused with the federal definition of bypass. SSO's have a variety of causes including blockages, line breaks, and sewer defects that allow excess storm water and ground water to (1) enter and overload the collection system, and (2) overload the treatment facility. Additionally, SSO's can be also be caused by lapses in sewer system operation and maintenance, inadequate sewer design and construction, power failures, and vandalism. SSOs also include overflows out of manholes and onto city streets, sidewalks, and other terrestrial locations.

Additionally, Missouri RSMo §644.026.1 mandates that the Department require proper maintenance and operation of treatment facilities and sewer systems and proper disposal of residual waste from all such facilities.

This facility is not required to develop or implement a program for maintenance and repair of the collection system; however, it is a violation of Missouri State Environmental Laws and Regulations to allow untreated wastewater to discharge to waters of the state.

**SCHEDULE OF COMPLIANCE (SOC):**

Per 644.051.4 RSMo, a permit may be issued with a Schedule of Compliance (SOC) to provide time for a facility to come into compliance with new state or federal effluent regulations, water quality standards, or other requirements. Such a schedule is not allowed if the facility is already in compliance with the new requirement, or if prohibited by other statute or regulation. A SOC includes an enforceable sequence of interim requirements (actions, operations, or milestone events) leading to compliance with the Missouri Clean Water Law, its implementing regulations, and/or the terms and conditions of an operating permit. *See also* Section 502(17) of the Clean Water Act, and 40 CFR §122.2. For new effluent limitations, the permit includes interim monitoring for the specific parameter to demonstrate the facility is not already in compliance with the new requirement. Per 40 CFR § 122.47(a)(1) and 10 CSR 20-7.031(10), compliance must occur as soon as possible. If the permit provides a schedule for meeting new water quality based effluent limits, a SOC must include an enforceable, final effluent limitation in the permit even if the SOC extends beyond the life of the permit.

A SOC is not allowed:

- For effluent limitations based on technology-based standards established in accordance with federal requirements, if the deadline for compliance established in federal regulations has passed. 40 CFR § 125.3.
- For a newly constructed facility in most cases. Newly constructed facilities must meet applicable effluent limitations when discharge begins, because the facility has installed the appropriate control technology as specified in a permit or antidegradation review. A SOC is allowed for a new water quality based effluent limit that was not included in a previously public noticed permit or antidegradation review, which may occur if a regulation changes during construction.
- To develop a TMDL, UAA, or other study associated with development of a site specific criterion. A facility is not prohibited from conducting these activities, but a SOC may not be granted for conducting these activities.

In order to provide guidance to Permit Writers in developing SOCs, and attain a greater level of consistency, on October 25, 2012 the Department issued a policy on development of SOCs. This policy provides guidance to Permit Writers on the standard time frames for schedules for common activities, and guidance on factors that may modify the length of the schedule such as an affordability analysis.

The time given for effluent limitations of this permit listed under Interim Effluent Limitation and Final Effluent Limitations were established in accordance with [10 CSR 20-7.031(10)]. The facility has been given a schedule of compliance to meet final effluent limits for Ammonia as N. The four year schedule of compliance allowed for this facility should provide adequate time to evaluate operations, obtain an engineering report, hold a bond election, obtain a construction permit and implement upgrades required to meet effluent limits. Please see the Affordability Analysis attached as an appendix to the permit for further detail on how the socio-economic status of the community has impacted this SOC.

**STORM WATER POLLUTION PREVENTION PLAN (SWPPP):**

In accordance with 40 CFR 122.44(k) *Best Management Practices (BMPs)* to control or abate the discharge of pollutants when: (1) Authorized under section 304(e) of the Clean Water Act (CWA) for the control of toxic pollutants and hazardous substances from ancillary industrial activities; (2) Authorized under section 402(p) of the CWA for the control of storm water discharges; (3) Numeric effluent limitations are infeasible; or (4) the practices are reasonably necessary to achieve effluent limitations and standards or to carry out the purposes and intent of the CWA.

In accordance with the EPA's *Developing Your Stormwater Pollution Prevention Plan, A Guide for Industrial Operators*, (Document number EPA 833-B-09-002) [published by the United States Environmental Protection Agency (USEPA) in February 2009], BMPs are measures or practices used to reduce the amount of pollution entering (regarding this operating permit) waters of the state. BMPs may take the form of a process, activity, or physical structure.

Additionally in accordance with the Storm Water Management, a SWPPP is a series of steps and activities to (1) identify sources of pollution or contamination, and (2) select and carry out actions which prevent or control the pollution of storm water discharges.

At this time, the permittee is not required to develop and implement a SWPPP.

**VARIANCE:**

As per the Missouri Clean Water Law § 644.061.4, variances shall be granted for such period of time and under such terms and conditions as shall be specified by the commission in its order. The variance may be extended by affirmative action of the commission. In no event shall the variance be granted for a period of time greater than is reasonably necessary for complying with the Missouri Clean Water Law §§644.006 to 644.141 or any standard, rule or regulation promulgated pursuant to Missouri Clean Water Law §§644.006 to 644.141.

This operating permit is not drafted under premises of a petition for variance.

**WASTELOAD ALLOCATIONS (WLA) FOR LIMITS:**

As per [10 CSR 20-2.010(78)], the amount of pollutant each discharger is allowed by the Department to release into a given stream after the Department has determined total amount of pollutant that may be discharged into that stream without endangering its water quality.

Wasteload allocations were calculated where applicable using water quality criteria or water quality model results and the dilution equation below:

$$C_e = \frac{(Q_e + Q_s)C - (C_s \times Q_s)}{Q_e} \quad (\text{EPA/505/2-90-001, Section 4.5.5})$$

Where C = downstream concentration  
Cs = upstream concentration  
Qs = upstream flow  
Ce = effluent concentration  
Qe = effluent flow

Chronic wasteload allocations were determined using applicable chronic water quality criteria (CCC: criteria continuous concentration) and stream volume of flow at the edge of the mixing zone (MZ). Acute wasteload allocations were determined using applicable water quality criteria (CMC: criteria maximum concentration) and stream volume of flow at the edge of the zone of initial dilution (ZID).

Water quality based maximum daily and average monthly effluent limitations were calculated using methods and procedures outlined in USEPA's "Technical Support Document For Water Quality-based Toxics Control" (EPA/505/2-90-001).

**Number of Samples "n":**

Additionally, in accordance with the TSD for water quality-based permitting, effluent quality is determined by the underlying distribution of daily values, which is determined by the Long Term Average (LTA) associated with a particular Wasteload Allocation (WLA) and by the Coefficient of Variation (CV) of the effluent concentrations. Increasing or decreasing the monitoring frequency does not affect this underlying distribution or treatment performance, which should be, at a minimum, be targeted to comply with the values dictated by the WLA. Therefore, it is recommended that the actual planned frequency of monitoring normally be used to determine the value of "n" for calculating the AML. However, in situations where monitoring frequency is once per month or less, a higher value for "n" must be assumed for AML derivation purposes. Thus, the statistical procedure being employed using an assumed number of samples is "n = 4" at a minimum. For Total Ammonia as Nitrogen, "n = 30" is used.

**WLA MODELING:**

There are two general types of effluent limitations, technology-based effluent limits (TBELs) and water quality based effluent limits (WQBELs). If TBELs do not provide adequate protection for the receiving waters, then WQBEL must be used.

A WLA study was either not submitted or determined not applicable by Department staff.

**WATER QUALITY STANDARDS:**

Per [10 CSR 20-7.031(3)], General Criteria shall be applicable to all waters of the state at all times including mixing zones. Additionally, [40 CFR 122.44(d)(1)] directs the Department to establish in each NPDES permit to include conditions to achieve water quality established under Section 303 of the Clean Water Act, including State narrative criteria for water quality.

**WHOLE EFFLUENT TOXICITY (WET) TEST:**

A WET test is a quantifiable method of determining if a discharge from a facility may be causing toxicity to aquatic life by itself, in combination with or through synergistic responses when mixed with receiving stream water.

At this time, the permittee is not required to conduct WET test for this facility.

**40 CFR 122.41(M) - BYPASSES:**

The federal Clean Water Act (CWA), Section 402 prohibits wastewater dischargers from “bypassing” untreated or partially treated sewage (wastewater) beyond the headworks. A bypass is defined as an intentional diversion of waste streams from any portion of a treatment facility, [40 CFR 122.41(m)(1)(i)]. Additionally, Missouri regulation 10 CSR 20-2.010(11) defines a bypass as the diversion of wastewater from any portion of wastewater treatment facility or sewer system to waters of the state. Only under exceptional and specified limitations do the federal regulations allow for a facility to bypass some or all of the flow from its treatment process. Bypasses are prohibited by the CWA unless a permittee can meet all of the criteria listed in 40 CFR 122.41(m)(4)(i)(A), (B), & (C). Any bypasses from this facility are subject to the reporting required in 40 CFR 122.41(l)(6) and per Missouri’s Standard Conditions I, Section B, part 2.b. Additionally, Anticipated Bypasses include bypasses from peak flow basins or similar devices designed for peak wet weather flows.

This facility does not anticipate bypassing.

**303(d) LIST & TOTAL MAXIMUM DAILY LOAD (TMDL):**

Section 303(d) of the federal Clean Water Act requires that each state identify waters that are not meeting water quality standards and for which adequate water pollution controls have not been required. Water quality standards protect such beneficial uses of water as whole body contact (such as swimming), maintaining fish and other aquatic life, and providing drinking water for people, livestock and wildlife. The 303(d) list helps state and federal agencies keep track of waters that are impaired but not addressed by normal water pollution control programs.

A TMDL is a calculation of the maximum amount of a given pollutant that a body of water can absorb before its water quality is affected. If a water body is determined to be impaired as listed on the 303(d) list, then a watershed management plan will be developed that shall include the TMDL calculation

This facility does not discharge to a 303(d) listed stream.

## **Part VI –2013 Water Quality Criteria for Ammonia**

Upcoming changes to the Water Quality Standard for ammonia may require significant upgrades to wastewater treatment facilities.

On August 22, 2013, the U.S. Environmental Protection Agency (EPA) finalized new water quality criteria for ammonia, based on toxicity studies of mussels. Missouri's current ammonia criteria are based on toxicity testing of several species, but did not include data from mussels. Missouri is home to 65 of North America's mussel species, spread across the state. According to the Missouri Department of Conservation nearly two-thirds are considered to be "of conservation concern". Nine are listed as federally endangered, with one more currently proposed as endangered and another proposed as threatened.

The adult forms of mussels seen in rivers, lakes, and streams are sensitive to pollutants because they are sedentary filter feeders. They vacuum up many pollutants with the food they bring in and cannot escape to new habitats, so they can accumulate toxins in their bodies and die. But very young mussels, called glochidia, are exceptionally sensitive to ammonia in water. As a result of a citizen suit, the EPA was compelled to conduct toxicity testing and develop ammonia water quality criteria that would be protective if young mussels may be present in a waterbody. These new criteria will apply to any discharge with ammonia levels that may pose a reasonable potential to violate the standards. Nearly all discharging domestic wastewater treatment facilities (cities, subdivisions, mobile home parks, etc.), as well as certain industrial and stormwater dischargers with ammonia in their effluent, they will be affected by this change in the regulations.

When new water quality criteria are established by the EPA, states must adopt them into their regulations in order to keep their authorization to issue permits under the National Pollutant Discharge Elimination System (NPDES). States are required to review their water quality standards every three years, and if new criteria have been developed they must be adopted. States may be more protective than the Federal requirements, but not less protective. Missouri does not have the resources to conduct the studies necessary for developing new water quality standards, and therefore our standards mirror those developed by the EPA. However we will utilize any available flexibility based on actual species of mussels native to Missouri and their sensitivity to ammonia.

Many treatment facilities in Missouri are currently scheduled to be upgraded so as to comply with the current water quality standards. But these new standards may require a different treatment technology than the one being considered by the permittee. It is important that permittees discuss any new and upcoming requirements with their consulting engineers to ensure that their treatment systems are capable of complying with the new requirements. The Department encourages permittees to construct treatment technologies that can attain effluent quality that supports the EPA ammonia criteria.

Ammonia toxicity varies by temperature and by pH of the water. Assuming a stable pH value, but taking into account winter and summer temperatures, Missouri includes two seasons of ammonia effluent limitations. The effluent limitations in this permit are

Summer – 3.6 mg/L daily maximum, 1.4 mg/L monthly average.

Winter – 10.8 mg/L daily maximum, 2.7 mg/L monthly average.

Under the new EPA criteria, where mussels are present or expected to be present, your estimated effluent limitations will be:

Summer – 1.7 mg/L daily maximum, 0.6 mg/L monthly average.

Winter – 5.6 mg/L daily maximum, 2.1 mg/L monthly average.

Actual effluent limits will depend in part on the actual performance of the facility.

Operating permits for facilities in Missouri must be written based on current statutes and regulations. It is expected that the new WQS will be adopted in the next review of our standards. Therefore permits will be written with the existing effluent limitations until the new standards are adopted. To aid permittees in decision making, an advisory will be added to permit Fact Sheets notifying permittees of the expected effluent limitations for ammonia. When setting schedules of compliance for ammonia effluent limitations, consideration will be given to facilities that have recently constructed upgraded facilities to meet the current ammonia limitations.

For more information on this topic feel free to contact the Missouri Department of Natural Resources, Water Protection Program, Water Pollution Control Branch, Operating Permits Section at (573) 751-1300.

## Part VII – Effluent Limits Determination

### APPLICABLE DESIGNATIONS OF WATERS OF THE STATE:

As per Missouri’s Effluent Regulations [10 CSR 20-7.015], the waters of the state are divided into seven (7) categories. Each category lists effluent limitations for specific parameters, which are presented in each outfall’s Effluent Limitation Table and further discussed in the Derivation & Discussion of Limits section.

- Missouri or Mississippi River [10 CSR 20-7.015(2)]:
- Lake or Reservoir [10 CSR 20-7.015(3)]:
- Losing [10 CSR 20-7.015(4)]:
- Metropolitan No-Discharge [10 CSR 20-7.015(5)]:
- Special Stream [10 CSR 20-7.015(6)]:
- Subsurface Water [10 CSR 20-7.015(7)]:
- All Other Waters [10 CSR 20-7.015(8)]:

### OUTFALL #001 – MAIN FACILITY OUTFALL

Effluent limitations derived and established in the below Effluent Limitations Table are based on current operations of the facility. Future permit action due to facility modification may contain new operating permit terms and conditions that supersede the terms and conditions, including effluent limitations, of this operating permit.

### EFFLUENT LIMITATIONS TABLE:

PARAMETER	Unit	Basis for Limits	Daily Maximum	Weekly Average	Monthly Average	Modified	Previous Permit Limitations
Flow	MGD	1	*		*	NO	*/*
BOD <sub>5</sub>	mg/L	1		15	10	NO	15/10
TSS	mg/L	1		20	15	NO	20/15
pH	SU	1	6.5-9.0		6.5-9.0	YES	6.0-9.0
Ammonia as N (April 1 – Sept 30)	mg/L	2, 3, 5	3.6		1.4	YES	*/*
Ammonia as N (Oct 1 – March 31)	mg/L	2, 3, 5	10.8		2.7	YES	*/*
Escherichia coli	***	1, 3	126		126	YES	***
Oil & Grease (mg/L)	mg/L	1, 3	15		10	YES	***

\* - Monitoring requirement only.

\*\* - # of colonies/100mL; the Monthly Average for *E. coli* is a geometric mean.

\*\*\* - Parameter not previously established in previous state operating permit.

#### Basis for Limitations Codes:

- |  |                                    |
|--|------------------------------------|
| 1. State or Federal Regulation/Law       | 7. Antidegradation Policy          |
| 2. Water Quality Standard (includes RPA) | 8. Water Quality Model             |
| 3. Water Quality Based Effluent Limits   | 9. Best Professional Judgment      |
| 4. Lagoon Policy                         | 10. TMDL or Permit in lieu of TMDL |
| 5. Ammonia Policy                        | 11. WET Test Policy                |
| 6. Antidegradation Review                |                                    |

### OUTFALL #001 – DERIVATION AND DISCUSSION OF LIMITS:

- **Flow.** In accordance with [40 CFR Part 122.44(i)(1)(ii)] the volume of effluent discharged from each outfall is needed to assure compliance with permitted effluent limitations. If the permittee is unable to obtain effluent flow, then it is the responsibility of the permittee to inform the Department, which may require the submittal of an operating permit modification.
- **Biochemical Oxygen Demand (BOD<sub>5</sub>).** Effluent limitations have been retained from previous state operating permit, please see the **APPLICABLE DESIGNATION OF WATERS OF THE STATE** sub-section of the **Receiving Stream Information.**
- **Total Suspended Solids (TSS).** Effluent limitations have been retained from previous state operating permit, please see the **APPLICABLE DESIGNATION OF WATERS OF THE STATE** sub-section of the **Receiving Stream Information.**
- **pH.** Effluent limitation range is 6.5 – 9.0 Standard pH Units (SU), as per the applicable section of 10 CSR 20-7.015. pH is not to be averaged.

- **Total Ammonia Nitrogen.** Early Life Stages Present Total Ammonia Nitrogen criteria apply [10 CSR 20-7.031(4)(B)7.C. & Table B3] default pH 7.8 SU. No mixing considerations allowed; therefore, WLA = appropriate criterion.

Season	Temp (°C)	pH (SU)	Total Ammonia Nitrogen CCC (mg/L)	Total Ammonia Nitrogen CMC (mg/L)
Summer	26	7.8	1.5	12.1
Winter	6	7.8	3.1	12.1

Summer: April 1 – September 30

Chronic WLA:  $C_e = 1.5 \text{ mg/L}$

Acute WLA:  $C_e = 12.1 \text{ mg/L}$

$LTA_c = 1.5 \text{ mg/L} (0.780) = 1.17 \text{ mg/L}$

[CV = 0.60, 99<sup>th</sup> Percentile, 30 day avg.]

$LTA_a = 12.1 \text{ mg/L} (0.321) = 3.89 \text{ mg/L}$

[CV = 0.60, 99<sup>th</sup> Percentile]

Use most protective number of  $LTA_c$  or  $LTA_a$ .

MDL = 1.17 mg/L (3.11) = 3.6 mg/L

[CV = 0.60, 99<sup>th</sup> Percentile]

AML = 1.17 mg/L (1.19) = 1.4 mg/L

[CV = 0.60, 95<sup>th</sup> Percentile, n = 30]

Winter: October 1 – March 31

Chronic WLA:  $C_e = 3.1 \text{ mg/L}$

Acute WLA:  $C_e = 12.1 \text{ mg/L}$

$LTA_c = 3.1 \text{ mg/L} (0.630) = 1.95 \text{ mg/L}$

[CV = 1.15, 99<sup>th</sup> Percentile, 30 day avg.]

$LTA_a = 12.1 \text{ mg/L} (0.180) = 2.18 \text{ mg/L}$

[CV = 1.15, 99<sup>th</sup> Percentile]

Use most protective number of  $LTA_c$  or  $LTA_a$ .

MDL = 1.95 mg/L (5.55) = 10.8 mg/L

[CV = 1.15, 99<sup>th</sup> Percentile]

AML = 1.95 mg/L (1.38) = 2.7 mg/L

[CV = 1.15, 95<sup>th</sup> Percentile, n = 30]

- ***Escherichia coli (E. coli)*.** Discharges to losing streams shall not exceed 126 per 100 ml as a Daily Maximum and Monthly Average at any time, as per 10 CSR 20-7.031(4)(C).
- **Oil & Grease.** Conventional pollutant, effluent limitation for protection of aquatic life; 10 mg/L monthly average, 15 mg/L daily maximum.

**Part VIII – Finding of Affordability**

Pursuant to Section 644.145, RSMo., the Department is required to determine whether a permit or decision is affordable and makes a finding of affordability for certain permitting and enforcement decisions. This requirement applies to discharges from combined or separate sanitary sewer systems or publically-owned treatment works.

The Department is required to determine findings of affordability because the permit applies to a combined or separate sanitary sewer system for a publically-owned treatment works.

**Finding of affordability** - The Department has made a reasonable search for empirical data indicating the permit is affordable. The search consisted of a review of Department records that might contain economic data on the community, a review of information provided by the applicant as part of the application, and public comments received in response to public notices of this draft permit. If the empirical cost data was used by the permit writer, this data may consist of median household income, any other ongoing projects that the Department has knowledge, and other demographic financial information that the community provided as contemplated by Section 644. 145.3. See **Appendix – Affordability Analysis**

## **Part IX – Administrative Requirements**

On the basis of preliminary staff review and the application of applicable standards and regulations, the Department, as administrative agent for the Missouri Clean Water Commission, proposes to issue a permit(s) subject to certain effluent limitations, schedules, and special conditions contained herein and within the operating permit. The proposed determinations are tentative pending public comment.

### **PERMIT SYNCHRONIZATION:**

The Department of Natural Resources is currently undergoing a synchronization process for operating permits. Permits are normally issued on a five-year term, but to achieve synchronization many permits will need to be issued for less than the full five years allowed by regulation. The intent is that all permits within a watershed will move through the Watershed Based Management (WBM) cycle together and all expire in the same fiscal year. This will allow further streamlining by placing multiple permits within a smaller geographic area on public notice simultaneously, thereby reducing repeated administrative efforts. This will also allow the Department to explore a watershed based permitting effort at some point in the future. Renewal applications must continue to be submitted within 180 days of expiration, however, in instances where effluent data from the previous renewal is less than 4 years old, that data may be re-submitted to meet the requirements of the renewal application. If the permit provides a schedule of compliance for meeting new water quality based effluent limits beyond the expiration date of the permit, the time remaining in the schedule of compliance will be allotted in the renewed permit.

### **PUBLIC NOTICE:**

The Department shall give public notice that a draft permit has been prepared and its issuance is pending. Additionally, public notice will be issued if a public hearing is to be held because of a significant degree of interest in and water quality concerns related to a draft permit. No public notice is required when a request for a permit modification or termination is denied; however, the requester and permittee must be notified of the denial in writing.

The Department must issue public notice of a pending operating permit or of a new or reissued statewide general permit. The public comment period is the length of time not less than 30 days following the date of the public notice which interested persons may submit written comments about the proposed permit.

For persons wanting to submit comments regarding this proposed operating permit, then please refer to the Public Notice page located at the front of this draft operating permit. The Public Notice page gives direction on how and where to submit appropriate comments.

The Public Notice period for this operating permit was from 8/23/2013-9/23/2013. No comments were received.

**DATE OF FACT SHEET:** AUGUST 13, 2013

### **COMPLETED BY:**

**ANGELA FALLS, ENVIRONMENTAL SPECIALIST  
MISSOURI DEPARTMENT OF NATURAL RESOURCES  
WATER PROTECTION PROGRAM  
OPERATING PERMITS SECTION - DOMESTIC WASTEWATER UNIT  
(573) 751-1419  
[angela.falls@dnr.mo.gov](mailto:angela.falls@dnr.mo.gov)**

**Appendices**

**APPENDIX – RPA RESULTS:**

Parameter	CMC*	RWC Acute*	CCC*	RWC Chronic*	n**	Range max/min	CV***	MF	RP Yes/No
Total Ammonia as Nitrogen (Summer) mg/L	12.1	86.18	1.5	86.18	26.00	22.2/0.1	1.33	3.88	YES
Total Ammonia as Nitrogen (Winter) mg/L	12.1	134.08	3.1	134.08	28.00	38.7/0.1	1.23	3.46	YES

N/A – Not Applicable

\* - Units are (µg/L) unless otherwise noted.

\*\* - If the number of samples is 10 or greater, then the CV value must be used in the WQBEL for the applicable constituent. If the number of samples is < 10, then the default CV value must be used in the WQBEL for the applicable constituent.

\*\*\* - Coefficient of Variation (CV) is calculated by dividing the Standard Deviation of the sample set by the Mean of the same sample set.

RWC – Receiving Water Concentration. It is the concentration of a toxicant or the parameter toxicity in the receiving water after mixing (if applicable).

n – Is the number of samples.

MF – Multiplying Factor. 99% Confidence Level and 99% Probability Basis.

RP – Reasonable Potential. It is where an effluent is projected or calculated to cause an excursion above a water quality standard based on a number of factors including, as a minimum, the four factors listed in 40 CFR 122.44(d)(1)(ii).

Reasonable Potential Analysis is conducted as per (TSD, EPA/505/2-90-001, Section 3.3.2). A more detailed version including calculations of this RPA is available upon request.

**APPENDIX – AFFORDABILITY ANALYSIS:**

Missouri Department of Natural Resources  
Water Protection Program  
Affordability Determination and Finding  
(In accordance with RSMo 644.145)

**Glenwood R-VIII, Permit Renewal  
#MO-0123412**

Section 644.145 RSMo requires DNR to make a “finding of affordability” when “issuing permits under” or “enforcing provisions of” state or federal clean water laws “pertaining to any portion of a combined or separate sanitary sewer system or publicly-owned treatment works.”

**Facility Description:**

Outfall # 001- School – SIC #8211

Septic tanks/ recirculating sand filter/ UV disinfection/ sludge removal by contract hauler.

Receiving Stream: Unnamed tributary to Myatt Creek (U)

First Classified Stream and ID: Myatt Creek (C) (2585)

USGS Basin & Sub-watershed No.: 110100100101

Total Connections: 1

**New Permit Requirements or Requirements Now Being Enforced:**

The proposed renewal of Missouri State Operating Permit #MO-0123412 contains new effluent limitations for Oil & Grease and Ammonia as N. The Schedule of Compliance outlines a timeline for the facility to meet the new requirements.

**Range of Anticipated Costs Associated with Complying with Requirements:**

At this time, it is unknown what construction upgrades will be chosen to meet the new Ammonia as N limits. Estimates of expected costs for plant upgrades are presented here for reference only. Using capital improvement cost estimates for plant upgrades the cost estimate is approximately **\$198,200-\$505,800** depending on the treatment technology used; according to the Department’s cost estimator matrix (*CAPDEWORKS*<sup>6</sup> cost estimator was used). The cost of adding quarterly Oil & Grease sampling is negligible at around **\$150** per year.

**(1) The county’s financial capability and ability to raise or secure necessary funding.<sup>1</sup>**

Current Revenues:	<u>\$3,171,142</u>
Current Expenditures:	<u>\$2,862,316</u>
Current outstanding debt:	<u>\$8,633</u>
Other indicators:	<u>None identified at this time.</u>

**(2) Affordability of pollution control options for the individuals or households within the county;**

Current annual operating costs (exclude depreciation): <sup>1</sup>	<u>\$264,441</u>
Estimated capital cost of pollution control options: <sup>6</sup>	<u>\$198,200-\$505,800</u>
Annual cost of additional (Operating Costs & Debt Service): <sup>6</sup>	<u>\$12,511-\$61,464</u>
Median Household Income: <sup>3</sup>	<u>\$37,014</u>
School District Tax Levy: <sup>1</sup>	<u>\$3.0278</u>
Assessed Value of School District Infrastructure: <sup>1</sup>	<u>\$22,449,650</u>
Percent of Median Household Income (Tax Levy/MHI):	<u>0.008%</u>

Check Appropriate Box	Financial Impact	Residential Indicator (Tax Levy as a percent of MHI = annual max tax/MHI)
X	Low	Less than 1% MHI
	Medium	Between 1% and 2% MHI
	High	Greater than 2% MHI

**(3) An evaluation of the overall costs and environmental benefits of the control technologies;**

The new permit limits on Ammonia as N are anticipated to cost between \$198,200-\$505,800. The environmental benefit of increased ammonia removal is improving conditions for aquatic life in the receiving stream.

This permit renewal requires final effluent limitations for Ammonia as N based on Missouri Water Quality Standards (WQS) 10 CSR 20-7 and the Clean Water Act. Ammonia (NH3) is toxic to early stages of aquatic life. NH3 removal prevents damage to aquatic life and enables the receiving stream to support a healthier and diverse aquatic life community.

**(4) An inclusion of ways to reduce economic impacts on distressed populations within the school district, including but not limited to low and fixed income populations. This requirement includes but is not limited to:**

- (a) allowing adequate time in implementation schedules to mitigate potential adverse impacts on distressed populations resulting from the costs of the improvements and taking into consideration local community economic considerations, and
- (b) allowing for reasonable accommodations for regulated entities when inflexible standards and fines would impose a disproportionate financial hardship in light of the environmental benefits to be gained.

<b>Potentially Distressed Populations</b>	
Unemployment for Howell County <sup>2</sup>	6.20%
Median Household Income Howell County <sup>3</sup>	\$37,014
Percent change in Median Household Income (1990-2011) <sup>4</sup>	115.1%
Percent Population Growth/Decline (1990-2011) <sup>5</sup>	27.5%
Change in Median Age in Years (1990-2011)	8.0%
Percent of Households in Poverty	23.10%
Percent of Households Dependent on Food Stamps	15.3%

**Opportunity for cost savings or cost avoidance:**

If available, connection to a larger centralized sewer system in the area may be more cost effective for the community.

The permittee may apply for State Revolving Fund (SRF) financial support in order to help fund a Capital Improvements Plan. Other loans and grants also exist for which the facility may be eligible. Contact information for the Department's Financial Assistance Center (FAC) and more information can be found on the Department's website at <http://dnr.mo.gov/env/wpp/srf/wastewater-assistance.htm>.

**Opportunity for changes to implementation/compliance schedule:**

The facility may propose changes to the schedule of compliance based on their own cost estimate or financial information.

**(5) An assessment of other school district investments relating to environmental improvements;**

The community did not report any other investments relating to environmental improvements.

**(6) An assessment of factors set forth in the United States Environmental Protection Agency's guidance, including but not limited to the "Combined Sewer Overflow Guidance for Financial Capability Assessment and Schedule Development" that may ease the cost burdens of implementing wet weather control plans, including but not limited to small system considerations, the attainability of water quality standards, and the development of wet weather standards;**

See Section (2) of this analysis for the residential indicator as outlined in the above-referenced EPA guidance.

**Secondary indicators for consideration:**

<b>Indicators</b>	<b>Strong (3 points)</b>	<b>Mid-Range (2 points)</b>	<b>Weak (1 point)</b>	<b>Score</b>
Current outstanding debt as a % of assessed value of infrastructure	Below 2%	2% - 5%	Above 5%	3
Unemployment Rate	>1% below Missouri average	± 1% of Missouri average = 0.3	>1% above Missouri average	2
Median household income	More than 25% above Missouri MHI	± 25% of Missouri MHI	More than 25% below Missouri average	1

Secondary Indicators Average Score: 2  
Residential Indicator (from Criteria #2 above): 0.008%

**Financial Capability Matrix:**

Financial Capability Indicators Score from above	School District Indicator (Tax Levy as a % of Assessed Value of Infrastructure)		
	Low (Below 1%)	Mid-Range (Between 1.0% and 2.0%)	High (Above 2.0%)
Weak (below 1.5)	Medium Burden	High Burden	High Burden
Mid-Range (1.5 – 2.5)	Low Burden	Medium Burden	High Burden
Strong (above 2.5)	Low Burden	Low Burden	Medium Burden

Estimated Financial Burden: Low Burden

**(7) An assessment of any other relevant local community economic condition.**

The community/school district did not report any other relevant local economic conditions.

**Conclusion and Finding**

As a result of new regulations, the Department is proposing modifications to the current operating permit that may require Glenwood R-VIII to add ammonia treatment. The Department identified the actions for which an affordability analysis is required under Section 644.145 RSMo.

The Department estimates that adding ammonia treatment will cost Glenwood R-VIII an estimated \$198,200-\$505,800. The school district currently has a tax levy of \$3.0278, which is 0.008% of the community’s MHI.

The Department considered all seven (7) of the criteria presented in subsection 644.145.3 when evaluating the affordability of the relevant actions. Taking into consideration these criteria, this analysis examined whether the above referenced permit modifications affects the ability of an individual customer or household to pay a utility bill without undue hardship or unreasonable sacrifice in the essential lifestyle or spending patterns of the individual or household. As a result of reviewing the above criteria, the Department hereby finds that the action described above will likely result in a low burden with regard to the community’s overall financial capability and a low financial impact for most individual customers/households. However, this determination is based on readily available data, and may over-estimate the financial impact on the community.

1. Missouri Comprehensive Data System - <http://mcds.dese.mo.gov/guidedinquiry/District%20and%20School%20Information/Missouri%20School%20Directory.aspx?rp:DistrictCode=026006&rc:Toolbar=false&rc:parameters=false&rs:AsyncRendering=false>
2. Unemployment data from Missouri Department of Economic Development (April 2013) –
3. <http://www.missourieconomy.org/indicators/laus/default.aspx?PeriodYear=2013&AreaCode=2904000051>
4. Median Household Income data from American Community Survey – Median income in the past 12 months  
<http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?ftp=table>
5. 2011 Census Bureau Population Data - <http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?ftp=table>
6. 2000 Census Bureau Population Data - <http://www.census.gov/popest/data/cities/totals/2009/tables/SUB-EST2009-04-29.xls>
7. 1990 Census Bureau Population Data - <http://www.census.gov/prod/cen1990/cp1/cp-1-27.pdf>
8. Poverty data – American Community Survey - <http://factfinder2.census.gov/faces/nav/jsf/pages/searchresults.xhtml?refresh=t>
9. CAPDEWORKS cost estimate summary.xls

FEB 19 2013

AP 14658



MISSOURI DEPARTMENT OF NATURAL RESOURCES  
WATER PROTECTION PROGRAM, WATER POLLUTION BRANCH  
FORM B - APPLICATION FOR CONSTRUCTION OR OPERATING PERMIT FOR  
FACILITIES WHICH RECEIVE PRIMARILY DOMESTIC WASTE (<100,000 gallons per  
day) UNDER MISSOURI CLEAN WATER LAW

FOR AGENCY USE ONLY	
CHECK NUMBER	No Payment received
DATE RECEIVED	2-14-13
FEE SUBMITTED	0

APM

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NOTE PLEASE READ THE ACCOMPANYING INSTRUCTIONS BEFORE COMPLETING THIS FORM 2/19/13

1. This application is for:

- An operating permit and antidegradation review public notice.
- A construction permit following an appropriate operating permit and antidegradation review public notice.
- A construction permit and a concurrent operating permit and antidegradation review public notice.
- A construction permit (submitted before Aug. 30, 2008 or antidegradation review is not required).
- An operating permit for a new or unpermitted facility. Construction Permit # \_\_\_\_\_
- An operating permit renewal: Permit #MO- 0123412 Expiration Date 09/25/2013
- An operating permit modification: Permit #MO- Reason: \_\_\_\_\_

1.1 Is this a Federal/State Funded Project?  YES  NO Funding Agency/Project #: \_\_\_\_\_

1.2 Is the appropriate fee included with the application (See instructions for appropriate fee)?  YES  NO

2. FACILITY (Outfall 1 of 1)

NAME Glenwood R-VIII School		TELEPHONE WITH AREA CODE (417) 256-4849	
ADDRESS (PHYSICAL) 10286 ST RT 17	CITY West Plains	STATE MO	ZIP CODE 65775
2.1 LEGAL DESCRIPTION: 1/4, 1/4, 1/4, Sec. 9, T 23, R RE Howel County			
2.2 UTM Coordinates Easting (X): _____ Northing (Y): _____ For Universal Transverse Mercator (UTM), Zone 15 North referenced to North American Datum 1983 (NAD83)			
2.3 Name of receiving stream: _____			

3. OWNER

NAME Glenwood R-VIII		E-MAIL ADDRESS wstewart@glenwod.k12.mo.u	TELEPHONE WITH AREA CODE (417) 256-4849
ADDRESS 10286 ST RT 17	CITY West Plains	STATE MO	ZIP CODE 65775

3.1 Request review of draft permit prior to Public Notice?  YES  NO

4. CONTINUING AUTHORITY: Permanent organization which will serve as the continuing authority for the operation, maintenance and modernization of the facility.

NAME		TELEPHONE WITH AREA CODE	
ADDRESS	CITY	STATE	ZIP CODE

5. OPERATOR

NAME Same as Above	CERTIFICATE NUMBER	TELEPHONE WITH AREA CODE
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6. FACILITY CONTACT

NAME Same as Above	TITLE	TELEPHONE WITH AREA CODE
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7.0 ADDITIONAL FACILITY INFORMATION

7.1 Description of facilities (Attach additional sheet if required). Attach a 1" = 2,000' scale U.S. Geological Survey topographic map showing location of all outfalls and downstream landowners. (See Item 9.)

7.2 Facility SIC code: 4952; Discharge SIC code: 4952; Facility NAICS code: \_\_\_\_\_; Discharge NAICS code: \_\_\_\_\_

7.3 Number of people presently connected or population equivalent (P.E.) 360 Design P.E. \_\_\_\_\_  
 Number of units presently connected: Homes \_\_\_\_\_ Trailers \_\_\_\_\_ Apartments \_\_\_\_\_ Other \_\_\_\_\_  
 Design flow for this outfall: 4200 Total design flow for the facility: 4200 Actual flow for this outfall: 3120  
 Commercial Establishment: Daily number of employees working \_\_\_\_\_ Daily number of customers/guests \_\_\_\_\_

7.4 Length of pipe in the sewer collection system? \_\_\_\_\_ feet/miles (Please denote which unit is appropriate.)

7.5 Does any bypassing occur in the collection system or at the treatment facility?  Yes  No (If yes, attach explanation.)

7.6 Does significant infiltration occur in the collection system?  Yes  No (If yes, attach explanation and proposed repair.)

7.7 Is industrial waste discharged to the facility identified in Item 2?  Yes  No (If yes, see instructions.)

7.8 Will the discharge be continuous through the year?  Yes  No  
 a. Discharge will occur during the following months: \_\_\_\_\_  
 b. How many days of the week will the discharge occur? 7

7.9 Is wastewater land applied?  Yes  No (If yes, attach Form I.)

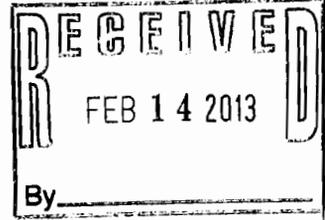
7.10 Will chlorine be added to the effluent?  Yes  No  
 a. If chlorine is added, what is the resulting residual? \_\_\_\_\_ µg/l (micrograms per liter)

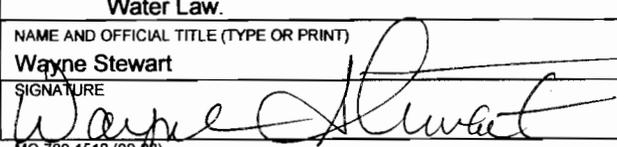
7.11 Does this facility discharge to a losing stream or sinkhole?  Yes  No

7.12 Attach a flow chart showing all influents, treatment facilities and outfalls.

7.13 Has a waste load allocation study been completed for this facility?  Yes  No

7.14 List all permit violations, including effluent limit exceedances in the last five years. Attach a separate sheet if necessary.  
 If none, write none. \_\_\_\_\_



<b>8. SLUDGE HANDLING, USE AND DISPOSAL</b>			
8.1 Is the sludge a hazardous waste as defined by 10 CSR 25? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No			
8.2 Sludge Production, including sludge received from others: _____ Design Dry Tons/Year _____ Actual Dry Tons/Year			
8.3 Capacity of sludge holding structures: Sludge storage provided: _____ cubic feet; _____ days of storage; _____ average percent solids of sludge; <input type="checkbox"/> No sludge storage is provided.			
8.4 Type of Storage: <input type="checkbox"/> Holding tank <input type="checkbox"/> Building <input type="checkbox"/> Basin <input type="checkbox"/> Other (Please describe) _____ <input type="checkbox"/> Concrete Pad			
8.5 Sludge Treatment: <input type="checkbox"/> Anaerobic Digester <input type="checkbox"/> Lagoon <input type="checkbox"/> Composting <input checked="" type="checkbox"/> Storage Tank <input type="checkbox"/> Aerobic Digester <input type="checkbox"/> Other (Attach description) <input type="checkbox"/> Lime Stabilization <input type="checkbox"/> Air or Heat Drying			
8.6 Sludge Use or Disposal: <input type="checkbox"/> Land Application <input type="checkbox"/> Surface Disposal (Sludge Disposal Lagoon, Sludge held for more than two years) <input checked="" type="checkbox"/> Contract Hauler <input type="checkbox"/> Incineration <input type="checkbox"/> Hauled to Another Treatment Facility <input type="checkbox"/> Sludge Retained in Wastewater treatment lagoon <input type="checkbox"/> Solid Waste Landfill <input type="checkbox"/> Other _____ Attach explanation sheet.			
8.7 <b>PERSON RESPONSIBLE FOR HAULING SLUDGE TO DISPOSAL FACILITY</b> <input checked="" type="checkbox"/> By Applicant <input type="checkbox"/> By Others (complete below)			
NAME Jim's All Pump			
ADDRESS 6219 County Road 9300		CITY West Plains	STATE MO
		ZIP CODE 65775	
CONTACT PERSON Jim		TELEPHONE WITH AREA CODE (417) 257-2003	PERMIT NO. MO-
8.8 <b>SLUDGE USE OR DISPOSAL FACILITY</b> <input type="checkbox"/> By Applicant <input type="checkbox"/> By Others (Please complete below.)			
NAME			
ADDRESS		CITY	STATE
			ZIP CODE
CONTACT PERSON		TELEPHONE WITH AREA CODE	PERMIT NO. MO-
8.9 Does the sludge or biosolids disposal comply with federal sludge regulations under 40 CFR 503? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No (Please attach explanation)			
<b>9. DOWNSTREAM LANDOWNER (S). ATTACH ADDITIONAL SHEETS AS NECESSARY. SEE INSTRUCTIONS.</b>			
NAME			
ADDRESS		CITY	STATE
			ZIP CODE
<b>10. DRINKING WATER SUPPLY INFORMATION</b>			
10.1 WHAT IS THE SOURCE OF YOUR DRINKING WATER SUPPLY: A. Public supply (municipal or water district water) <u>Yes</u> If public, please give name of the public supply <u>HOPD2</u> B. Private well <u>NO</u> C. Surface water (lake, pond or stream) <u>NO</u>			
10.2 Does your drinking water source serve at least 25 people at least 60 days per year (not necessarily consecutive days)? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No			
10.3 Does your supply serve housing which is occupied year round by the same people? This does not include housing which is occupied seasonally? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No			
11. I certify that I am familiar with the information contained in the application, that to the best of my knowledge and belief such information is true, complete and accurate, and if granted this permit, I agree to abide by the Missouri Clean Water Law and all rules, regulations, orders and decisions, subject to any legitimate appeal available to applicant under the Missouri Clean Water Law.			
NAME AND OFFICIAL TITLE (TYPE OR PRINT) Wayne Stewart		TELEPHONE WITH AREA CODE (417) 256-4849	
SIGNATURE 		DATE SIGNED 2/8/13	