

STATE OF MISSOURI
DEPARTMENT OF NATURAL RESOURCES

MISSOURI CLEAN WATER COMMISSION



MISSOURI STATE OPERATING PERMIT

In compliance with the Missouri Clean Water Law, (Chapter 644 R.S. Mo. as amended, hereinafter, the Law), and the Federal Water Pollution Control Act (Public Law 92-500, 92nd Congress) as amended,

Permit No. MO-0120553

Owner: Crest Ridge R-VII School District
Address: 92 NW 58 Highway, Centerview, MO 64109

Continuing Authority: Same as above
Address: Same as above

Facility Name: Crest Ridge R-VII School District
Facility Address: 92 NW 58 Highway, Centerview, MO 64109

Legal Description: See Page 2
UTM Coordinates: See Page 2

Receiving Stream: See Page 2
First Classified Stream and ID: See Page 2
USGS Basin & Sub-watershed No.: See Page 2

is authorized to discharge from the facility described herein, in accordance with the effluent limitations and monitoring requirements as set forth herein:

FACILITY DESCRIPTION

See Page 2

This permit authorizes only subsurface application of wastewater under the Missouri Clean Water Law and the National Pollutant Discharge Elimination System; it does not apply to other regulated areas. This permit may be appealed in accordance with Section 644.051.6 of the Law.

December 1, 2014 June 30, 2016
Effective Date Revised Date

Sara Parker Pauley
Sara Parker Pauley, Director, Department of Natural Resources

June 30, 2017
Expiration Date

John Madras
John Madras, Director, Water Protection Program

FACILITY DESCRIPTION (continued)

Permitted Feature #001 – POTW – SIC #8211

Four cell storage lagoon/drip irrigation/sludge retained in lagoon.

Design population equivalent is 50.

Design flow is 5,000 gallons per day (1-in-10 year design including net rainfall minus evaporation).

Average design flow is 3,000 gallons per day (dry weather flows).

Actual flow is 2,200 gallons per day.

Design sludge production is 1.19 dry tons per year.

Legal Description: SE ¼, NE ¼, Sec. 24, T46N, R27W, Johnson County
UTM Coordinates: X= 426998, Y= 4292082
Receiving Stream: Tributary to Devil's Branch
First Classified Stream and ID: 8-20-2013 MUDD V1.0 (C) (3960)
USGS Basin & Sub-watershed No.: (10300104-0108)

Receiving Stream Watershed: a gaining setting

Facility Type:

No-discharge Storage and Drip Irrigation System for annual flows

Design Basis:

Avg Annual

Design dry weather flows: 3,000 gpd

Design with 1-in-10 year flows: 5,000 gpd

Design PE: 50

Storage Basin/Tank:

Freeboard for basin: 2 feet

Storage volume (minimum to maximum water levels): 993,664 gallons

Storage Capacity (in Days):

Design for Dry weather flows: 331 days

Design with 1-in 10 year flows: 199 days

Permitted Feature #002 – Subsurface Soil Dispersal System

Legal Description: SE ¼, NE ¼, Sec. 24, T46N, R27W, Johnson County
UTM Coordinates: X=426998, Y= 4292082
Receiving Stream: Tributary to Devil's Branch
First Classified Stream and ID: 8-20-2013 MUDD V1.0 (C) (3960)
USGS Basin & Sub-watershed No.: (10300104-0108)

Land Application:

Irrigation Volume/year: 1,825,000 gallons at design loading (including 1-in-10 year flows)

Irrigation areas: 1.40 acres at design loading

Application rates: 0.005 inch/hour; 0.13 inch/day; 0.92 inches/week; 48 inches/year

Field slopes: less than 5 percent

Equipment type: Subsurface drip emitters

Vegetation: Grass/Hay

Application rate is based on: Hydraulic loading rate

PERMITTED FEATURE #001	TABLE A-1. IRRIGATION SYSTEM LIMITATIONS AND MONITORING REQUIREMENTS				PAGE NUMBER 3 of 8	
					PERMIT NUMBER MO-0120553	
The permittee is authorized to conduct subsurface application of wastewater as specified in the application for this permit. The final limitations shall become effective on JUNE 30, 2016 and remain in effect until expiration of the permit. The subsurface application of wastewater shall be controlled, limited and monitored by the permittee as specified below:						
EFFLUENT PARAMETER(S)	UNITS	FINAL LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
Storage Basin Operational Monitoring (Notes 1 & 2)						
Storage Basin Freeboard (Note 3)	feet	*			once/month	measured
Precipitation	inches	*			daily	total
Subsurface Applied Wastewater (Notes 2 & 4)						
Total Kjeldahl Nitrogen as N (Note 5)	mg/L	*			once/quarter	grab
Nitrate Nitrogen as N (Note 5)	mg/L	*			once/year	grab
MONITORING REPORTS SHALL BE SUBMITTED QUARTERLY ; THE FIRST REPORT IS DUE OCTOBER 28, 2016 .						

PERMITTED FEATURE #002	TABLE A-2. IRRIGATION SYSTEM LIMITATIONS AND MONITORING REQUIREMENTS					
	The permittee is authorized to conduct subsurface application of wastewater as specified in the application for this permit. The final limitations shall become effective on JUNE 30, 2016 and remain in effect until expiration of the permit. The subsurface application of wastewater shall be controlled, limited and monitored by the permittee as specified below:					
EFFLUENT PARAMETER(S)	UNITS	FINAL LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
Subsurface Application Operational Monitoring (Note 2)						
Application Period	hours	*			daily	total
Volume Applied	gallons	*			daily	total
Application Area	acres	*			daily	total
Application Rate	inches	*			daily	total
MONITORING REPORTS SHALL BE SUBMITTED QUARTERLY ; THE FIRST REPORT IS DUE OCTOBER 28, 2016 .						

* Monitoring requirement only.

Minimum Sampling Requirements			
Quarter	Months	Parameters	Report is Due
First	January, February, March	Sample at least once during any month of the quarter	April 28 th
Second	April, May, June	Sample at least once during any month of the quarter	July 28 th
Third	July, August, September	Sample at least once during any month of the quarter	October 28 th
Fourth	October, November, December	Sample at least once during any month of the quarter	January 28 th

Note 1 - **No-discharge facility requirements.** Wastewater shall be stored and land applied during suitable conditions so that there is no discharge from the storage basin(s) or irrigation site. An emergency discharge may occur when excess wastewater has accumulated above feasible irrigation rates due to precipitation exceeding the 1-in-10-year, 365-day rainfall or the 25-year, 24-hour storm event. The facility is required to meet a removal efficiency of 65% or more as a monthly average, however because this is a no-discharge facility, a removal efficiency of 100% is achieved and no influent monitoring is required.

Note 2 - Records shall be maintained and summarized into an annual operating report, which shall be submitted by January 28th of each year for the previous calendar year period using report forms approved by the Department. The summarized annual report is in addition to the reporting requirements listed in Table A. The summarized annual report shall include the following:

- a. Record of maintenance and repairs performed during the year, average number of times per month the facility is checked to see if it is operating properly, and description of any unusual operating conditions encountered during the year;
- b. The number of days the storage basin(s) has discharged during the year, the discharge flow, the reasons discharge occurred and effluent analysis performed; and
- c. A summary of the irrigation operations including freeboard at the start and end of the irrigation season, the number of days of irrigation for each month, the total gallons irrigated, the total acres used, crops grown, crop yields per acre, the application rate in inches/acre per day and for the year, the monthly and annual precipitation received at the facility, a summary of testing results for wastewater and soils, and calculations for nitrogen applied and crop removal of nitrogen if required by Special Condition 18 (l).

Note 3 - Storage Basin freeboard shall be reported as Storage Basin water level in feet below the overflow level. See Special Conditions for Wastewater Irrigation System requirements.

Note 4 - Wastewater that is irrigated shall be sampled at the irrigation pump or wet well. If irrigation did not occur during the report period, report as “No Irrigation”.

Note 5 - Monitor once per month during the months of March through November. Wastewater irrigation rates shall not exceed a nitrogen application rate of 150 pounds total nitrogen per acre per year, and the applied wastewater shall not exceed ten (10) mg/l of nitrate nitrogen as N. If the nitrogen application exceeds a rate of 150 pounds total nitrogen per acre per year, and/or the applied wastewater exceeds ten (10) mg/l of nitrate nitrogen as N, see Special Condition #19 (i) for additional requirements.

B. STANDARD CONDITIONS

In addition to specified conditions stated herein, this permit is subject to the attached Parts I and III standard conditions dated August 1, 2014 and March 1, 2015, and hereby incorporated as though fully set forth herein.

C. SPECIAL CONDITIONS

1. Emergency Discharge. An emergency discharge from wastewater storage structures may only occur if rainfall exceeds the 1 in 10 year (Data taken from the Missouri Climate Atlas) or the 24 hour, 25 year (Data taken from NRCS Urban Hydrology for Small Watersheds) rainfall events. **Discharge for any other reason shall constitute a permit violation and shall be reported in accordance with Standard Conditions, Part 1, Section B.2.b.** Monitoring shall take place once in the first six (6) hours of discovery of the discharge and then once per day following the initial sampling period until the discharge ceases. The facility shall submit test results, along with the number of days the storage basin(s) has discharged during the month, to the Kansas City Regional Office by the 28th day of the month after the discharge ceases. Permittee shall monitor for the following constituents:

Constituent	Units
Flow	MGD
Biochemical Oxygen Demand ₅	mg/L
Total Suspended Solids	mg/l
Ammonia as N	mg/L
pH – Units	SU
Oil & Grease	mg/L
<i>E. coli</i>	#/100mL

C. SPECIAL CONDITIONS (continued)

2. This permit may be reopened and modified, or alternatively revoked and reissued, to:
 - (a) Comply with any applicable effluent standard or limitation issued or approved under Sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a) (2) of the Clean Water Act, if the effluent standard or limitation so issued or approved:
 - (1) contains different conditions or is otherwise more stringent than any effluent limitation in the permit; or
 - (2) controls any pollutant not limited in the permit.
 - (b) Incorporate new or modified effluent limitations or other conditions, if the result of a waste load allocation study, toxicity test or other information indicates changes are necessary to assure compliance with Missouri's Water Quality Standards.
 - (c) Incorporate new or modified effluent limitations or other conditions if, as the result of a watershed analysis, a Total Maximum Daily Load (TMDL) limitation is developed for the receiving waters which are currently included in Missouri's list of waters of the state not fully achieving the state's water quality standards, also called the 303(d) list.
 - (d) Incorporate the requirement to develop a pretreatment program pursuant to 40 CFR 403.8(a) when the Director of the Water Protection Program determines that a pretreatment program is necessary due to any new introduction of pollutants into the Publicly Owned Treatment Works or any substantial change in the volume or character of pollutants being introduced.

The permit as modified or reissued under this paragraph shall also contain any other requirements of the Clean Water Act then applicable.

3. All permitted features s must be clearly marked in the field. The permitted features and land application fields shall also be marked on the aerial or topographic site map included with the Operation and Maintenance manual.
4. Permittee will cease discharge by connection to a facility with an area-wide management plan per 10 CSR 20-6.010(3)(B) within 90 days of notice of its availability.
5. Water Quality Standards
 - (a) To the extent required by law, discharges to waters of the state shall not cause a violation of water quality standards rule under 10 CSR 20-7.031, including both specific and general criteria.
 - (b) General Criteria. The following general water quality criteria shall be applicable to all waters of the state at all times including mixing zones. No water contaminant, by itself or in combination with other substances, shall prevent the waters of the state from meeting the following conditions:
 - (1) Waters shall be free from substances in sufficient amounts to cause the formation of putrescent, unsightly or harmful bottom deposits or prevent full maintenance of beneficial uses;
 - (2) Waters shall be free from oil, scum and floating debris in sufficient amounts to be unsightly or prevent full maintenance of beneficial uses;
 - (3) Waters shall be free from substances in sufficient amounts to cause unsightly color or turbidity, offensive odor or prevent full maintenance of beneficial uses;
 - (4) Waters shall be free from substances or conditions in sufficient amounts to result in toxicity to human, animal or aquatic life;
 - (5) There shall be no significant human health hazard from incidental contact with the water;
 - (6) There shall be no acute toxicity to livestock or wildlife watering;
 - (7) Waters shall be free from physical, chemical or hydrologic changes that would impair the natural biological community;
 - (8) Waters shall be free from used tires, car bodies, appliances, demolition debris, used vehicles or equipment and solid waste as defined in Missouri's Solid Waste Law, section 260.200, RSMo, except as the use of such materials is specifically permitted pursuant to section 260.200-260.247.

6. Changes in existing pollutants or the addition of new pollutants to the treatment facility

The permittee must provide adequate notice to the Director of the following:

- (a) Any new introduction of pollutants into the POTW from an indirect discharger which would be subject to section 301 or 306 of CWA if it were directly discharging those pollutants; and
 - (b) Any substantial change in the volume or character of pollutants being introduced into that POTW by a source introducing pollutants into the POTW at the time of issuance of the permit.
 - (c) For purposes of this paragraph, adequate notice shall include information on:
 - (1) the quality and quantity of effluent introduced into the POTW, and
 - (2) any anticipated impact of the change on the quantity or quality of effluent to be discharged from the POTW.
7. Report as no-discharge when a discharge does not occur during the report period.
 8. It is a violation of the Missouri Clean Water Law to fail to pay fees associated with this permit (644.055 RSMo).

C. SPECIAL CONDITIONS (continued)

9. The permittee shall comply with any applicable requirements listed in 10 CSR 20-9, unless the facility has received written notification that the Department has approved a modification to the requirements. The monitoring frequencies contained in this permit shall not be construed by the permittee as a modification of the monitoring frequencies listed in 10 CSR 20-9. If a modification of the monitoring frequencies listed in 10 CSR 20-9 is needed, the permittee shall submit a written request to the Department for review and, if deemed necessary, approval.
10. Bypasses are not authorized at this facility unless they meet the criteria in 40 CFR 122.41(m). If a bypass occurs, the permittee shall report in accordance to 40 CFR 122.41(m)(3), and with Standard Condition Part I, Section B, subsection 2.b. Bypasses are to be reported to the Kansas City Regional Office or by using the online Sanitary Sewer Overflow/Facility Bypass Application located at: <http://dnr.mo.gov/modnrcag/> during normal business hours or the Environmental Emergency Response hotline at 573-634-2436 outside of normal business hours. Blending, which is the practice of combining a partially-treated wastewater process stream with a fully-treated wastewater process stream prior to discharge, is not considered a form of bypass. If the permittee wishes to utilize blending, the permittee shall file an application to modify this permit to facilitate the inclusion of appropriate monitoring conditions.
11. The facility must be sufficiently secured to restrict entry by children, livestock and unauthorized persons as well as to protect the facility from vandalism.
12. A least one gate must be provided to access the wastewater treatment facility and provide for maintenance and mowing. The gate shall remain locked except when opened by the permittee to perform operational monitoring, sampling, maintenance, mowing, or for inspections by the Department.
13. At least one (1) warning sign shall be placed on each side of the facility enclosure in such positions as to be clearly visible from all directions of approach. There shall also be one (1) sign placed for every five hundred feet (500') (150 m) of the perimeter fence. A sign shall also be placed on each gate. Minimum wording shall be SEWAGE TREATMENT FACILITY—KEEP OUT. Signs shall be made of durable materials with characters at least two inches (2") high and shall be securely fastened to the fence, equipment or other suitable locations.
14. The permittee shall develop, maintain and implement an Operation and Maintenance (O&M) Manual that includes all necessary items to ensure the operation and integrity of the waste handling and land application systems, including key operating procedures, an aerial or topographic site map with the permitted features, land application fields, and irrigation buffer zones marked, and a brief summary of the operation of the facility. The O & M manual shall be made available to the operator. The O&M Manual shall be reviewed and updated at least every five years.
15. An all-weather access road shall be provided to the treatment facility.
16. The berms of the storage basin(s) shall be mowed and kept free of any deep-rooted vegetation, animal dens, or other potential sources of damage to the berms.
17. The facility shall ensure that adequate provisions are provided to prevent surface water intrusion into the storage basin(s) and to divert stormwater runoff around the storage basin(s) and protect embankments from erosion.
18. Wastewater Irrigation System.
 - (a) Discharge Reporting. Any unauthorized discharge from the storage basin(s) or irrigation system shall be reported to the Department as soon as possible but always within 24 hours. Discharge is allowed only as described in the Facility Description and Effluent Limitations sections of this permit.
 - (b) Storage Basin Operating Levels - No-discharge Systems. The minimum and maximum operating water levels for the storage basin(s) shall be clearly marked in each of the storage basins where the water levels can be manipulated by valves. Each storage basin shall be operated so that the maximum water elevation does not exceed two feet below the Emergency Spillway except due to exceedances of the 1-in-10 year, 365-day or 25-year, 24-hour storm events according to National Weather Service data. Wastewater shall be land applied whenever feasible based on soil and weather conditions and permit requirements. Storage basin(s) shall be lowered to the minimum operating level of 2 feet prior to each winter by November 30.
 - (c) Emergency Spillway. Lagoons and earthen storage basins should have an emergency spillway to protect the structural integrity of earthen structures during operation at near full water levels and in the event of overflow conditions. The spillway shall be at least one foot below top of berm.

C. SPECIAL CONDITIONS (continued)

- (d) General Irrigation Requirements. The wastewater irrigation system shall be operated so as to provide uniform distribution of irrigated wastewater over the entire irrigation site. A complete ground cover of vegetation shall be maintained on the irrigation site unless the system is approved for row crop irrigation. The wastewater irrigation system shall be capable of irrigating the annual design flow during an application period of less than 100 days or 800 hours per year. If the facility determines that night time irrigation is needed, the facility shall submit a night time land application plan to the Department's Water Protection Program for review and approval. Night time irrigation shall only occur when the Department has approved the night time land application plan.
 - (e) Saturated/Frozen Conditions. There shall be no irrigation during ground frost, frozen, snow covered, or saturated soil conditions, or when precipitation is imminent or occurring
 - (f) Slope Restrictions. Wastewater application on slopes exceeding 10%, the hourly application rate shall not exceed one-half (1/2) the design sustained permeability and in no case shall exceed one-half (1/2) inch per hour.
 - (g) Set Backs. There shall be no irrigation within:
 - (1) 300 feet of any sinkhole, losing stream, or any other feature that may provide a connection to the ground water table and the surface;
 - (2) 300 feet from any existing potable water supply well not located on the property
 - (3) 150 feet of dwelling or public use areas
 - (4) 100 feet of any gaining perennial or intermittent streams or tributaries, public or privately owned pond or lake. As a compliance alternative a 35-foot vegetative buffer that is permanently covered with perennial vegetation maybe substituted for the 100 foot set-back requirement.
 - (5) 50 feet of the property line or public road,
 - (h) Public Access Restrictions. Public access shall not be allowed to public use area irrigation sites when application is occurring.
 - (i) Grazing and Harvesting of Forage Crops Restrictions. Grazing of animals shall be deferred as per the following:
 - (1) From May 1 to October 30, the minimum deferment from grazing or forage harvesting shall be 14 days.
 - (2) From November 1 to April 30, the minimum deferment from grazing or forage harvesting shall be 30 days.
 - (j) Irrigated Wastewater Disinfection. Wastewater shall be disinfected prior to land application (not storage) to public use areas.
 - (k) Agronomic Application Rates. Wastewater land applications shall not exceed agronomic rates to ensure agricultural use of nutrients and prevent contamination of surface and groundwater. The agronomic rate is the amount of wastewater applied to a field to meet the fertilizer recommendation.
 - (l) Nitrogen Loading Rates. Wastewater irrigation rates shall not exceed a nitrogen application rate of 150 pounds total nitrogen per acre per year, and the applied wastewater shall not exceed ten (10) mg/l of nitrate nitrogen as N. Hydraulic application rates exceeding 60 inches per acre per year shall calculate nitrogen loading rates and include results in the annual report. The calculation procedures are as follows: $(\text{Total N}) \times (0.226) \times (\text{inches per acre irrigated}) = \text{pounds total N per acre}$. Where $\text{Total N} = [\text{Total Kjeldahl Nitrogen (TKN) as N}] + [\text{Nitrate Nitrogen as N}]$. If the applied wastewater exceeds 150 pounds total nitrogen per acre/year, the permittee must reduce the application rates or submit a revised permit application to request use of the Plant Available Nitrogen (PAN) method based on crop nitrogen requirements for harvested crops, along with calculations to show the amount of plant-available nitrogen provided and the amount of nitrogen that will be utilized by the vegetation to be grown. PAN availability factors for surface application are: $[\text{Ammonia N} \times 0.6] + [\text{Nitrate N} \times 0.9] + [\text{Organic N} \times 0.6] = \text{PAN}$. If the applied wastewater exceeds ten (10) mg/l of nitrate nitrogen as N, then the facility shall submit a revised permit application to request use of the Plant Available Nitrogen (PAN) method based on crop nitrogen requirements for harvested crops, along with calculations to show the amount of plant-available nitrogen provided and the amount of nitrogen that will be utilized by the vegetation to be grown.
 - (m) Equipment Checks during Irrigation. The irrigation system and application site shall be visually inspected at least once/day during wastewater irrigation to check for equipment malfunctions and runoff from the irrigation site.
19. Land Application Sites. To add additional land application sites or convert any of the land to public use areas, a construction permit and permit modification may be required. The facility shall contact the Department for a written determination. Additionally, the O&M Manual shall be updated to include the additional land application site(s) and a copy of the updated sections of the O&M Manual shall be submitted to the Kansas City Regional Office in accordance with Special Condition #14.

C. SPECIAL CONDITIONS (continued)

20. Reporting of Non-Detects:

- (a) An analysis conducted by the permittee or their contracted laboratory shall be conducted in such a way that the precision and accuracy of the analyzed result can be enumerated.
- (b) The permittee shall not report a sample result as “Non-Detect” without also reporting the detection limit of the test. Reporting as “Non Detect” without also including the detection limit will be considered failure to report, which is a violation of this permit.
- (c) The permittee shall provide the “Non-Detect” sample result using the less than sign and the minimum detection limit (e.g. <10).
- (d) The permittee shall use one-half of the detection limit for the non-detect result when calculating monthly averages.
- (e) See Standard Conditions Part I, Section A, #4 regarding proper detection limits used for sample analysis.

**MISSOURI DEPARTMENT OF NATURAL RESOURCES
FACT SHEET
FOR THE PURPOSE OF MODIFICATION
OF
MO-0120553
CREST RIDGE R-VII SCHOOL DISTRICT**

The Federal Water Pollution Control Act ("Clean Water Act" Section 402 Public Law 92-500 as amended) established the National Pollution Discharge Elimination System (NPDES) permit program. This program regulates the discharge of pollutants from point sources into the waters of the United States, and the release of stormwater from certain point sources. All such discharges are unlawful without a permit (Section 301 of the "Clean Water Act"). After a permit is obtained, a discharge not in compliance with all permit terms and conditions is unlawful. Missouri State Operating Permits (MSOPs) are issued by the Director of the Missouri Department of Natural Resources (Department) under an approved program, operating in accordance with federal and state laws (Federal "Clean Water Act" and "Missouri Clean Water Law" Section 644 as amended). MSOPs are issued for a period of five (5) years unless otherwise specified.

As per [40 CFR Part 124.8(a)] and [10 CSR 20-6.020(1)2.] a Factsheet shall be prepared to give pertinent information regarding the applicable regulations, rationale for the development of effluent limitations and conditions, and the public participation process for the Missouri State Operating Permit (operating permit) listed below.

A Factsheet is not an enforceable part of an operating permit.

This Factsheet is for a Minor.

Part I – Facility Information

Facility Type: POTW - SIC #8211

Facility Description:

Four cell storage lagoon/ subsurface drip irrigation/ sludge is retained in lagoon.

Have any changes occurred at this facility or in the receiving water body that effects effluent limit derivation?

- Yes; The Tributary to Devils Branch (C) (3960), which is 0.4 miles south of the facility, is now classified as EPA has approved the Department's new stream classifications.

- No.

Application Date: 07/17/2015

Expiration Date: 06/30/2015

PERMITTED FEATURE(S) TABLE:

PERMITTED FEATURE	DESIGN FLOW (CFS)	TREATMENT LEVEL	EFFLUENT TYPE
#001	0.008	Storage Basin(s)	Domestic
#002	0.008	Subsurface Application	Domestic

Facility Performance History:

This facility was last inspected on November 29, 2012. The conditions of the facility at the time of inspection were found to be satisfactory. The facility's DMR history was reviewed and exceedances for BOD and TSS were found to have occurred in March and June of 2013, March of 2013, and March of 2014. An exceedance for oil and grease was also found to have occurred in March of 2011. The facility also reported very high flow values from December of 2014 to June of 2015. These large values are believed to have been a result of operational error and were removed from the dataset when evaluating actual flow.

Comments:

Crest Ridge R-VII School District was originally named Johnson County R-VII School District. The facility previously operated as a 10,000 gpd discharging facility with a three cell lagoon. The permit was revised September 12, 2014 to add limits for Ammonia as N and remove Temperature monitoring.

This modification is a result of the construction and installation of a new earthen basin to serve as a holding cell and a subsurface drip system. This construction made the facility a no discharge facility with a four cell lagoon. Therefore, changes in this permit include modification of the facility description to reflect the construction as permitted in CP0001772 as permitted features and removal of the outfall, removal of the interim effluent limitations and monitoring requirements, revision of the final effluent limitations and monitoring requirements for a subsurface system, and removal of the schedule of compliance, which required attainment with final effluent limitations for Ammonia as N as soon as reasonably achievable or no later than December 1, 2017. The updated facility description also includes changing the facility type from NON-POTW to POTW, which is believed to have been an error as the facility serves the school buildings for Crest Ridge R-VII school district.

The design flow of the facility was also modified from 10,000 gpd to 5,000 gpd in this permit modification. The construction of the new holding cell will allow for additional storage of wastewater before the subsurface drip system, which has a design flow of 5,000 gpd. Discharge monitoring reports from the past 5 years were reviewed and found to have an actual average flow of 2,200 gpd.

Part II – Operator Certification Requirements

- This facility is not required to have a certified operator.

Part III– Operational Monitoring

- As per [10 CSR 20-9.010(4)], the facility is not required to conduct operational monitoring.

Part IV – Receiving Stream Information

While this facility is no discharge, a receiving stream is listed for the purposes of showing what stream would be affected in the event of an emergency release due to an acute or chronic rain event. 10 CSR 20-7.031 Missouri Water Quality Standards, the Department defines the Clean Water Commission water quality objectives in terms of "water uses to be maintained and the criteria to protect those uses." The receiving stream and/or 1st classified receiving stream's beneficial water uses to be maintained, are located in the Receiving Stream Table located below in accordance with [10 CSR 20-7.031(4)].

RECEIVING STREAM(S) TABLE: PERMITTED FEATURES #001 AND #002

WATER-BODY NAME	CLASS	WBID	DESIGNATED USES*	12-DIGIT HUC	DISTANCE TO CLASSIFIED SEGMENT (MI)
Tributary to Devil's Branch		--	General Criteria	103001040108	0.4
8-20-2013 MUDD V1.0	(C)	3960	AQL, IRR, LWW, SCR, WBC(B), HHP		

* - Irrigation (IRR), Livestock & Wildlife Watering (LWW), Protection of Warm Water Aquatic Life (AQL), and Human Health Protection (HHP), Cool Water Fishery (CLF), Cold Water Fishery (CDF), Whole Body Contact Recreation (WBC), Secondary Contact Recreation (SCR), Drinking Water Supply (DWS), Industrial (IND), Groundwater (GRW).

RECEIVING STREAM MONITORING REQUIREMENTS:

No receiving water monitoring requirements recommended at this time.

Part IV – Rationale and Derivation of Effluent Limitations & Permit Conditions

ALTERNATIVE EVALUATIONS FOR NEW FACILITIES:

As per [10 CSR 20-7.015(4)(A)], discharges to losing streams shall be permitted only after other alternatives including land application, discharges to a gaining stream and connection to a regional wastewater treatment facility have been evaluated and determined to be unacceptable for environmental and/or economic reasons.

- The facility does not discharge to a Losing Stream as defined by [10 CSR 20-2.010(36)] & [10 CSR 20-7.031(1)(N)], or is an existing facility.

ANTI-BACKSLIDING:

A provision in the Federal Regulations [CWA §303(d)(4); CWA §402(o); 40 CFR Part 122.44(l)] that requires a reissued permit to be as stringent as the previous permit with some exceptions.

- All limits in this operating permit are at least as protective as those previously established; therefore, backsliding does not apply.

ANTIDegradation:

In accordance with Missouri's Water Quality Standard [10 CSR 20-7.031(3)], the Department is to document by means of Antidegradation Review that the use of a water body's available assimilative capacity is justified. Degradation is justified by documenting the socio-economic importance of a discharging activity after determining the necessity of the discharge.

- No degradation proposed and no further review necessary. Facility did not apply for authorization to increase pollutant loading or to add additional pollutants to their discharge.

AREA-WIDE WASTE TREATMENT MANAGEMENT & CONTINUING AUTHORITY:

As per [10 CSR 20-6.010(3)(B)], ...An applicant may utilize a lower preference continuing authority by submitting, as part of the application, a statement waiving preferential status from each existing higher preference authority, providing the waiver does not conflict with any area-wide management plan approved under section 208 of the Federal Clean Water Act or any other regional sewage service and treatment plan approved for higher preference authority by the Department.

BIOSOLIDS & SEWAGE SLUDGE:

Biosolids are solid materials resulting from domestic wastewater treatment that meet federal and state criteria for beneficial uses (i.e. fertilizer). Sewage sludge is solids, semi-solids, or liquid residue generated during the treatment of domestic sewage in a treatment works; including but not limited to, domestic septage; scum or solids removed in primary, secondary, or advanced wastewater treatment process; and a material derived from sewage sludge. Sewage sludge does not include ash generated during the firing of sewage sludge in a sewage sludge incinerator or grit and screening generated during preliminary treatment of domestic sewage in a treatment works. Additional information regarding biosolids and sludge is located at the following web address: <http://extension.missouri.edu/main/DisplayCategory.aspx?C=74>, items WQ422 through WQ449.

- Permittee is not authorized to land apply biosolids. Sludge/biosolids are stored in the lagoon. The permittee must submit a sludge management plan for approval that details removal and disposal plans when sludge is to be removed from lagoons.

COMPLIANCE AND ENFORCEMENT:

Enforcement is the action taken by the Water Protection Program (WPP) to bring an entity into compliance with the Missouri Clean Water Law, its implementing regulations, and/or any terms and conditions of an operating permit. The primary purpose of the enforcement activity in the WPP is to resolve violations and return the entity to compliance.

- The permittee/facility is not currently under Water Protection Program enforcement action.

DISCHARGE MONITORING REPORTS:

On July 30, 2013, EPA proposed the Clean Water Act National Pollutant Discharge Elimination System (NPDES) Electronic Reporting Rule, which requires electronic reporting of NPDES information rather than the currently-required paper-based reports from permitted facilities. To comply with the upcoming federal rule, the Department is asking all permittees to begin submitting discharge monitoring data online. For permittees already using the Department's eDMR data reporting system, those permittees will be required to exclusively use the eDMR data reporting system.

- The permittee/facility is not currently using the eDMR data reporting system. To sign up for the eDMR system, visit the Department's eDMR page at <http://dnr.mo.gov/env/wpp/edmr.htm>.

PRETREATMENT PROGRAM:

The reduction of the amount of pollutants, the elimination of pollutants, or the alteration of the nature of pollutant properties in wastewater prior to or in lieu of discharging or otherwise introducing such pollutants into a Publicly Owned Treatment Works [40 CFR Part 403.3(q)].

Pretreatment programs are required at any POTW (or combination of POTW operated by the same authority) and/or municipality with a total design flow greater than 5.0 MGD and receiving industrial wastes that interfere with or pass through the treatment works or are otherwise subject to the pretreatment standards. Pretreatment programs can also be required at POTWs/municipals with a design flow less than 5.0 MGD if needed to prevent interference with operations or pass through.

Several special conditions pertaining to the permittee's pretreatment program may be included in the permit, and are as follows:

- Implementation and enforcement of the program,
- Annual pretreatment report submittal,
- Submittal of list of industrial users,
- Technical evaluation of need to establish local limitations, and
- Submittal of the results of the evaluation

- The permittee, at this time, is not required to have a Pretreatment Program or does not have an approved pretreatment program.

REMOVAL EFFICIENCY:

This facility is subject to the Secondary Treatment standard of 85% removal [40 CFR Part 133.102(a)(3) & (b)(3)]. Removal efficiency is a method by which the Federal Regulations define Secondary Treatment and Equivalent to Secondary Treatment, which applies to Biochemical Oxygen Demand 5-day (BOD₅) and Total Suspended Solids (TSS). This is a no-discharge facility, therefore removal efficiency is 100% and influent monitoring is not required.

SANITARY SEWER OVERFLOWS (SSO) AND INFLOW AND INFILTRATION (I&I):

Sanitary Sewer Overflows (SSOs) are defined as untreated sewage releases and are considered bypassing under state regulation [10 CSR 20-2.010(11)] and should not be confused with the federal definition of bypass. SSOs result from a variety of causes including blockages, line breaks, and sewer defects that can either allow wastewater to backup within the collection system during dry weather conditions or allow excess stormwater and groundwater to enter and overload the collection system during wet weather conditions. SSOs can also result from lapses in sewer system operation and maintenance, inadequate sewer design and construction, power failures, and vandalism. SSOs include overflows out of manholes, cleanouts, broken pipes, and other into waters of the state and onto city streets, sidewalks, and other terrestrial locations.

Inflow and Infiltration (I&I) is defined as unwanted intrusion of stormwater or groundwater into a collection system. This can occur from points of direct connection such as sump pumps, roof drain downspouts, foundation drains, and storm drain cross-connections or through cracks, holes, joint failures, faulty line connections, damaged manholes, and other openings in the collection system itself. I&I results from a variety of causes including line breaks, improperly sealed connections, cracks caused by soil erosion/settling, penetration of vegetative roots, and other sewer defects. In addition, excess stormwater and groundwater entering the collection system from line breaks and sewer defects have the potential to negatively impact the treatment facility.

Missouri RSMo §644.026.1.(13) mandates that the Department issue permits for discharges of water contaminants into the waters of this state, and also for the operation of sewer systems. Such permit conditions shall ensure compliance with all requirements as established by sections 644.006 to 644.141. Standard Conditions Part I, referenced in the permit, contains provisions requiring proper operation and maintenance of all facilities and systems of treatment and control. Missouri RSMo §644.026.1.(15) instructs the Department to require proper maintenance and operation of treatment facilities and sewer systems and proper disposal of residual waste from all such facilities. To ensure that public health and the environment are protected, any noncompliance which may endanger public health or the environment must be reported to the Department within 24 hours of the time the permittee becomes aware of the noncompliance. Standard Conditions Part I, referenced in the permit, contains the reporting requirements for the permittee when bypasses and upsets occur. The permit also contains requirements for permittees to develop and implement a program for maintenance and repair of the collection system. The permit requires that the permittee submit an annual report to the Department for the previous calendar year that contains a list of all SSOs and building backups (locations, features of collection system where the SSO/building backup occurred, volumes, durations, receiving stream, causes, mitigation efforts, and actions to prevent reoccurrences), a summary of efforts taken by the permittee to locate and eliminate sources of excess I & I, a summary of general maintenance and repairs to the collection system, and a summary of any planned maintenance and repairs to the collection system for the upcoming calendar year.

- This facility is not required to develop or implement a program for maintenance and repair of the collection system; however, it is a violation of Missouri State Environmental Laws and Regulations to allow untreated wastewater to discharge to waters of the state.

SCHEDULE OF COMPLIANCE (SOC):

Per 644.051.4 RSMo, a permit may be issued with a Schedule of Compliance (SOC) to provide time for a facility to come into compliance with new state or federal effluent regulations, water quality standards, or other requirements. Such a schedule is not allowed if the facility is already in compliance with the new requirement, or if prohibited by other statute or regulation. A SOC includes an enforceable sequence of interim requirements (actions, operations, or milestone events) leading to compliance with the Missouri Clean Water Law, its implementing regulations, and/or the terms and conditions of an operating permit. See also Section 502(17) of the Clean Water Act, and 40 CFR §122.2. For new effluent limitations, the permit includes interim monitoring for the specific parameter to demonstrate the facility is not already in compliance with the new requirement. Per 40 CFR § 122.47(a)(1) and 10 CSR 20-7.031(10), compliance must occur as soon as possible. If the permit provides a schedule for meeting new water quality based effluent limits, a SOC must include an enforceable, final effluent limitation in the permit even if the SOC extends beyond the life of the permit.

A SOC is not allowed:

- For effluent limitations based on technology-based standards established in accordance with federal requirements, if the deadline for compliance established in federal regulations has passed. 40 CFR § 125.3.
- For a newly constructed facility in most cases. Newly constructed facilities must meet applicable effluent limitations when discharge begins, because the facility has installed the appropriate control technology as specified in a permit or antidegradation review. A SOC is allowed for a new water quality based effluent limit that was not included in a previously public noticed permit or antidegradation review, which may occur if a regulation changes during construction.
- To develop a TMDL, UAA, or other study associated with development of a site specific criterion. A facility is not prohibited from conducting these activities, but a SOC may not be granted for conducting these activities.

In order to provide guidance to Permit Writers in developing SOCs, and attain a greater level of consistency, on April 9, 2015 the Department issued an updated policy on development of SOCs. This policy provides guidance to Permit Writers on the standard time frames for schedules for common activities, and guidance on factors that may modify the length of the schedule such as a Cost Analysis for Compliance.

- This permit does not contain a SOC.

STORMWATER POLLUTION PREVENTION PLAN (SWPPP):

In accordance with 40 CFR 122.44(k) *Best Management Practices (BMPs)* to control or abate the discharge of pollutants when: (1) Authorized under section 304(e) of the Clean Water Act (CWA) for the control of toxic pollutants and hazardous substances from ancillary industrial activities; (2) Authorized under section 402(p) of the CWA for the control of stormwater discharges; (3) Numeric effluent limitations are infeasible; or (4) the practices are reasonably necessary to achieve effluent limitations and standards or to carry out the purposes and intent of the CWA.

In accordance with the EPA's *Developing Your Stormwater Pollution Prevention Plan, A Guide for Industrial Operators*, (Document number EPA 833-B-09-002) [published by the United States Environmental Protection Agency (USEPA) in February 2009], BMPs are measures or practices used to reduce the amount of pollution entering (regarding this operating permit) waters of the state. BMPs may take the form of a process, activity, or physical structure.

Additionally in accordance with the Stormwater Management, a SWPPP is a series of steps and activities to (1) identify sources of pollution or contamination, and (2) select and carry out actions which prevent or control the pollution of stormwater discharges.

- At this time, the permittee is not required to develop and implement a SWPPP.

VARIANCE:

As per the Missouri Clean Water Law § 644.061.4, variances shall be granted for such period of time and under such terms and conditions as shall be specified by the commission in its order. The variance may be extended by affirmative action of the commission. In no event shall the variance be granted for a period of time greater than is reasonably necessary for complying with the Missouri Clean Water Law §§644.006 to 644.141 or any standard, rule or regulation promulgated pursuant to Missouri Clean Water Law §§644.006 to 644.141.

- This operating permit is not drafted under premises of a petition for variance.

WATER QUALITY STANDARDS:

Per [10 CSR 20-7.031(4)], General Criteria shall be applicable to all waters of the state at all times including mixing zones. Additionally, [40 CFR 122.44(d)(1)] directs the Department to establish in each NPDES permit to include conditions to achieve water quality established under Section 303 of the Clean Water Act, including State narrative criteria for water quality.

40 CFR 122.41(M) - BYPASSES:

The federal Clean Water Act (CWA), Section 402 prohibits wastewater dischargers from “bypassing” untreated or partially treated sewage (wastewater) beyond the headworks. A bypass is defined as an intentional diversion of waste streams from any portion of a treatment facility, [40 CFR 122.41(m)(1)(i)]. Additionally, Missouri regulation 10 CSR 20-7.015(9)(G) states a bypass means the intentional diversion of waste streams from any portion of a treatment facility, except in the case of blending, to waters of the state. Only under exceptional and specified limitations do the federal regulations allow for a facility to bypass some or all of the flow from its treatment process. Bypasses are prohibited by the CWA unless a permittee can meet all of the criteria listed in 40 CFR 122.41(m)(4)(i)(A), (B), & (C). Any bypasses from this facility are subject to the reporting required in 40 CFR 122.41(l)(6) and per Missouri’s Standard Conditions I, Section B, part 2.b. Additionally, Anticipated Bypasses include bypasses from peak flow basins or similar devices designed for peak wet weather flows.

- This facility does not anticipate bypassing.

Part V – Permit Limits Determination

PERMITTED FEATURE #001 – STORAGE BASIN

- **Freeboard.** Monitoring requirement to verify adequate freeboard is maintained, so as to avoid and overflow of the storage basin.
- **Precipitation.** Monitoring requirement to ensure appropriate land application is conducted to account for accumulated water in the storage basin.
- **Total Kjeldahl Nitrogen.** Monitoring requirement only. Monitoring for Total Kjeldahl Nitrogen as N is included to determine nutrient loading rates on the land application fields. [10 CSR 20-6.015(4)(C)]
- **Nitrate Nitrogen as N.** Monitoring requirement only. Monitoring for Nitrate Nitrogen as N is included to determine nutrient loading rates on the land application fields. [10 CSR 20-6.015(4)(C)]

PERMITTED FEATURE #002 – IRRIGATION FIELD

- **Irrigation Period.** Monitoring requirement only. Monitoring for the Irrigation Period is included to determine if proper application is occurring on the land application fields.
- **Volume Irrigated.** Monitoring requirement only. Monitoring for the Volume Irrigated is included to determine if proper application is occurring on the land application fields.
- **Application Area.** Monitoring requirement only. Monitoring for the Application Area is included to determine if proper application is occurring on the land application fields.
- **Application Rate.** Monitoring requirement only. Monitoring for the Application Rate is included to determine if proper application is occurring on the land application fields.

Sampling Frequency Justification:

Sampling frequency has been determined to demonstrate proper operation of the facility.

Sampling Type Justification:

Due to the discharge being from irrigation from a storage basin, a grab sample is a representative and appropriate sample type. Variation in nutrient concentration is not expected over a 24 hour period.

Part VI – Cost Analysis for Compliance

Pursuant to Section 644.145, RSMo., the Department is required to determine whether a permit or decision is affordable and makes a finding of affordability for certain permitting and enforcement decisions. This requirement applies to discharges from combined or separate sanitary sewer systems or publically-owned treatment works.

- The Department is required to determine “findings of affordability” because the permit applies to a combined or separate sanitary sewer system for a publically-owned treatment works.

Cost Analysis for Compliance - The Department has made a reasonable search for empirical data indicating the permit is affordable. The search consisted of a review of Department records that might contain economic data on the community, a review of information provided by the applicant as part of the application, and public comments received in response to public notices of this draft permit. If the empirical cost data was used by the permit writer, this data may consist of median household income, any other ongoing projects that the Department has knowledge, and other demographic financial information that the community provided as contemplated by Section 644. 145.3. See **Appendix –Cost Analysis for Compliance**

Part VII – Administrative Requirements

On the basis of preliminary staff review and the application of applicable standards and regulations, the Department, as administrative agent for the Missouri Clean Water Commission, proposes to issue a permit(s) subject to certain effluent limitations, schedules, and special conditions contained herein and within the operating permit. The proposed determinations are tentative pending public comment.

PERMIT SYNCHRONIZATION:

The Department of Natural Resources is currently undergoing a synchronization process for operating permits. Permits are normally issued on a five-year term, but to achieve synchronization many permits will need to be issued for less than the full five years allowed by regulation. The intent is that all permits within a watershed will move through the Watershed Based Management (WBM) cycle together will all expire in the same fiscal year. This will allow further streamlining by placing multiple permits within a smaller geographic area on public notice simultaneously, thereby reducing repeated administrative efforts. This will also allow the Department to explore a watershed based permitting effort at some point in the future. Renewal applications must continue to be submitted within 180 days of expiration, however, in instances where effluent data from the previous renewal is less than 4 years old, that data may be re-submitted to meet the requirements of the renewal application. If the permit provides a schedule of compliance for meeting new water quality based effluent limits beyond the expiration date of the permit, the time remaining in the schedule of compliance will be allotted in the renewed permit.

PUBLIC NOTICE:

The Department shall give public notice that a draft permit has been prepared and its issuance is pending. Additionally, public notice will be issued if a public hearing is to be held because of a significant degree of interest in and water quality concerns related to a draft permit. No public notice is required when a request for a permit modification or termination is denied; however, the requester and permittee must be notified of the denial in writing. The Department must issue public notice of a pending operating permit or of a new or reissued statewide general permit. The public comment period is the length of time not less than 30 days following the date of the public notice which interested persons may submit written comments about the proposed permit. For persons wanting to submit comments regarding this proposed operating permit, then please refer to the Public Notice page located at the front of this draft operating permit. The Public Notice page gives direction on how and where to submit appropriate comments.

- The Public Notice period for this operating permit began on October 30 and ended November 30, 2015. No comments were received.

DATE OF FACT SHEET: OCTOBER 8, 2015

COMPLETED BY:

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WATER PROTECTION PROGRAM
ENGINEERING SECTION
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Finalized by:

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314-416-2064

Appendices

APPENDIX – AFFORDABILITY ANALYSIS:

**Missouri Department of Natural Resources
Water Protection Program
Cost Analysis for Compliance
(In accordance with RSMo 644.145)**

**Crest Ridge R-VII School District, Permit Modification
Crest Ridge R-VII School District
Missouri State Operating Permit #MO-0120553**

Section 644.145 RSMo requires the Department of Natural Resources (DNR) to make a “finding of affordability” when “issuing permits under” or “enforcing provisions of” state or federal clean water laws “pertaining to any portion of a combined or separate sanitary sewer system for publicly-owned treatment works.”

This cost analysis is based on data available to the Department as obtained from readily available sources. The Department currently uses software to estimate the cost for reconstruction of a treatment plant titled CAPDEWORKS (CapDet). CapDet is a preliminary design and costing software program from Hydromantis¹ for wastewater treatment plants that uses national indices, such as the Marshall and Swift Index and Engineering News Records Cost Index for pricing in development of capital, operating, maintenance, material, and energy costs for each treatment technology. As the program works from national indices and each community is unique in its budget commitments and treatment design, the estimated costs are expected to be higher than actual costs. The cost estimates located within this document are for the construction of a brand new treatment facility or system that is the most practical to facilitate compliance with new requirements.

The Department is required to issue a permit with final effluent limits in accordance with 644.051.1.(1) RSMo, 644.051.1.(2) RSMo, and the Clean Water Act. The practical result of this analysis is to incorporate a long compliance schedule into the permit in order to mitigate adverse impact to distressed populations resulting from the costs of upgrading the wastewater treatment facility.

Current Facility Description: Three cell lagoon with a design flow of 10,000 gpd

Flow Evaluated: 5,000 gpd

Total Connections: 2 (Elementary and High School)

New Permit Requirements:

The permittee is planning to construct and install a new subsurface drip irrigation system. Due to the fact that the design yearly wastewater application rate is greater than twenty-four inches (24”) per year, the permit requires compliance with new monitoring requirements for Total Kjeldahl Nitrogen (TKN) as N and Nitrate Nitrogen as N. The total cost estimated for quarterly sampling of TKN as N is \$132 annual, and the cost estimated annual sampling cost of Nitrate Nitrogen as N is \$20. This cost of compliance evaluation also estimates the cost to install the new subsurface drip system.

Range of Anticipated Costs Associated with Complying with Requirements:

Costs associated with land application:

Although the permittee plans to construct and install a new holding cell with a subsurface drip irrigation system, the cost associated with the construction of a land application system was evaluated in order to evaluate the financial capability of Crest Ridge R-VII School District. No financial information was submitted.

The total present worth estimated to purchase land and install a sprinkler land application system is between \$212,010 and \$269,537 (*CAPDEWORKS cost estimator was used*). While Johnson County elected to install a subsurface system to estimate the cost to the public, the Department averaged the cost of surface land application to complete the cost of compliance evaluation as the Department is not currently able to estimate the costs of a subsurface system. The lower estimate for land application assumes that a new storage basin will not have to be constructed and the high cost estimate assumes the construction of a storage basin. The estimation includes the purchase of a minimum of 7.91 acres and a maximum of 8.72 acres; however as part of the construction permit application only 1.4 acres is required for subsurface application. Four regions divided by highways have been established to estimate the minimum storage time required and the amount of land necessary for land application within the State. The cost of land has been estimated based on county averages. The regions are north of Highway 36, between Highways 36 and 50, between Highways 50 and 60, and south of Highway 60. For areas that are divided by highways, the region selected is where the majority of the county resides. The acreage estimated through CapDet does not reflect site-specific conditions and more or less land may be required based on site-specific considerations, such as streams, sinkholes, severe slopes, or roads. A no discharge facility, of which land application is the most common form, is required to be demonstrated as infeasible before a discharging system may be constructed per [10 CSR 20-6.010(4)(D).] When land is available, it is the Department's stance that land application is an important treatment option to be considered because of the expected lower cost over a longer term associated with construction and operation and maintenance. Also, the no discharge system is of value to the permittee when considering additional costs associated with possible future changes to Water Quality Standards.

For any questions associated with the *CAPDEWORKS cost estimator*, please contact the Engineering Section at (573) 751-6621.

Interpretation of Funding Available to Schools and School Districts:

A school district acquires operating funds through local, state and federal tax revenue. Additionally, local tax levies are developed so that a monetary value, voted on by the local residents, will be taken out of each \$1000 of assessed property value of those residents. These tax revenues are then allocated to the school district for proper operations of the facilities. The Department assumes that all households within Johnson County will be required to contribute the levied tax value associated with this school district. However, the Department does not have the resources or knowledge to determine how much each property owner will pay on an individual basis.

Therefore, the total estimated costs will be equally divided among all households within Johnson County over a twenty-year period. This provides a conservative estimate of costs due to unaccounted-for property owned by these residents. This varies the assessed property value for each household. Please note that this is an estimated cost for complete replacement of the existing wastewater treatment facility that services this school. Actual total taxes paid in accordance to the levy may vary due to total number of schools and residents, and individual property.

(1) The School District's financial capability and ability to raise or secure necessary funding;

Current tax revenues ² :	<u>\$5,803,409.83</u>
Total expenditures ³ :	<u>\$5,496,582.78</u>
Current expenditures ³ :	<u>\$4,955,533</u>
Current outstanding debt for the District ⁴ :	<u>\$2,959,402</u>
School District tax levy ³ :	<u>\$4.55</u>
Assessed value of School District infrastructure ³ :	<u>\$39,180,226</u>
Median value of a household unit in Johnson County ⁵ :	<u>\$139,200</u>
Estimated annual tax revenue from tax levy per household ⁶ :	<u>\$633.36</u>

Based on the financial data for the school district, the estimated annual tax revenue for the school district is \$633.36 per household per year in Johnson County. Please note that this only accounts for the median value of a household in Johnson County as estimated by the U.S. Census Bureau. The actual values may vary due to unaccounted-for property.

Due to the minimal cost associated with this new permit requirement, the Department anticipates Crest Ridge R-VII School District has the means to raise \$152 annually for sampling.

(2) Affordability of pollution control options for the individuals or households at or below the median household income level of the community;

A Current Costs

School District annual operating and maintenance costs:	<u>\$476,975</u>
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B Estimated Costs for Land Application Pollution Control Options

Estimated total present worth of pollution control*:	<u>\$338,383</u>
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Estimated capital cost of pollution control**:	<u>\$240,774</u>
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Land required:	<u>1.4 acres</u>
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Annual cost of operation and maintenance***:	<u>\$10,424</u>
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Median household income(MHI) ⁵ :	<u>\$32,083</u>
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Number of household units in Johnson County ⁵ :	<u>21,540</u>
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Annual cost per household per year ⁸ :	<u>\$0.79</u>
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Percent of Median Household Income ⁹ :	<u>0.0025%</u>
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CAPDET estimates the total present worth to finance a sprinkler land application system to be between \$238,397 and \$438,387. The low cost for land application assumes the existing lagoon or storage basin has sufficient storage capacity for conversion to land application. The high cost estimates that a new lagoon or storage basin will need constructed, either at the existing facility or at the land application fields to comply with the storage requirements for land application. All estimated costs for land application assume a 5% interest rate over 20 years. The estimated capital cost assumes the School District must purchase the land. However, the District already owns the land to be used, so the resulting costs are expected to be less than what is described in Table B.

* Total Present Worth includes a five percent interest rate to construct and perform annual operation and maintenance of the new treatment plant over the term of the loan.

** Capital Cost includes project costs from CapDet with design, inspection and contingency costs.

*** O&M cost shown in Tables B-1 and B-2 is includes operations, maintenance, materials, chemical and electrical costs for the facility on an annual basis. It includes items that are expected to replace during operations, such as pumps. O&M is estimated between 15% and 45% of the user cost.

(3) An evaluation of the overall costs and environmental benefits of the control technologies;

On August 22, 2013, the U.S. Environmental Protection Agency (EPA) finalized new water quality criteria for ammonia, based on toxicity studies of mussels and gill breathing snails. When new water quality criteria are established by the EPA, states must adopt them into their regulations in order to keep their authorization to issue permits under the National Pollutant Discharge Elimination System. This permit renewal requires final effluent limitations for Ammonia as N based on Missouri Water Quality Standards (WQS) 10 CSR 20-7.031 and the Clean Water Act. Ammonia (NH₃) is toxic to early stages of aquatic life. NH₃ removal prevents damage to aquatic life and enables the receiving stream to support a healthier and diverse aquatic life community. The facility’s permit had a schedule of compliance to meet final ammonia effluent limitations as soon as reasonably possible or no later than December 1, 2017. While the facility has selected to install a subsurface drip system to meet these ammonia requirements, land application is what has been evaluated within this document. Both subsurface application and land application are of value to the permittee when considering costs associated with possible future changes with Water Quality Standards. Please see the Water Protection Program fact sheet titled “Changes to the Water Quality Standard for Ammonia” at <http://dnr.mo.gov/pubs/pub2481.htm>.

Land application in the state is divided into four regions, based on the minimum storage time, rainfall amounts, and land required for land application to occur. The regions are north of Highway 36, between Highways 36 and 50, between Highways 50 and 60, and south of Highway 60. For areas that are divided by highways, the region selected is where the majority of the county resides. The lower cost estimate for land application assumes that the community will not have to construct a new storage basin and the high cost estimate assumes the construction of a storage basin. Crest Ridge R-VII School District selected a subsurface drip irrigation system to be installed on 1.4 acres already owned by the District, so the resulting costs will be less than what is estimated.

(4) Inclusion of ongoing costs of operating and maintaining the existing wastewater collection and treatment system, including payments on outstanding debts for wastewater collection and treatment systems when calculating projected rates:

The School District did not provide the Department with information, nor could it be found through readily available data.

(5) An inclusion of ways to reduce economic impacts on distressed populations in the community, including but not limited to low and fixed income populations. This requirement includes but is not limited to:

- (a) Allowing adequate time in implementation schedules to mitigate potential adverse impacts on distressed populations resulting from the costs of the improvements and taking into consideration local community economic considerations.
- (b) Allowing for reasonable accommodations for regulated entities when inflexible standards and fines would impose a disproportionate financial hardship in light of the environmental benefits to be gained.

Socioeconomic Data^{10-12:}

Potentially Distressed Populations – Johnson County	
Unemployment	6.8%
Adjusted Median Household Income (MHI)	\$33,253
Percent Change in MHI (2000-2013)	+17.4%
Percent Population Growth/Decline (2000-2013)	- 0.8%
Change in Median Age in Years (2000-2013)	-7.1
Percent of Households in Poverty	20.0%
Percent of Households Relying on Food Stamps	20.2%

Opportunity for cost savings or cost avoidance:

If available, connection to a larger centralized sewer system in the area may be more cost effective for the community. The closest municipally owned treatment plant is Centerview WWTF, which is approximately 2 miles away and owned by the City of Centerview.

(6) An assessment of other School District investments and operating costs relating to environmental improvements and public health protection;

The School District did not report any other investments relating to environmental improvements.

(7) An assessment of factors set forth in the United States Environmental Protection Agency's guidance, including but not limited to the "Combined Sewer Overflow Guidance for Financial Capability Assessment and Schedule Development" that may ease the cost burdens of implementing wet weather control plans, including but not limited to small system considerations, the attainability of water quality standards, and the development of wet weather standards;

Secondary indicators for consideration:

Indicators	Strong (3 points)	Mid-Range (2 points)	Weak (1 point)	Score
Bond Rating Indicator	Above BBB or Baa	BBB or Baa	Below BBB or Baa	Not Applicable
Overall Net Debt as a % of Assessed Value of Infrastructure	Below 2%	2% - 5%	Above 5%	1
Unemployment Rate	>1% below Missouri average of 5.8%	± 1% of Missouri average of 5.8%	>1% above Missouri average of 5.8%	2
Median Household Income	More than 25% above Missouri MHI (\$47,380)	± 25% of Missouri MHI (\$47,380)	More than 25% below Missouri MHI (\$47,380)	1
Percent of Households in Poverty*	>10% below Missouri average of 11.7%	± 10% of Missouri average of 11.7%	>10% above Missouri average of 11.7%	2
Percent of Households Relying on Food Stamps*	>5% below Missouri average of 10.6%	± 5% of Missouri average of 10.6%	>5% above Missouri average of 10.6%	2
Property Tax Revenues as a % of Assessed Value of Infrastructure	Below 2%	2% - 4%	Above 4%	1
Property Tax Collection Rate	Above 98%	94% - 98%	Below 94%	Not Applicable

Financial Capability (FCI) Indicators Average Score: 9
 Land Application Residential Indicator (RI, from Criteria #2 above): 0.0025%

* Financial Capability Indicators are specific to the State of Missouri

Financial Capability Matrix:

Financial Capability Indicators Score from above ↓	Residential Indicator (User cost as a % of MHI)		
	Low (Below 1%)	Mid-Range (Between 1.0% and 2.0%)	High (Above 2.0%)
Weak (below 1.5)	Medium Burden	High Burden	High Burden
Mid-Range (1.5 – 2.5)	Low Burden	Medium Burden	High Burden
Strong (above 2.5)	Low Burden	Medium Burden	High Burden

Estimated Financial Burden for Mechanical Plant: Low Burden
 Estimated Financial Burden for Land Application: Low Burden

The resulting financial burden has been determined by comparing the Financial Capability Indicator score (FC) with the Residential Indicator (RI) stated in Criteria #2. The cost associated with a sprinkler land application system could result in a Low financial burden placed on the community due to the Strong-Range FC paired with the Low RI. Please see Criteria #2 for more information on the costs specific to each treatment technology.

Crest Ridge R-VII School District has already chosen to construction and install a new holding cell with a subsurface drip irrigation system to be installed on land which is already owned by the District. Therefore, the resulting costs will be less than what is estimated, which along with the new sampling requirement associated with this permit is not expected to impose a financial burden on the District.

(8) An assessment of any other relevant local community economic condition.

The school is located approximately 3 miles north of Centerview, MO, 7 miles west of Warrensburg, MO, and 9 miles south of Columbus, MO. It was reported that 323 students were enrolled in the elementary school and 289 were students enrolled in the high school during the 2014-2015 school year. All 612 students were residents of Johnson County. The nearest municipal WWTF is Centerview WWTF (MO-0106496), which has a schedule of compliance to attain compliance with final effluent limitations for Ammonia as N as soon as reasonably achievable as or no later than February 1, 2023. The School District did not report any other relevant local economic conditions.

Conclusion and Finding

As a result of new regulations, the Department is proposing modifications to the current operating permit that may require the permittee to upgrade the facility and construct new control technologies. The Department identified the actions for which cost analysis for compliance is required under Section 644.145 RSMo.

Crest Ridge R-VII School District has chosen to construct a new holding cell with a subsurface drip irrigation system to be installed on land which is already owned by the District. The department estimates the cost of compliance for construction and installation of the subsurface system to be \$16,919 per year or \$0.79 per household per year. It is expected that the resulting cost will be less than what is estimated.

The Department estimates the cost for quarterly sampling of TKN as N to be \$132 per year, and the annual cost of sampling of Nitrate Nitrogen as N to be \$20. This comes to an estimated total sampling cost of \$152 for Crest Ridge R-VII School District, which is \$0.01 per household in Johnson County.

The Department considered the eight (8) criteria presented in subsection 644.145.3 when evaluating the cost associated with the relevant actions. Taking into consideration these criteria, this analysis examined whether the above referenced permit modifications affects the District without undue hardship or unreasonable sacrifice. Using this analysis, the Department finds that a land application system is a practical and affordable option for the School District. Also, a land application treatment system has the potential to generate agricultural revenues that could offset cost. This can include but is not limited to revenue from the sale of a forage or grain crop as well as rent from livestock grazing. The Department hereby finds that the action described above may result in low burden with regards to the District's financial capability. Therefore the new permit requirements are affordable.

References:

1. <http://www.hydr mantis.com/>
2. Review of 2012 Property Tax Rates, Missouri State Auditor
3. Missouri Department of Elementary and Secondary Education <http://mc ds. dese. mo. gov/ guided inquiry/ District% 20 and% 20 School% 20 Information/ Missouri% 20 School% 20 Directory. aspx>
4. <http://apps. dese. mo. gov/ ASBR/ PublicView. aspx> - ASBR Report
5. American Fact Finder, United States Census Bureau http://factfinder2. census. gov/ faces/ table services/ jsf/ pages/ productview. xhtml? pid= ACS_ 11_ 5YR_ B25077& prodType= table
6. $\text{Tax Levy} \times (\text{Median Value of Household} / \$1,000) = \text{Estimated Annual Tax Revenue per Household per Year}$
7. School District Database.xlsx
8. $(\text{Total Present Worth} / 20 \text{ Years}) / \text{Number of Household Units in Johnson County} = \text{Annual Cost per Household per Year}$
9. $(\text{Annual Cost per Household per Year} / \text{Median Household Income}) \times 100 = \text{Percent MHI of Estimated Cost to Replace Facility}$
10. Unemployment data was obtained from Missouri Department of Economic Development (July 2014) – <http://www. missourieconomy. org/ pdfs/ ure11407. pdf>
11. Population trend data was obtained from online at: 2012 Census Bureau Population Data - <http://factfinder2. census. gov/ faces/ table services/ jsf/ pages/ productview. xhtml? fpt= table>, 2000 Census Bureau Population Data - <http://www. census. gov/ popest/ data/ cities/ totals/ 2009/ tables/ SUB- EST2009- 04- 29. xls>, 1990 Census Bureau Population Data - <http://www. census. gov/ prod/ cen1990/ cp1/ cp- 1- 27. pdf>
12. Poverty data – American Community Survey- <http://factfinder2. census. gov/ faces/ nav/ jsf/ pages/ searchresults. xhtml? refresh= t>



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These Standard Conditions incorporate permit conditions as required by 40 CFR 122.41 or other applicable state statutes or regulations. These minimum conditions apply unless superseded by requirements specified in the permit.

Part I – General Conditions

Section A – Sampling, Monitoring, and Recording

1. **Sampling Requirements.**
 - a. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
 - b. All samples shall be taken at the outfall(s) or Missouri Department of Natural Resources (Department) approved sampling location(s), and unless specified, before the effluent joins or is diluted by any other body of water or substance.
2. **Monitoring Requirements.**
 - a. Records of monitoring information shall include:
 - i. The date, exact place, and time of sampling or measurements;
 - ii. The individual(s) who performed the sampling or measurements;
 - iii. The date(s) analyses were performed;
 - iv. The individual(s) who performed the analyses;
 - v. The analytical techniques or methods used; and
 - vi. The results of such analyses.
 - b. If the permittee monitors any pollutant more frequently than required by the permit at the location specified in the permit using test procedures approved under 40 CFR Part 136, or another method required for an industry-specific waste stream under 40 CFR subchapters N or O, the results of such monitoring shall be included in the calculation and reported to the Department with the discharge monitoring report data (DMR) submitted to the Department pursuant to Section B, paragraph 7.
3. **Sample and Monitoring Calculations.** Calculations for all sample and monitoring results which require averaging of measurements shall utilize an arithmetic mean unless otherwise specified in the permit.
4. **Test Procedures.** The analytical and sampling methods used shall conform to the reference methods listed in 10 CSR 20-7.015 unless alternates are approved by the Department. The facility shall use sufficiently sensitive analytical methods for detecting, identifying, and measuring the concentrations of pollutants. The facility shall ensure that the selected methods are able to quantify the presence of pollutants in a given discharge at concentrations that are low enough to determine compliance with Water Quality Standards in 10 CSR 20-7.031 or effluent limitations unless provisions in the permit allow for other alternatives. A method is “sufficiently sensitive” when; 1) the method minimum level is at or below the level of the applicable water quality criterion for the pollutant or, 2) the method minimum level is above the applicable water quality criterion, but the amount of pollutant in a facility’s discharge is high enough that the method detects and quantifies the level of pollutant in the discharge, or 3) the method has the lowest minimum level of the analytical methods approved under 10 CSR 20-7.015. These methods are also required for parameters that are listed as monitoring only, as the data collected may be used to determine if limitations need to be established. A permittee is responsible for working with their contractors to ensure that the analysis performed is sufficiently sensitive.
5. **Record Retention.** Except for records of monitoring information required by the permit related to the permittee’s sewage sludge use and disposal activities, which shall be retained for a period of at least five (5) years (or longer as required by 40 CFR part 503), the permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by the permit, and records of all data used to complete the application for the permit, for a period of at least three (3) years from the date of the sample, measurement, report or application. This period may be extended by request of the Department at any time.

6. **Illegal Activities.**
 - a. The Federal Clean Water Act provides that any person who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained under the permit shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than two (2) years, or both. If a conviction of a person is for a violation committed after a first conviction of such person under this paragraph, punishment is a fine of not more than \$20,000 per day of violation, or by imprisonment of not more than four (4) years, or both.
 - b. The Missouri Clean Water Law provides that any person or who falsifies, tampers with, or knowingly renders inaccurate any monitoring device or method required to be maintained pursuant to sections 644.006 to 644.141 shall, upon conviction, be punished by a fine of not more than \$10,000, or by imprisonment for not more than six (6) months, or by both. Second and successive convictions for violation under this paragraph by any person shall be punished by a fine of not more than \$50,000 per day of violation, or by imprisonment for not more than two (2) years, or both.

Section B – Reporting Requirements

1. **Planned Changes.**
 - a. The permittee shall give notice to the Department as soon as possible of any planned physical alterations or additions to the permitted facility when:
 - i. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in 40 CFR 122.29(b); or
 - ii. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants which are subject neither to effluent limitations in the permit, nor to notification requirements under 40 CFR 122.42;
 - iii. The alteration or addition results in a significant change in the permittee’s sludge use or disposal practices, and such alteration, addition, or change may justify the application of permit conditions that are different from or absent in the existing permit, including notification of additional use or disposal sites not reported during the permit application process or not reported pursuant to an approved land application plan;
 - iv. Any facility expansions, production increases, or process modifications which will result in a new or substantially different discharge or sludge characteristics must be reported to the Department 60 days before the facility or process modification begins. Notification may be accomplished by application for a new permit. If the discharge does not violate effluent limitations specified in the permit, the facility is to submit a notice to the Department of the changed discharge at least 30 days before such changes. The Department may require a construction permit and/or permit modification as a result of the proposed changes at the facility.
2. **Non-compliance Reporting.**
 - a. The permittee shall report any noncompliance which may endanger health or the environment. Relevant information shall be provided orally or via the current electronic method approved by the Department, within 24 hours from the time the permittee becomes aware of the circumstances, and shall be reported to the appropriate Regional Office during normal business hours or the Environmental Emergency Response hotline at 573-634-2436 outside of normal business hours. A written submission shall also be provided within five (5) business days of the time the permittee becomes aware of the circumstances. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times, and if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps taken or planned to reduce, eliminate, and prevent reoccurrence of the noncompliance.



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- b. The following shall be included as information which must be reported within 24 hours under this paragraph.
 - i. Any unanticipated bypass which exceeds any effluent limitation in the permit.
 - ii. Any upset which exceeds any effluent limitation in the permit.
 - iii. Violation of a maximum daily discharge limitation for any of the pollutants listed by the Department in the permit required to be reported within 24 hours.
 - c. The Department may waive the written report on a case-by-case basis for reports under paragraph 2. b. of this section if the oral report has been received within 24 hours.
3. **Anticipated Noncompliance.** The permittee shall give advance notice to the Department of any planned changes in the permitted facility or activity which may result in noncompliance with permit requirements. The notice shall be submitted to the Department 60 days prior to such changes or activity.
 4. **Compliance Schedules.** Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of the permit shall be submitted no later than 14 days following each schedule date. The report shall provide an explanation for the instance of noncompliance and a proposed schedule or anticipated date, for achieving compliance with the compliance schedule requirement.
 5. **Other Noncompliance.** The permittee shall report all instances of noncompliance not reported under paragraphs 2, 3, and 6 of this section, at the time monitoring reports are submitted. The reports shall contain the information listed in paragraph 2. a. of this section.
 6. **Other Information.** Where the permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Department, it shall promptly submit such facts or information.
 7. **Discharge Monitoring Reports.**
 - a. Monitoring results shall be reported at the intervals specified in the permit.
 - b. Monitoring results must be reported to the Department via the current method approved by the Department, unless the permittee has been granted a waiver from using the method. If the permittee has been granted a waiver, the permittee must use forms provided by the Department.
 - c. Monitoring results shall be reported to the Department no later than the 28th day of the month following the end of the reporting period.
- b. Notice.
 - i. Anticipated bypass. If the permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible at least 10 days before the date of the bypass.
 - ii. Unanticipated bypass. The permittee shall submit notice of an unanticipated bypass as required in Section B – Reporting Requirements, paragraph 5 (24-hour notice).
 - c. Prohibition of bypass.
 - i. Bypass is prohibited, and the Department may take enforcement action against a permittee for bypass, unless:
 1. Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
 2. There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass which occurred during normal periods of equipment downtime or preventive maintenance; and
 3. The permittee submitted notices as required under paragraph 2. b. of this section.
 - ii. The Department may approve an anticipated bypass, after considering its adverse effects, if the Department determines that it will meet the three (3) conditions listed above in paragraph 2. c. i. of this section.
3. **Upset Requirements.**
 - a. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology based permit effluent limitations if the requirements of paragraph 3. b. of this section are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review.
 - b. Conditions necessary for a demonstration of upset. A permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
 - i. An upset occurred and that the permittee can identify the cause(s) of the upset;
 - ii. The permitted facility was at the time being properly operated; and
 - iii. The permittee submitted notice of the upset as required in Section B – Reporting Requirements, paragraph 2. b. ii. (24-hour notice).
 - iv. The permittee complied with any remedial measures required under Section D – Administrative Requirements, paragraph 4.
 - c. Burden of proof. In any enforcement proceeding, the permittee seeking to establish the occurrence of an upset has the burden of proof.

Section C – Bypass/Upset Requirements

1. **Definitions.**
 - a. *Bypass*: the intentional diversion of waste streams from any portion of a treatment facility, except in the case of blending.
 - b. *Severe Property Damage*: substantial physical damage to property, damage to the treatment facilities which causes them to become inoperable, or substantial and permanent loss of natural resources which can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
 - c. *Upset*: an exceptional incident in which there is unintentional and temporary noncompliance with technology based permit effluent limitations because of factors beyond the reasonable control of the permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.
2. **Bypass Requirements.**
 - a. Bypass not exceeding limitations. The permittee may allow any bypass to occur which does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of paragraphs 2. b. and 2. c. of this section.

Section D – Administrative Requirements

1. **Duty to Comply.** The permittee must comply with all conditions of this permit. Any permit noncompliance constitutes a violation of the Missouri Clean Water Law and Federal Clean Water Act and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or denial of a permit renewal application.
 - a. The permittee shall comply with effluent standards or prohibitions established under section 307(a) of the Federal Clean Water Act for toxic pollutants and with standards for sewage sludge use or disposal established under section 405(d) of the CWA within the time provided in the regulations that establish these standards or prohibitions or standards for sewage sludge use or disposal, even if the permit has not yet been modified to incorporate the requirement.
 - b. The Federal Clean Water Act provides that any person who violates section 301, 302, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any such sections in a permit issued under section 402, or any requirement imposed in a pretreatment program approved under sections 402(a)(3) or 402(b)(8) of the Act, is subject to a civil penalty not to exceed \$25,000 per day for each violation. The Federal Clean Water Act provides that any person who negligently violates sections 301, 302, 306, 307, 308, 318, or 405 of the Act, or any condition or limitation implementing any of such sections in a permit issued under section 402 of the Act, or any requirement



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- imposed in a pretreatment program approved under section 402(a)(3) or 402(b)(8) of the Act, is subject to criminal penalties of \$2,500 to \$25,000 per day of violation, or imprisonment of not more than one (1) year, or both. In the case of a second or subsequent conviction for a negligent violation, a person shall be subject to criminal penalties of not more than \$50,000 per day of violation, or by imprisonment of not more than two (2) years, or both. Any person who knowingly violates such sections, or such conditions or limitations is subject to criminal penalties of \$5,000 to \$50,000 per day of violation, or imprisonment for not more than three (3) years, or both. In the case of a second or subsequent conviction for a knowing violation, a person shall be subject to criminal penalties of not more than \$100,000 per day of violation, or imprisonment of not more than six (6) years, or both. Any person who knowingly violates section 301, 302, 303, 306, 307, 308, 318 or 405 of the Act, or any permit condition or limitation implementing any of such sections in a permit issued under section 402 of the Act, and who knows at that time that he thereby places another person in imminent danger of death or serious bodily injury, shall, upon conviction, be subject to a fine of not more than \$250,000 or imprisonment of not more than 15 years, or both. In the case of a second or subsequent conviction for a knowing endangerment violation, a person shall be subject to a fine of not more than \$500,000 or by imprisonment of not more than 30 years, or both. An organization, as defined in section 309(c)(3)(B)(iii) of the CWA, shall, upon conviction of violating the imminent danger provision, be subject to a fine of not more than \$1,000,000 and can be fined up to \$2,000,000 for second or subsequent convictions.
- c. Any person may be assessed an administrative penalty by the EPA Director for violating section 301, 302, 306, 307, 308, 318 or 405 of this Act, or any permit condition or limitation implementing any of such sections in a permit issued under section 402 of this Act. Administrative penalties for Class I violations are not to exceed \$10,000 per violation, with the maximum amount of any Class I penalty assessed not to exceed \$25,000. Penalties for Class II violations are not to exceed \$10,000 per day for each day during which the violation continues, with the maximum amount of any Class II penalty not to exceed \$125,000.
- d. It is unlawful for any person to cause or permit any discharge of water contaminants from any water contaminant or point source located in Missouri in violation of sections 644.006 to 644.141 of the Missouri Clean Water Law, or any standard, rule or regulation promulgated by the commission. In the event the commission or the director determines that any provision of sections 644.006 to 644.141 of the Missouri Clean Water Law or standard, rules, limitations or regulations promulgated pursuant thereto, or permits issued by, or any final abatement order, other order, or determination made by the commission or the director, or any filing requirement pursuant to sections 644.006 to 644.141 of the Missouri Clean Water Law or any other provision which this state is required to enforce pursuant to any federal water pollution control act, is being, was, or is in imminent danger of being violated, the commission or director may cause to have instituted a civil action in any court of competent jurisdiction for the injunctive relief to prevent any such violation or further violation or for the assessment of a penalty not to exceed \$10,000 per day for each day, or part thereof, the violation occurred and continues to occur, or both, as the court deems proper. Any person who willfully or negligently commits any violation in this paragraph shall, upon conviction, be punished by a fine of not less than \$2,500 nor more than \$25,000 per day of violation, or by imprisonment for not more than one year, or both. Second and successive convictions for violation of the same provision of this paragraph by any person shall be punished by a fine of not more than \$50,000 per day of violation, or by imprisonment for not more than two (2) years, or both.
2. **Duty to Reapply.**
- a. If the permittee wishes to continue an activity regulated by this permit after the expiration date of this permit, the permittee must apply for and obtain a new permit.
- b. A permittee with a currently effective site-specific permit shall submit an application for renewal at least 180 days before the expiration date of the existing permit, unless permission for a later date has been granted by the Department. (The Department shall not grant permission for applications to be submitted later than the expiration date of the existing permit.)
- c. A permittees with currently effective general permit shall submit an application for renewal at least 30 days before the existing permit expires, unless the permittee has been notified by the Department that an earlier application must be made. The Department may grant permission for a later submission date. (The Department shall not grant permission for applications to be submitted later than the expiration date of the existing permit.)
3. **Need to Halt or Reduce Activity Not a Defense.** It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of this permit.
4. **Duty to Mitigate.** The permittee shall take all reasonable steps to minimize or prevent any discharge or sludge use or disposal in violation of this permit which has a reasonable likelihood of adversely affecting human health or the environment.
5. **Proper Operation and Maintenance.** The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) which are installed or used by the permittee to achieve compliance with the conditions of this permit. Proper operation and maintenance also includes adequate laboratory controls and appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems which are installed by a permittee only when the operation is necessary to achieve compliance with the conditions of the permit.
6. **Permit Actions.**
- a. Subject to compliance with statutory requirements of the Law and Regulations and applicable Court Order, this permit may be modified, suspended, or revoked in whole or in part during its term for cause including, but not limited to, the following:
- i. Violations of any terms or conditions of this permit or the law;
- ii. Having obtained this permit by misrepresentation or failure to disclose fully any relevant facts;
- iii. A change in any circumstances or conditions that requires either a temporary or permanent reduction or elimination of the authorized discharge; or
- iv. Any reason set forth in the Law or Regulations.
- b. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance does not stay any permit condition.
7. **Permit Transfer.**
- a. Subject to 10 CSR 20-6.010, an operating permit may be transferred upon submission to the Department of an application to transfer signed by the existing owner and the new owner, unless prohibited by the terms of the permit. Until such time the permit is officially transferred, the original permittee remains responsible for complying with the terms and conditions of the existing permit.
- b. The Department may require modification or revocation and reissuance of the permit to change the name of the permittee and incorporate such other requirements as may be necessary under the Missouri Clean Water Law or the Federal Clean Water Act.
- c. The Department, within 30 days of receipt of the application, shall notify the new permittee of its intent to revoke or reissue or transfer the permit.
8. **Toxic Pollutants.** The permittee shall comply with effluent standards or prohibitions established under section 307(a) of the Federal Clean Water Act for toxic pollutants and with standards for sewage sludge use or disposal established under section 405(d) of the Federal Clean Water Act within the time provided in the regulations that establish these standards or prohibitions or standards for sewage sludge use or disposal, even if the permit has not yet been modified to incorporate the requirement.
9. **Property Rights.** This permit does not convey any property rights of any sort, or any exclusive privilege.



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10. **Duty to Provide Information.** The permittee shall furnish to the Department, within a reasonable time, any information which the Department may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this permit or to determine compliance with this permit. The permittee shall also furnish to the Department upon request, copies of records required to be kept by this permit.
11. **Inspection and Entry.** The permittee shall allow the Department, or an authorized representative (including an authorized contractor acting as a representative of the Department), upon presentation of credentials and other documents as may be required by law, to:
 - a. Enter upon the permittee's premises where a regulated facility or activity is located or conducted, or where records must be kept under the conditions of the permit;
 - b. Have access to and copy, at reasonable times, any records that must be kept under the conditions of this permit;
 - c. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this permit; and
 - d. Sample or monitor at reasonable times, for the purposes of assuring permit compliance or as otherwise authorized by the Federal Clean Water Act or Missouri Clean Water Law, any substances or parameters at any location.
12. **Closure of Treatment Facilities.**
 - a. Persons who cease operation or plan to cease operation of waste, wastewater, and sludge handling and treatment facilities shall close the facilities in accordance with a closure plan approved by the Department.
 - b. Operating Permits under 10 CSR 20-6.010 or under 10 CSR 20-6.015 are required until all waste, wastewater, and sludges have been disposed of in accordance with the closure plan approved by the Department and any disturbed areas have been properly stabilized. Disturbed areas will be considered stabilized when perennial vegetation, pavement, or structures using permanent materials cover all areas that have been disturbed. Vegetative cover, if used, shall be at least 70% plant density over 100% of the disturbed area.
13. **Signatory Requirement.**
 - a. All permit applications, reports required by the permit, or information requested by the Department shall be signed and certified. (See 40 CFR 122.22 and 10 CSR 20-6.010)
 - b. The Federal Clean Water Act provides that any person who knowingly makes any false statement, representation, or certification in any record or other document submitted or required to be maintained under this permit, including monitoring reports or reports of compliance or non-compliance shall, upon conviction, be punished by a fine of not more than \$10,000 per violation, or by imprisonment for not more than six (6) months per violation, or by both.
 - c. The Missouri Clean Water Law provides that any person who knowingly makes any false statement, representation or certification in any application, record, report, plan, or other document filed or required to be maintained pursuant to sections 644.006 to 644.141 shall, upon conviction, be punished by a fine of not more than ten thousand dollars, or by imprisonment for not more than six months, or by both.
14. **Severability.** The provisions of the permit are severable, and if any provision of the permit, or the application of any provision of the permit to any circumstance, is held invalid, the application of such provision to other circumstances, and the remainder of the permit, shall not be affected thereby.

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**PART III – SLUDGE AND BIOSOLIDS FROM DOMESTIC AND INDUSTRIAL WASTEWATER
TREATMENT FACILITIES**

SECTION A – GENERAL REQUIREMENTS

1. This permit pertains to sludge requirements under the Missouri Clean Water Law and regulation for domestic wastewater and industrial process wastewater. This permit also incorporates applicable federal sludge disposal requirements under 40 CFR 503 for domestic wastewater. The Environmental Protection Agency (EPA) has principal authority for permitting and enforcement of the federal sludge regulations under 40 CFR 503 for domestic wastewater. EPA has reviewed and accepted these standard sludge conditions. EPA may choose to issue a separate sludge addendum to this permit or a separate federal sludge permit at their discretion to further address the federal requirements.
2. These PART III Standard Conditions apply only to sludge and biosolids generated at domestic wastewater treatment facilities, including public owned treatment works (POTW), privately owned facilities and sludge or biosolids generated at industrial facilities.
3. Sludge and Biosolids Use and Disposal Practices:
 - a. The permittee is authorized to operate the sludge and biosolids treatment, storage, use, and disposal facilities listed in the facility description of this permit.
 - b. The permittee shall not exceed the design sludge volume listed in the facility description and shall not use sludge disposal methods that are not listed in the facility description, without prior approval of the permitting authority.
 - c. The permittee is authorized to operate the storage, treatment or generating sites listed in the Facility Description section of this permit.
4. Sludge Received from other Facilities:
 - a. Permittees may accept domestic wastewater sludge from other facilities including septic tank pumpings from residential sources as long as the design sludge volume is not exceeded and the treatment facility performance is not impaired.
 - b. The permittee shall obtain a signed statement from the sludge generator or hauler that certifies the type and source of the sludge
5. These permit requirements do not supersede nor remove liability for compliance with county and other local ordinances.
6. These permit requirements do not supersede nor remove liability for compliance with other environmental regulations such as odor emissions under the Missouri Air Pollution Control Law and regulations.
7. This permit may (after due process) be modified, or alternatively revoked and reissued, to comply with any applicable sludge disposal standard or limitation issued or approved under Section 405(d) of the Clean Water Act under Chapter 644 RSMo.
8. In addition to STANDARD CONDITIONS, the Department may include sludge limitations in the special conditions portion or other sections of a site specific permit.
9. Alternate Limits in the Site Specific Permit.

Where deemed appropriate, the Department may require an individual site specific permit in order to authorize alternate limitations:

 - a. A site specific permit must be obtained for each operating location, including application sites.
 - b. To request a site specific permit, an individual permit application, permit fee, and supporting documents shall be submitted for each operating location. This shall include a detailed sludge/biosolids management plan or engineering report.
10. Exceptions to these Standard Conditions may be authorized on a case-by-case basis by the Department, as follows:
 - a. The Department will prepare a permit modification and follow permit notice provisions as applicable under 10 CSR 20-6.020, 40 CFR 124.10, and 40 CFR 501.15(a)(2)(ix)(E). This includes notification of the owner of the property located adjacent to each land application site, where appropriate.
 - b. Exceptions cannot be granted where prohibited by the federal sludge regulations under 40 CFR 503.

SECTION B – DEFINITIONS

1. Best Management Practices include agronomic loading rates, soil conservation practices and other site restrictions.
2. Biosolids means organic fertilizer or soil amendment produced by the treatment of domestic wastewater sludge.
3. Biosolids land application facility is a facility where biosolids are spread onto the land at agronomic rates for production of food or fiber. The facility includes any structures necessary to store the biosolids until soil, weather, and crop conditions are favorable for land application.
4. Class A biosolids means a material that has met the Class A pathogen reduction requirements or equivalent treatment by a Process to Further Reduce Pathogens (PFRP) in accordance with 40 CFR 503.
5. Class B biosolids means a material that has met the Class B pathogen reduction requirements or equivalent treatment by a Process to Significantly Reduce Pathogens (PFRP) in accordance with 40 CFR 503.
6. Domestic wastewater means wastewater originating from the sanitary conveniences of residences, commercial buildings, factories and institutions; or co-mingled sanitary and industrial wastewater processed by a (POTW) or a privately owned facility.
7. Industrial wastewater means any wastewater, also known as process water, not defined as domestic wastewater. Per 40 CFR Part 122, process water means any water which, during manufacturing or processing, comes into direct contact with or results from the production or use of any raw material, intermediate product, finished product, byproduct, or waste product.
8. Mechanical treatment plants are wastewater treatment facilities that use mechanical devices to treat wastewater, including septic tanks, sand filters, extended aeration, activated sludge, contact stabilization, trickling filters, rotating biological discs, and other similar facilities. It does not include wastewater treatment lagoons and constructed wetlands for wastewater treatment.
9. Operating location as defined in 10 CSR 20-2.010 is all contiguous lands owned, operated or controlled by one (1) person or by two (2) or more persons jointly or as tenants in common.
10. Plant Available Nitrogen (PAN) is the nitrogen that will be available to plants during the growing seasons after biosolids application.
11. Public contact site is land with a high potential for contact by the public. This includes, but is not limited to, public parks, ball fields, cemeteries, plant nurseries, turf farms, and golf courses.
12. Sludge is the solid, semisolid, or liquid residue removed during the treatment of wastewater. Sludge includes septage removed from septic tanks or equivalent facilities. Sludge does not include carbon coal byproducts (CCBs)
13. Sludge lagoon is part of a mechanical wastewater treatment facility. A sludge lagoon is an earthen basin that receives sludge that has been removed from a wastewater treatment facility. It does not include a wastewater treatment lagoon or sludge treatment units that are not a part of a mechanical wastewater treatment facility.
14. Septage is the material pumped from residential septic tanks and similar treatment works (with a design population of less than 150 people). The standard for biosolids from septage is different from other sludges.

SECTION C – MECHANICAL WASTEWATER TREATMENT FACILITIES

1. Sludge shall be routinely removed from wastewater treatment facilities and handled according to the permit facility description and sludge conditions of this permit.
2. The permittee shall operate the facility so that there is no sludge discharged to waters of the state.
3. Mechanical treatment plants shall have separate sludge storage compartments in accordance with 10 CSR 20, Chapter 8. Failure to remove sludge from these storage compartments on the required design schedule is a violation of this permit.

SECTION D – SLUDGE DISPOSED AT OTHER TREATMENT FACILITY OR CONTRACT HAULER

1. This section applies to permittees that haul sludge to another treatment facility for disposal or use contract haulers to remove and dispose of sludge.
2. Permittees that use contract haulers are responsible for compliance with all the terms of this permit including final disposal, unless the hauler has a separate permit for sludge or biosolids disposal issued by the Department; or the hauler transports the sludge to another permitted treatment facility.
3. Haulers who land apply septage must obtain a state permit.
4. Testing of sludge, other than total solids content, is not required if sludge is hauled to a municipal wastewater treatment facility or other permitted wastewater treatment facility, unless it is required by the accepting facility.

SECTION E – INCINERATION OF SLUDGE

1. Sludge incineration facilities shall comply with the requirements of 40 CFR 503 Subpart E; air pollution control regulations under 10 CSR 10; and solid waste management regulations under 10 CSR 80.
2. Permittee may be authorized under the facility description of this permit to store incineration ash in lagoons or ash ponds. This permit does not authorize the disposal of incineration ash. Incineration ash shall be disposed in accordance with 10 CSR 80; or if the ash is determined to be hazardous with 10 CSR 25.
3. In addition to normal sludge monitoring, incineration facilities shall report the following as part of the annual report, quantity of sludge incinerated, quantity of ash generated, quantity of ash stored, and ash used or disposal method, quantity, and location. Permittee shall also provide the name of the disposal facility and the applicable permit number.

SECTION F – SURFACE DISPOSAL SITES AND SLUDGE LAGOONS

1. Surface disposal sites of domestic facilities shall comply with the requirements in 40 CFR 503 Subpart C; air pollution control regulations under 10 CSR 10; and solid waste management regulations under 10 CSR 80.
2. Sludge storage lagoons are temporary facilities and are not required to obtain a permit as a solid waste management facility under 10 CSR 80. In order to maintain sludge storage lagoons as storage facilities, accumulated sludge must be removed routinely, but not less than once every two years unless an alternate schedule is approved in the permit. The amount of sludge removed will be dependent on sludge generation and accumulation in the facility. Enough sludge must be removed to maintain adequate storage capacity in the facility.
 - a. In order to avoid damage to the lagoon seal during cleaning, the permittee may leave a layer of sludge on the bottom of the lagoon, upon prior approval of the Department; or
 - b. Permittee shall close the lagoon in accordance with Section H.

SECTION G – LAND APPLICATION

1. The permittee shall not land apply sludge or biosolids unless land application is authorized in the facility description or the special conditions of the issued NPDES permit.
2. Land application sites within a 20 miles radius of the wastewater treatment facility are authorized under this permit when biosolids are applied for beneficial use in accordance with these standard conditions unless otherwise specified in a site specific permit. If the permittee's land application site is greater than a 20 mile radius of the wastewater treatment facility, approval must be granted from the Department.
3. Land application shall not adversely affect a threatened or endangered species or its designated critical habitat.
4. Biosolids shall not be applied unless authorized in this permit or exempted under 10 CSR 20, Chapter 6.
 - a. This permit does not authorize the land application of domestic sludge except for when sludge meets the definition of biosolids.
 - b. This permit authorizes "Class A or B" biosolids derived from domestic wastewater and/or process water sludge to be land applied onto grass land, crop land, timber or other similar agricultural or silviculture lands at rates suitable for beneficial use as organic fertilizer and soil conditioner.
5. Public Contact Sites:

Permittees who wish to apply Class A biosolids to public contact sites must obtain approval from the Department after two years of proper operation with acceptable testing documentation that shows the biosolids meet Class A criteria. A shorter length of testing will be allowed with prior approval from the Department. Authorization for land applications must be provided in the special conditions section of this permit or in a separate site specific permit.

 - a. After Class B biosolids have been land applied, public access must be restricted for 12 months.
 - b. Class B biosolids are only land applied to root crops, home gardens or vegetable crops whose edible parts will not be for human consumption.
6. Agricultural and Silvicultural Sites:

Septage – Based on Water Quality guide 422 (WQ422) published by the University of Missouri

 - a. Haulers that land apply septage must obtain a state permit
 - b. Do not apply more than 30,000 gallons of septage per acre per year.
 - c. Septage tanks are designed to retain sludge for one to three years which will allow for a larger reduction in pathogens and vectors, as compared to other mechanical type treatment facilities.
 - d. To meet Class B sludge requirements, maintain septage at 12 pH for at least thirty (30) minutes before land application. 50 pounds of hydrated lime shall be added to each 1,000 gallons of septage in order to meet pathogen and vector stabilization for septage biosolids applied to crops, pastures or timberland.
 - e. Lime is to be added to the pump truck and not directly to the septic tanks, as lime would harm the beneficial bacteria of the septic tank.

Biosolids - Based on Water Quality guide 423, 424, and 425 (WQ423, WQ424, WQ425) published by the University of Missouri;

- a. Biosolids shall be monitored to determine the quality for regulated pollutants
- b. The number of samples taken is directly related to the amount of sludge produced by the facility (See Section I of these Standard Conditions). Report as dry weight unless otherwise specified in the site specific permit. Samples should be taken only during land application periods. When necessary, it is permissible to mix biosolids with lower concentrations of biosolids as well as other suitable Department approved material to reach the maximum concentration of pollutants allowed.
- c. Table 1 gives the maximum concentration allowable to protect water quality standards

TABLE 1

Biosolids ceiling concentration ¹	
Pollutant	Milligrams per kilogram dry weight
Arsenic	75
Cadmium	85
Copper	4,300
Lead	840
Mercury	57
Molybdenum	75
Nickel	420
Selenium	100
Zinc	7,500

¹ Land application is not allowed if the sludge concentration exceeds the maximum limits for any of these pollutants

- d. The low metal concentration biosolids has reduced requirements because of its higher quality and can safely be applied for 100 years or longer at typical agronomic loading rates. (See Table 2)

TABLE 2

Biosolids Low Metal Concentration ¹	
Pollutant	Milligrams per kilogram dry weight
Arsenic	41
Cadmium	39
Copper	1,500
Lead	300
Mercury	17
Nickel	420
Selenium	36
Zinc	2,800

¹ You may apply low metal biosolids without tracking cumulative metal limits, provided the cumulative application of biosolids does not exceed 500 dry tons per acre.

- e. Each pollutant in Table 3 has an annual and a total cumulative loading limit, based on the allowable pounds per acre for various soil categories.

TABLE 3

Pollutant	CEC 15+		CEC 5 to 15		CEC 0 to 5	
	Annual	Total ¹	Annual	Total ¹	Annual	Total ¹
Arsenic	1.8	36.0	1.8	36.0	1.8	36.0
Cadmium	1.7	35.0	0.9	9.0	0.4	4.5
Copper	66.0	1,335.0	25.0	250.0	12.0	125.0
Lead	13.0	267.0	13.0	267.0	13.0	133.0
Mercury	0.7	15.0	0.7	15.0	0.7	15.0
Nickel	19.0	347.0	19.0	250.0	12.0	125.0
Selenium	4.5	89.0	4.5	44.0	1.6	16.0
Zinc	124.0	2,492.0	50.0	500.0	25.0	250.0

¹ Total cumulative loading limits for soils with equal or greater than 6.0 pH (salt based test) or 6.5 pH (water based test)

TABLE 4 - Guidelines for land application of other trace substances ¹

Cumulative Loading	
Pollutant	Pounds per acre
Aluminum	4,000 ²
Beryllium	100
Cobalt	50
Fluoride	800
Manganese	500
Silver	200
Tin	1,000
Dioxin	(10 ppt in soil) ³
Other	⁴

¹ Design of land treatment systems for Industrial Waste, 1979. Michael Ray Overcash, North Carolina State University and Land Treatment of Municipal Wastewater, EPA 1981.)

² This applies for a soil with a pH between 6.0 and 7.0 (salt based test) or a pH between 6.5 to 7.5 (water based test). Case-by-case review is required for higher pH soils.

³ Total Dioxin Toxicity Equivalents (TEQ) in soils, based on a risk assessment under 40 CFR 744, May 1998.

⁴ Case by case review. Concentrations in sludge should not exceed the 95th percentile of the National Sewage Sludge Survey, EPA, January 2009.

Best Management Practices – Based on Water Quality guide 426 (WQ426) published by the University of Missouri

- a. Use best management practices when applying biosolids.
- b. Biosolids cannot discharge from the land application site
- c. Biosolid application is subject to the Missouri Department of Agriculture State Milk Board concerning grazing restrictions of lactating dairy cattle.
- d. Biosolid application must be in accordance with section 4 of the Endangered Species Act.
- e. Do not apply more than the agronomic rate of nitrogen needed.
- f. The applicator must document the Plant Available Nitrogen (PAN) loadings, available nitrogen in the soil, and crop removal when either of the following occurs: 1) When biosolids are greater than 50,000 mg/kg TN; or 2) When biosolids are land applied at an application rate greater than two dry tons per acre per year.
 - i. PAN can be determined as follows and is in accordance with WQ426
(Nitrate + nitrite nitrogen) + (organic nitrogen x 0.2) + (ammonia nitrogen x volatilization factor¹).
¹Volatilization factor is 0.7 for surface application and 1 for subsurface application.
- g. Buffer zones are as follows:
 - i. 300 feet of a water supply well, sinkhole, lake, pond, water supply reservoir or water supply intake in a stream;
 - ii. 300 feet of a losing stream, no discharge stream, stream stretches designated for whole body contact recreation, wild and scenic rivers, Ozark National Scenic Riverways or outstanding state resource waters as listed in the Water Quality Standards, 10 CSR 20-7.031;
 - iii. 150 feet if dwellings;
 - iv. 100 feet of wetlands or permanent flowing streams;
 - v. 50 feet of a property line or other waters of the state, including intermittent flowing streams.
- h. Slope limitation for application sites are as follows;
 - i. A slope 0 to 6 percent has no rate limitation
 - ii. Applied to a slope 7 to 12 percent, the applicator may apply biosolids when soil conservation practices are used to meet the minimum erosion levels
 - iii. Slopes > 12 percent, apply biosolids only when grass is vegetated and maintained with at least 80 percent ground cover at a rate of two dry tons per acre per year or less.
- i. No biosolids may be land applied in an area that it is reasonably certain that pollutants will be transported into waters of the state.
- j. Do not apply biosolids to sites with soil that is snow covered, frozen or saturated with liquid without prior approval by the Department.
- k. Biosolids / sludge applicators must keep detailed records up to five years.

SECTION H – CLOSURE REQUIREMENTS

1. This section applies to all wastewater facilities (mechanical, industrial, and lagoons) and sludge or biosolids storage and treatment facilities and incineration ash ponds. It does not apply to land application sites.
2. Permittees of a domestic wastewater facility who plan to cease operation must obtain Department approval of a closure plan which addresses proper removal and disposal of all residues, including sludge, biosolids. Mechanical plants, sludge lagoons, ash ponds and other storage structures must obtain approval of a closure plan from the Department. Permittee must maintain this permit until the facility is closed in accordance with the approved closure plan per 10 CSR 20 – 6. 010 and 10 CSR 20 – 6.015.
3. Residuals that are left in place during closure of a lagoon or earthen structure or ash pond shall not exceed the agricultural loading rates as follows:
 - a. Residuals shall meet the monitoring and land application limits for agricultural rates as referenced in Section H of these standard conditions.
 - b. If a wastewater treatment lagoon has been in operation for 15 years or more without sludge removal, the sludge in the lagoon qualifies as a Class B biosolids with respect to pathogens due to anaerobic digestion, and testing for fecal coliform is not required. For other lagoons, testing for fecal coliform is required to show compliance with Class B biosolids limitations. In order to reach Class B biosolids requirements, fecal coliform must be less than 2,000,000 colony forming units or 2,000,000 most probable number. All fecal samples must be presented as geometric mean per gram.
 - c. The allowable nitrogen loading that may be left in the lagoon shall be based on the plant available nitrogen (PAN) loading. For a grass cover crop, the allowable PAN is 300 pounds/acre.
 - i. PAN can be determined as follows:
$$(\text{Nitrate} + \text{nitrite nitrogen}) + (\text{organic nitrogen} \times 0.2) + (\text{ammonia nitrogen} \times \text{volatilization factor}^1)$$

¹ Volatilization factor is 0.7 for surface application and 1 for subsurface application.
4. When closing a domestic wastewater treatment lagoon with a design treatment capacity equal or less than 150 persons, the residuals are considered “septage” under the similar treatment works definition. See Section B of these standard conditions. Under the septage category, residuals may be left in place as follows:
 - a. Testing for metals or fecal coliform is not required
 - b. If the wastewater treatment lagoon has been in use for less than 15 years, mix lime with the sludge at a rate of 50 pounds of hydrated lime per 1000 gallons (134 cubic feet) of sludge.
 - c. The amount of sludge that may be left in the lagoon shall be based on the plant available nitrogen (PAN) loading. 100 dry tons/acre of sludge may be left in the basin without testing for nitrogen. If 100 dry tons/acre or more will be left in the lagoon, test for nitrogen and determine the PAN using the calculation above. Allowable PAN loading is 300 pounds/acre.
5. Residuals left within the domestic lagoon shall be mixed with soil on at least a 1 to 1 ratio, the lagoon berm shall be demolished, and the site shall be graded and contain $\geq 70\%$ vegetative density over 100% of the site so as to avoid ponding of storm water and provide adequate surface water drainage without creating erosion.
6. Lagoons and/or earthen structure and/or ash pond closure activities shall obtain a storm water permit for land disturbance activities that equal or exceed one acre in accordance with 10 CSR 20-6.200
7. When closing a mechanical wastewater and/or industrial process wastewater plant; all sludge must be cleaned out and disposed of in accordance with the Department approved closure plan before the permit for the facility can be terminated.
 - a. Land must be stabilized which includes any grading, alternate use or fate upon approval by the Department, remediation, or other work that exposes sediment to stormwater per 10 CSR 20-6.200. The site shall be graded and contain $\geq 70\%$ vegetative density over 100% of the site, so as to avoid ponding of storm water and provide adequate surface water drainage without creating erosion.
 - b. Per 10 CSR 20-6.015(4)(B)6, Hazardous Waste shall not be land applied or disposed during industrial and mechanical plant closures unless in accordance with Missouri Hazardous Waste Management Law and Regulations under 10 CSR 25.
 - c. After demolition of the mechanical plant / industrial plant, the site must only contain clean fill defined in RSMo 260.200 (5) as uncontaminated soil, rock, sand, gravel, concrete, asphaltic concrete, cinderblocks, brick, minimal amounts of wood and metal, and inert solids as approved by rule or policy of the Department for fill or other beneficial use. Other solid wastes must be removed.
8. If sludge from the domestic lagoon or mechanical treatment plant exceeds agricultural rates under Section G and/or H, a landfill permit or solid waste disposal permit must be obtained if the permittee chooses to seek authorization for on-site sludge disposal under the Missouri Solid Waste Management Law and regulations per 10 CSR 80, and the permittee must comply with the surface disposal requirements under 40 CFR 503, Subpart C.

SECTION I – MONITORING FREQUENCY

- At a minimum, sludge or biosolids shall be tested for volume and percent total solids on a frequency that will accurately represent sludge quantities produced and disposed. Please see the table below.

TABLE 5

Design Sludge Production (dry tons per year)	Monitoring Frequency (See Notes 1, 2, and 3)			
	Metals, Pathogens and Vectors	Nitrogen TKN ¹	Nitrogen PAN ²	Priority Pollutants and TCLP ³
0 to 100	1 per year	1 per year	1 per month	1 per year
101 to 200	biannual	biannual	1 per month	1 per year
201 to 1,000	quarterly	quarterly	1 per month	1 per year
1,001 to 10,000	1 per month	1 per month	1 per week	-- ⁴
10,001 +	1 per week	1 per week	1 per day	-- ⁴

¹ Test total Kjeldahl nitrogen, if biosolids application is 2 dry tons per acre per year or less.

² Calculate plant available nitrogen (PAN) when either of the following occurs: 1) when biosolids are greater than 50,000 mg/kg TN; or 2) when biosolids are land applied at an application rate greater than two dry tons per acre per year.

³ Priority pollutants (40 CFR 122.21, Appendix D, Tables II and III) and toxicity characteristic leaching procedure (40 CFR 261.24) is required only for permit holders that must have a pre-treatment program.

⁴ One sample for each 1,000 dry tons of sludge.

Note 1: Total solids: A grab sample of sludge shall be tested one per day during land application periods for percent total solids.

This data shall be used to calculate the dry tons of sludge applied per acre.

Note 2: Total Phosphorus: Total phosphorus and total potassium shall be tested at the same monitoring frequency as metals.

Note 3: Table 5 is not applicable for incineration and permit holders that landfill their sludge.

- If you own a wastewater treatment lagoon or sludge lagoon that is cleaned out once a year or less, you may choose to sample only when the sludge is removed or the lagoon is closed. Test one composite sample for each 100 dry tons of sludge or biosolids removed from the lagoon during the year within the lagoon at closing. Composite sample must represent various areas at one-foot depth.
- Additional testing may be required in the special conditions or other sections of the permit. Permittees receiving industrial wastewater may be required to conduct additional testing upon request from the Department.
- At this time, the Department recommends monitoring requirements shall be performed in accordance with, "POTW Sludge Sampling and Analysis Guidance Document," United States Environmental Protection Agency, August 1989, and the subsequent revisions.

SECTION J – RECORD KEEPING AND REPORTING REQUIREMENTS

- The permittee shall maintain records on file at the facility for at least five years for the items listed in these standard conditions and any additional items in the Special Conditions section of this permit. This shall include dates when the sludge facility is checked for proper operation, records of maintenance and repairs and other relevant information.
- Reporting period
 - By January 28th of each year, an annual report shall be submitted for the previous calendar year period for all mechanical wastewater treatment facilities, sludge lagoons, and sludge or biosolids disposal facilities.
 - Permittees with wastewater treatment lagoons shall submit the above annual report only when sludge or biosolids are removed from the lagoon during the report period or when the lagoon is closed.
- Report Forms. The annual report shall be submitted on report forms provided by the Department or equivalent forms approved by the Department.
- Reports shall be submitted as follows:

Major facilities (those serving 10,000 persons or 1 million gallons per day) shall report to both the Department and EPA. Other facilities need to report only to the Department. Reports shall be submitted to the addresses listed as follows:

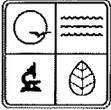
DNR regional office listed in your permit
(see cover letter of permit)
ATTN: Sludge Coordinator

EPA Region VII
Water Compliance Branch (WACM)
Sludge Coordinator
11201 Renner Blvd.
Lenexa, KS 66219

5. Annual report contents. The annual report shall include the following:
- a. Sludge and biosolids testing performed. Include a copy or summary of all test results, even if not required by the permit.
 - b. Sludge or biosolids quantity shall be reported as dry tons for quantity generated by the wastewater treatment facility, the quantity stored on site at the end of the year, and the quantity used or disposed.
 - c. Gallons and % solids data used to calculate the dry ton amounts.
 - d. Description of any unusual operating conditions.
 - e. Final disposal method, dates, and location, and person responsible for hauling and disposal.
 - i. This must include the name, address for the hauler and sludge facility. If hauled to a municipal wastewater treatment facility, sanitary landfill, or other approved treatment facility, give the name of that facility.
 - ii. Include a description of the type of hauling equipment used and the capacity in tons, gallons, or cubic feet.
 - f. Contract Hauler Activities:

If contract hauler, provide a copy of a signed contract from the contractor. Permittee shall require the contractor to supply information required under this permit for which the contractor is responsible. The permittee shall submit a signed statement from the contractor that he has complied with the standards contained in this permit, unless the contract hauler has a separate sludge or biosolids use permit.
 - g. Land Application Sites:
 - i. Report the location of each application site, the annual and cumulative dry tons/acre for each site, and the landowners name and address. The location for each spreading site shall be given as a legal description for nearest ¼, ¼, Section, Township, Range, and county, or UTM coordinates. The facility shall report PAN when either of the following occurs: 1) When biosolids are greater than 50,000 mg/kg TN; or 2) when biosolids are land applied at an application rate greater than two dry tons per acre per year.
 - ii. If the "Low Metals" criteria are exceeded, report the annual and cumulative pollutant loading rates in pounds per acre for each applicable pollutant, and report the percent of cumulative pollutant loading which has been reached at each site.
 - iii. Report the method used for compliance with pathogen and vector attraction requirements.
 - iv. Report soil test results for pH, CEC, and phosphorus. If none was tested during the year, report the last date when tested and results.

AP22060



MISSOURI DEPARTMENT OF NATURAL RESOURCES
WATER PROTECTION PROGRAM
FORM B: APPLICATION FOR OPERATING PERMIT FOR FACILITIES THAT RECEIVE
PRIMARILY DOMESTIC WASTE AND HAVE A DESIGN FLOW LESS THAN OR
EQUAL TO 100,000 GALLONS PER DAY

FOR AGENCY USE ONLY	
CHECK NUMBER	19238
DATE RECEIVED	10/6/15
FEE SUBMITTED	\$150.00

JK

RECEIVED
OCT 6 2015
Water Protection Program

READ THE ACCOMPANYING INSTRUCTIONS BEFORE COMPLETING THIS FORM

1. THIS APPLICATION IS FOR:

- An operating permit for a new or unpermitted facility. Construction Permit # _____
(Include completed antidegradation review or request for antidegradation review, see instructions)
- A site-specific operating permit renewal: Permit #MO- _____ Expiration Date _____
- A site-specific operating permit modification: Permit #MO- 0120553 Reason: Construction
- General permit (MOGD – Non POTWs discharging < 50,000 GPD or MOG823 – Land Application of Domestic Wastewater)
Permit #MO- _____ Expiration Date _____

1.1 Is the appropriate fee included with the application (see instructions for appropriate fee)? YES NO

2. FACILITY

NAME CRESTRIDGE R-VII SCHOOL DISTRICT		TELEPHONE NUMBER WITH AREA CODE (660) 656-3316	
ADDRESS (PHYSICAL) 92 NW 58 HWY	CITY CENTERVIEW	STATE MO	ZIP CODE 64019
2.1 Legal description: SE 1/4, NE 1/4, 1/4, Sec. 24, T 46, R 27		County JOHNSON	
2.2 UTM Coordinates Easting (X): 426998 Northing (Y): 4292082 For Universal Transverse Mercator (UTM), Zone 15 North referenced to North American Datum 1983 (NAD83)			
2.3 Name of receiving stream: N/A - NO DISCHARGE			
2.4 Number of outfalls: N/A Wastewater outfalls: Stormwater outfalls: Instream monitoring sites:			

3. OWNER

NAME CRESTRIDGE R-VII SCHOOL DISTRICT		EMAIL ADDRESS BRYAN@CRESTRIDGE.ORG	TELEPHONE NUMBER WITH AREA CODE (660) 656-3316
ADDRESS 92 NW 58 HWY	CITY CENTERVIEW	STATE MO	ZIP CODE 64019
3.1 Request review of draft permit prior to public notice? YES <input type="checkbox"/> NO <input checked="" type="checkbox"/>			
3.2 Are you a publicly owned treatment works? YES <input type="checkbox"/> NO <input checked="" type="checkbox"/> If yes, is the Financial Questionnaire attached? YES <input type="checkbox"/> NO <input checked="" type="checkbox"/>			
3.3 Are you a privately owned treatment works? YES <input checked="" type="checkbox"/> NO <input type="checkbox"/>			
3.4 Are you a privately owned treatment facility regulated by the Public Service Commission? YES <input type="checkbox"/> NO <input checked="" type="checkbox"/>			

4. CONTINUING AUTHORITY: Permanent organization that will serve as the continuing authority for the operation, maintenance and modernization of the facility.

NAME SEE OWNER		EMAIL ADDRESS	TELEPHONE NUMBER WITH AREA CODE
ADDRESS	CITY	STATE	ZIP CODE

If the continuing authority is different than the owner, include a copy of the contract agreement between the two parties and a description of the responsibilities of both parties within the agreement.

5. OPERATOR

NAME BRADY BRYAN	TITLE	CERTIFICATE NUMBER
EMAIL ADDRESS BRYAN@CRESTRIDGE.ORG	TELEPHONE NUMBER WITH AREA CODE (660) 656-3316	

6. FACILITY CONTACT

NAME BRADY BRYAN		TITLE	
EMAIL ADDRESS BRYAN@CRESTRIDGE.ORG	TELEPHONE NUMBER WITH AREA CODE (660) 656-3316		
ADDRESS 92 NW 58 HWY	CITY CENTERVIEW	STATE MO	ZIP CODE 64019

7. DESCRIPTION OF FACILITY

7.1 Process Flow Diagram or Schematic: Provide a diagram showing the processes of the treatment plant. Show all of the treatment units, including disinfection (e.g. – chlorination and dechlorination), influents, and outfalls. Specify where samples are taken. Indicate any treatment process changes in the routing of wastewater during dry weather and peak wet weather. Include a brief narrative description of the diagram.
Attach sheets as necessary.

SUBSURFACE IRRIGATION SYSTEM:

EXISTING 3-CELL LAGOON SYSTEM >>> NEW HOLDING CELL >>> IRRIGATION PUMPS / FILTERS >>> SUBSURFACE IRRIG

7.2 Attach an aerial photograph or USGS topographic map showing the location of the facility and outfall.
(SEE ATTACHED CONSTRUCTION PLANS FOR MAP, THERE IS NO OUTFALL, NO-DISCHARGE SYSTEM)

8. ADDITIONAL FACILITY INFORMATION	
8.1	Facility SIC code: <u>8211</u> Discharge SIC code: _____
8.2	Number of people presently connected or population equivalent (P.E.) <u>300</u> Design P.E. <u>500</u>
8.3	Connections to the facility: Number of units presently connected: Homes _____ Trailers _____ Apartments _____ Other (including industrial) <u>2</u> (ELEM. & HIGH SCHOOL) Number of commercial establishments: _____
8.4	Design flow: <u>5000</u> Actual flow: <u>3000</u>
8.5	Will discharge be continuous through the year? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No NO-DISCHARGE Discharge will occur during the following months: How many days of the week will discharge occur?
8.6	Is industrial wastewater discharged to the facility? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If yes, attach a list of the industries that discharge to your facility
8.7	Does the facility accept or process leachate from landfills? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
8.8	Is wastewater land applied? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No If yes, is Form I attached? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No
8.9	Does the facility discharge to a losing stream or sinkhole? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
8.10	Has a wasteload allocation study been completed for this facility? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
9. LABORATORY CONTROL INFORMATION	
LABORATORY WORK CONDUCTED BY PLANT PERSONNEL	
Lab work conducted outside of plant.	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Push-button or visual methods for simple test such as pH, settleable solids.	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Additional procedures such as dissolved oxygen, chemical oxygen demand, biological oxygen demand, titrations, solids, volatile content.	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
More advanced determinations such as BOD seeding procedures, fecal coliform, nutrients, total oils, phenols, etc.	<input type="checkbox"/> Yes <input type="checkbox"/> No
Highly sophisticated instrumentation, such as atomic absorption and gas chromatograph.	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
10. COLLECTION SYSTEM	
10.1	Length of pipe in the sewer collection system? <u>1800</u> Feet, or _____ Miles (either unit is appropriate)
10.2	Does significant infiltration occur in the collection system? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If yes, briefly explain any steps underway or planned to minimize inflow and infiltration:
11. BYPASSING	
Does any bypassing occur in the collection system or at the treatment facility? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No If yes, explain:	

12. SLUDGE HANDLING, USE AND DISPOSAL

12.1 Is the sludge a hazardous waste as defined by 10 CSR 25? Yes No

12.2 Sludge production, including sludge received from others: 1.19 Design dry tons/year 0.71 Actual dry tons/year

12.3 Capacity of sludge holding structures:
 Sludge storage provided: 48k cubic feet; >20 yrs days of storage; 10% average percent solids of sludge;
 No sludge storage is provided. Sludge is stored in lagoon.

12.4 Type of Storage: Holding tank Building Basin Lagoon (3 cell lagoon w/new holding cell) Concrete Pad Other (Describe) _____

12.5 Sludge Treatment: Anaerobic Digester Lagoon Composting Storage Tank Aerobic Digester Other (Attach description) Lime Stabilization Air or Heat Drying

12.6 Sludge Use or Disposal: Land Application Contract Hauler Incineration Solid waste landfill Surface Disposal (Sludge Disposal Lagoon, Sludge held for more than two years) Hauled to Another treatment facility Sludge Retained in Wastewater treatment lagoon

12.7 Person responsible for hauling sludge to disposal facility: N/A - Sludge Retained in Lagoons/Holding Cell
 By applicant By others (complete below)

NAME		EMAIL ADDRESS	
ADDRESS	CITY	STATE	ZIP CODE
CONTACT PERSON	TELEPHONE NUMBER WITH AREA CODE	PERMIT NO. MO-	

12.8 Sludge use or disposal facility By applicant By others (Complete below.)

NAME		EMAIL ADDRESS	
ADDRESS	CITY	STATE	ZIP CODE
CONTACT PERSON	TELEPHONE NUMBER WITH AREA CODE	PERMIT NO. MO-	

12.9 Does the sludge or biosolids disposal comply with federal sludge regulations under 40 CFR 503?
 Yes No (Explain) N/A - Sludge Retained in Lagoons/Holding Cell

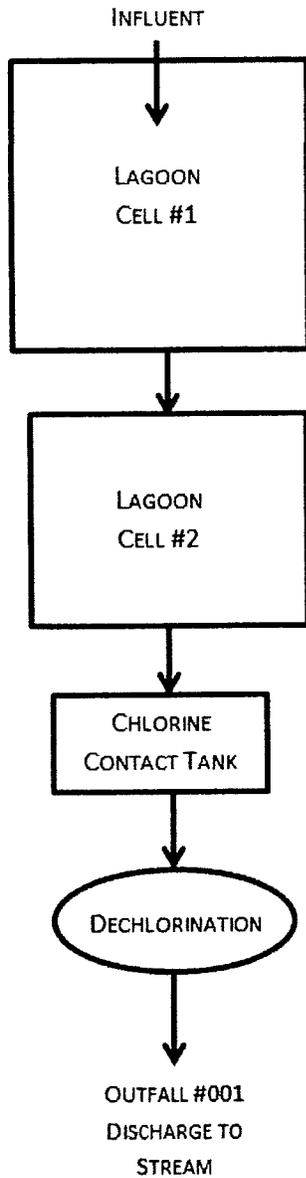
13. CERTIFICATION

I certify that I am familiar with the information contained in the application, that to the best of my knowledge and belief such information is true, complete and accurate, and if granted this permit, I agree to abide by the Missouri Clean Water Law and all rules, regulations, orders and decisions, subject to any legitimate appeal available to applicant under the Missouri Clean Water Law.

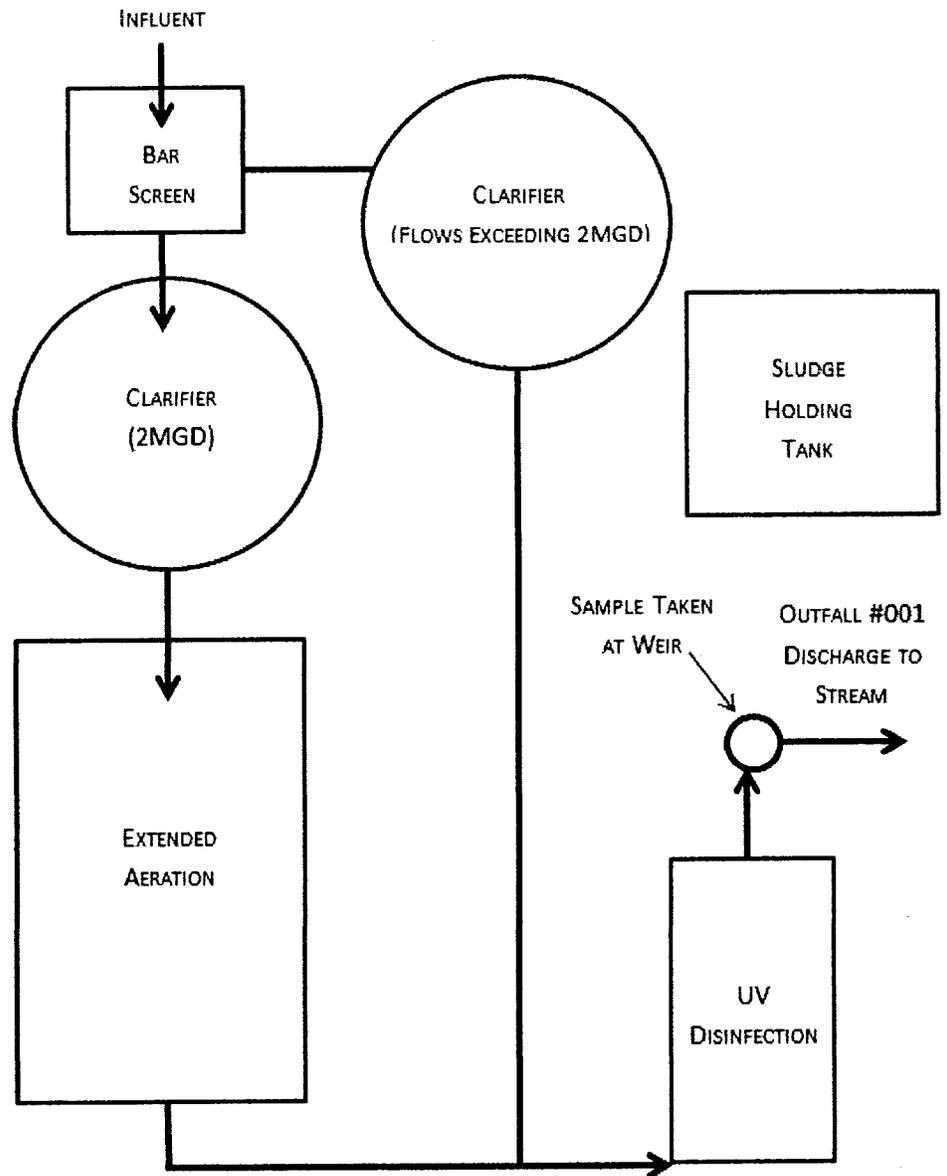
NAME (TYPE OR PRINT) <u>JEFFREY A. SUMY</u>	OFFICIAL TITLE <u>SUPERINTENDENT</u>	TELEPHONE NUMBER WITH AREA CODE <u>800-656-3316</u>
SIGNATURE <u>Jeffrey A. Sumy</u>		DATE SIGNED <u>7/9/15</u>

7.1 Process Flow Diagram Examples

WASTEWATER TREATMENT LAGOON



WASTEWATER TREATMENT FACILITY



- 7.2 A topographic map is available on the Web at www.dnr.mo.gov/internetmapviewer/ or from the Department of Natural Resources' Geological Survey Division in Rolla at 573-368-2125.
- 8.1 For Standard Industrial Codes visit www.osha.gov/pls/imis/sicsearch.html or contact the Department of Natural Resources' Water Protection Program. For example, a family style restaurant has a Facility SIC code of 5812.
- 8.2-8.7 Self-explanatory.
- 8.8 If wastewater is land applied submit for Form I: www.dnr.mo.gov/forms/780-1686-f.pdf.
- 8.9-8.10 Self-explanatory