Missouri Department of Natural Resources
Water Protection Program
Water Pollution Control Branch
Engineering Section

Water Quality and Antidegradation Review

Department's Alternatives Analysis for Domestic Wastewater Facilities with Design Flow Less Than 50,000 Gallons per Day

For Protection of Water Quality
and Determination of Effluent Limits

February, 2019

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1. WATER QUALITY INFORMATION

In accordance with Missouri's Water Quality Standard [10 CSR 20-7.031(3)] and federal antidegradation policy at Title 40 Code of Federal Regulation (CFR) Section 131.12 (a), the Missouri Department of Natural Resources (Department) developed a statewide antidegradation policy and corresponding procedures to implement the policy. A proposed discharge to a water body will be required to undergo a level of Antidegradation Review that documents that the use of a water body's available assimilative capacity is justified. Effective August 30, 2008, and revised July13, 2016, a facility is required to use *Missouri's Antidegradation Implementation Procedure (AIP)* for new and expanded wastewater discharges.

2. APPLICABILITY

This Water Quality and Antidegradation Review is for facilities that produce primarily domestic wastewater and discharge less than 50,000 gallons per day. This General Antidegradation Review is not applicable to facilities where the receiving waterbody, or downstream waterbodies, have a Total Maximum Daily Load (TMDL) or are 303(d) or 305(b) listed for the pollutants of concern (POCs) addressed in this alternatives analysis, with an exception for waterbodies that are listed for *E. coli* since disinfection will be required. For receiving waters that are impaired for pollutants other than *E. coli*, the Antidegradation Implementation Procedure requires a Tier 1 approach and the applicant must demonstrate that the discharge will not "cause or contribute" to the impairment. For these site-specific mixed tier reviews (where some POCs are Tier 1 and others are Tier 2) applicants may use the alternative analysis presented in this document for the Tier 2 pollutants.

Facilities that are currently under enforcement will need to coordinate with the Water Protection Program's compliance and enforcement section to determine applicability for the Department's Alternatives Analysis. No mixing will be included in this review for receiving waterbodies. If the applicant would like to have effluent limitation derivation include mixing considerations, a site-specific alternatives analysis will need to be completed.

3. TIER DETERMINATION

Below is a list of pollutants of concern reasonably expected to be in the discharge for a domestic wastewater treatment facility. Pollutants of concern are defined as those pollutants "proposed for discharge that affects beneficial use(s) in waters of the state. POCs include pollutants that create conditions unfavorable to beneficial uses in the water body receiving the discharge or proposed to receive the discharge" (AIP, Page 7). No existing water quality data is required because all POCs were considered to be Tier 2 and significantly degrading in the absence of existing water quality. Assumed uses for the receiving waterbody are General Criteria, Protection of Warm Water Aquatic Life (AQL), Human Health Protection (HHP), Irrigation (IRR), and Livestock & Wildlife Protection (LWP). If any Tier 1 Pollutants of Concern not addressed in this alternatives analysis will be discharged, the applicant must submit the *Path D: Tier 1 Preliminary Review Request form* for those pollutants.

Table 1. Pollutants of Concern and Tier Determination

POLLUTANTS OF CONCERN	TIER*	DEGRADATION	COMMENT****
Biochemical Oxygen Demand (BOD_5)/DO	2	Significant	
Total Suspended Solids (TSS)	**	Significant	
Ammonia	2	Significant	
pH	***	Significant	Permit limits applied
Escherichia coli (*E. coli*)	2	Significant	
Total Phosphorus (TP)	2	Significant	

* Tier assumed.
** Tier determination not possible: No in-stream standard for this parameter.
*** The standard for this parameter is a range.

**** Permit limits for other parameters including Oil & Grease, Total Residual Chlorine, and Nitrates will be applied based on water quality standards and criteria as applicable.

Total Residual Chlorine (TRC) effluent limits of 0.017 mg/L daily maximum, 0.008 mg/L monthly average are recommended if chlorine is used as a disinfectant. Standard compliance language for TRC, including the minimum level (ML), may be included in the operating permit.

4. DEMONSTRATION OF NECESSITY AND SOCIAL AND ECONOMIC IMPORTANCE

Missouri's Antidegradation Implementation Procedures (AIP) specify that if the proposed activity results in significant degradation then a demonstration of necessity (i.e., alternatives analysis) and a determination of social and economic importance are required. The applicant must submit the Antidegradation Review Submittal: Voluntary Tier 2 – Significant Degradation for Domestic Wastewater Facilities with Design Flow Less Than 50,000 Gallons per Day form. This analysis will serve as the applicant's alternatives analysis to fulfill the requirements of the AIP.

A Geohydrologic Evaluation must be submitted with the Antidegradation Review Request.

A Missouri Department of Conservation Natural Heritage Review Report must be obtained by the applicant. The applicant should review the Natural Heritage Review and contact the U.S. Fish and Wildlife Service and the Missouri Department of Conservation for further coordination if necessary.

4.1. NO DISCHARGE EVALUATION

According to 10 CSR 20-6.010(4)(A)5.B., facility plans must include an evaluation of the feasibility of constructing and operating a facility with no discharge to waters of the state if the report is for a new or modified wastewater treatment facility. Per the Antidegradation Implementation Procedure Section II.B.1, for discharges likely to cause significant degradation, applicants must provide an analysis of non-degrading alternatives. No-discharge alternatives may include surface land application, subsurface land application, and connection to a regional treatment facility.

The applicant must submit the *Antidegradation: Regionalization and No-Discharge Evaluation* form to demonstrate that a no-discharge facility is not feasible for this site. If the information provided on the form is not sufficient to demonstrate that a no-discharge facility is not feasible, a more detailed evaluation of no discharge options will be required before the Department can complete its determination.

4.2. DEMONSTRATION OF NECESSITY

The Department has used available data to complete an alternatives analysis of previously evaluated treatment technologies and expected performance. Data from fifty-four Water Quality and Antidegradation Reviews (WQARs) completed between March 2011 and April 2018 was evaluated and results are presented in Figure 1, Figure 2, and Table 2 below.

The data include eleven facilities designed to provide a high level of treatment to meet more stringent potential future ammonia as N effluent limits based on the 2013 EPA Ammonia criteria for the protection of mussels and gill-breathing snails. The data available to date indicates that the cost of facilities of this size range designed to meet these more stringent ammonia criteria is not substantively higher than other facilities designed to meet the current ammonia criteria.

The data include sixteen facilities designed to meet BOD and TSS effluent limits of 10 mg/L monthly average and 15 mg/L daily maximum or weekly average. The data available to date indicates that the cost of facilities designed to meet BOD and TSS effluent limits of 10 mg/L monthly average and 15 mg/L daily maximum or weekly average is not substantively higher than other facilities of this size range designed to meet less stringent BOD and TSS effluent limits.

The data include 28 facilities that will discharge to lakes. Of those facilities, 12 received ammonia limits in line with water quality based effluent limits for discharges to streams without mixing of around 3.7 mg/L summer daily maximum, 1.4 mg/L summer monthly average and 7.5 mg/L winter daily max, 2.9 mg/L winter monthly average. Two of the lake-discharging facilities received more stringent ammonia limits of 1.7 mg/L daily maximum, 0.6 mg/L monthly average; and one received ammonia limits of 1.7 mg/L summer daily maximum, 0.6 mg/L summer monthly average and 5.6 mg/L winter daily max, 2.1 mg/L winter monthly average. The data available indicate that the cost for facilities designed to meet ammonia limits in line with water quality based effluent limits for streams without mixing (3.7/1.4, 7.5/2.9) is not higher than other facilities of this size range designed to meet less stringent ammonia limits. These limits are more protective than existing water quality based effluent limits for discharges to lakes where the acute criteria is used to determine the baseline (12.1 mg/L daily maximum, 4.6 mg/L monthly average).

Facilities that were designed to meet limits based on the 2013 EPA ammonia criteria included a membrane bioreactor, extended aeration package plant, recirculating textile filter, recirculating sand filter, recirculating sand filter with moving bed biofilm reactor, sequencing batch reactor, integrated fixed film activated sludge system, and a proprietary aeration system.

Membrane bioreactor (MBR) systems combine a suspended growth biological reactor with solids removal via filtration across a membrane. The membranes can be designed for and operated in small spaces and with high removal efficiency of contaminants such as nitrogen, phosphorus, bacteria, biochemical oxygen demand, and total suspended solids. Membrane filtration allows a higher biomass concentration to be maintained in the treatment tank, thereby allowing smaller bioreactors to be used for a smaller footprint. MBR systems provide operational flexibility with respect to flow rates, as well as the ability to readily add or subtract units as needed, but that flexibility has limits. Membranes typically require that the water surface be maintained above a minimum elevation so that the membranes remain wet during operation. Throughput limitations are dictated by the physical properties of the membrane, and the result is that peak design flows generally should be no more than 1.5 to 2 times the average design flow. If peak flows exceed that limit, additional membranes may be needed to process the peak flow, or equalization may need to be included in the design. MBR systems typically have higher capital and operating costs than conventional systems.

The extended aeration process is a modification of the activated sludge process that provides biological treatment for the removal of biodegradable organic wastes under aerobic conditions. Wastewater in the aeration tank is mixed and oxygen is provided to the microorganisms. The mixed liquor then flows to a clarifier or settling chamber where most microorganisms settle to the bottom of the clarifier and a portion are pumped back to the beginning of the plant. The clarified wastewater flows over a weir and into a collection channel before being disinfected and discharged. Extended aeration is often used in smaller prefabricated package-type plants where lower operating efficiency is offset by mechanical simplicity and minimized design costs. In comparison to traditional activated sludge, longer mixing time with aged sludge and light loading (low F:M) offers a stable biological ecosystem better adapted for effectively treating waste load fluctuations from variable occupancy situations. Although the process is stable and easier to operate, extended aeration systems may discharge higher effluent suspended solids than found under conventional loadings.

Moving Bed Biofilm reactor (MBBR) systems may be a single aerated reactor, or several in series, with a buoyant free-moving plastic biofilm carrier media. MBBR systems can be designed to be capable of meeting more stringent total nitrogen limits. They produce a significantly reduced solids loading to the liquid-solids separation unit, the biofilm improves process stability, they offer flexibility to meet specific treatment objectives, and they are well suited for retrofit into existing treatment systems. MBBR systems require a smaller tank volume than a conventional activated sludge system and therefore have a smaller footprint. Adequate mixing must be provided to ensure that free-floating media remains uniformly distributed and screens must be provided to retain the media within the reactors.

Integrated fixed film activated sludge (IFAS) systems add fixed or free-floating media to an activated sludge basin. The process gets its name from combining a conventional activated sludge process with a fixed film system. This treatment system is similar to an MBBR; however MBBR systems do not recycle sludge. IFAS systems are often installed as a retrofit solution to conventional activated sludge systems. They require a smaller tank volume than a conventional activated sludge system and therefore have a smaller footprint. The biofilm combines aerobic, anaerobic, and anoxic zones promoting better nitrification compared to conventional activated sludge systems and the biofilm improves process stability. Adequate mixing must be provided to ensure that free-floating media remains uniformly distributed and to slough biomass from the media. Higher dissolved oxygen concentrations may be required as compared to conventional activated sludge. Screens must be provided to retain the media within the reactors.

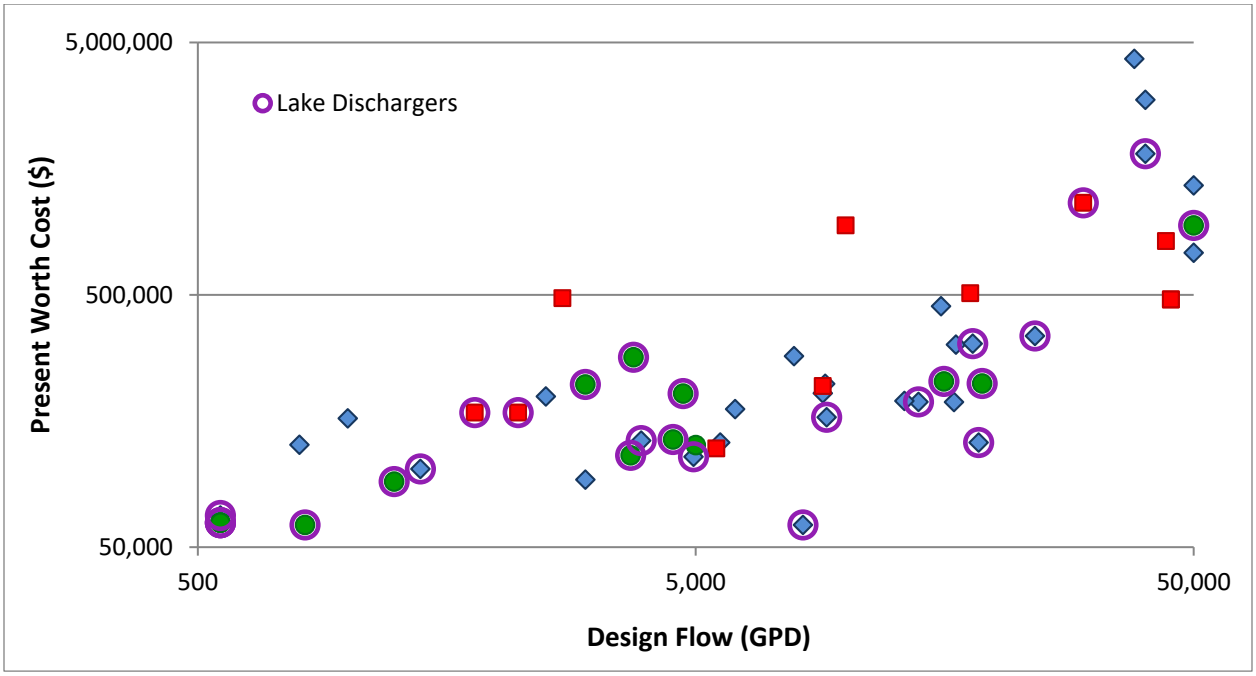
Recirculating sand filters (RSF) remove contaminants in wastewater through physical, chemical, and, most importantly, biological processes. The three common components are a pretreatment unit (generally a septic tank), a recirculation tank, and a sand filter. In the recirculation tank, raw effluent from the septic tank and the sand filter filtrate are mixed and pumped back to the sand filter bed. RSFs are effective in applications with high levels of BOD and can provide a good effluent quality with 85 - 95% removal of BOD and TSS. They can be designed to provide nitrification, but this requires increased surface area. Treatment is affected by extremely cold weather. Treatment capacity can be expanded through modular design. RSFs require routine maintenance, although the complexity of maintenance is generally minimal.

Recirculating textile filters systems are configured similar to an RSF except the filter media is an engineered fabric textile. They can be configured to provide nitrification, but this may require additional treatment units. They have a small operating footprint, are more aesthetically pleasing than some other treatment options, produce minimal noise, have the ability to handle variable flows, and have simple maintenance.

In addition to the treatment technologies listed above, all of which had previous WQARs that established advanced ammonia limits, there are other technology alternatives that can meet the advanced ammonia limits including conventional activated sludge, oxidation ditch, and lagoon retrofits. To obtain this level of performance, all technologies must be properly designed to accommodate nitrification and de-nitrification and they must be properly and actively operated.

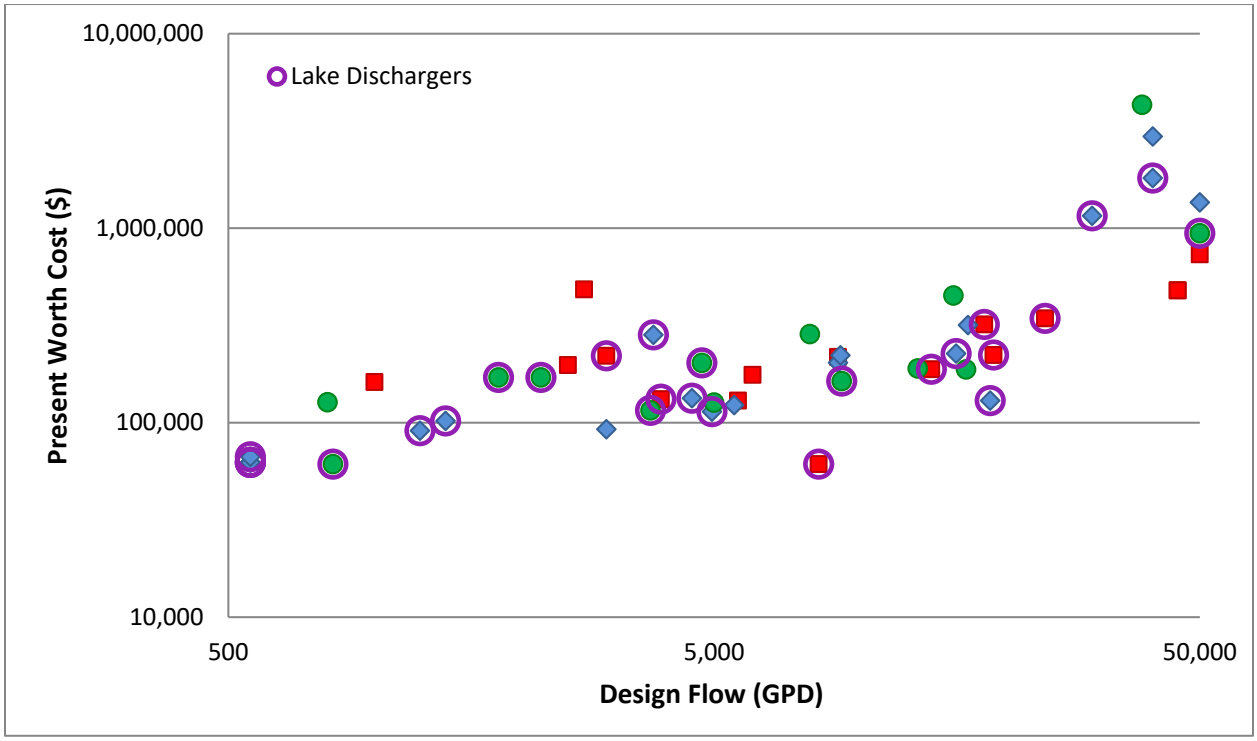
The above treatment system descriptions were adapted from EPA technology fact sheets and *Design of Municipal Wastewater Treatment Plants: WEF Manual of Practice No. 8 ASCE Manuals and Reports on Engineering Practice No. 76; Fifth Edition*, as well as other readily available sources and previous Water Quality and Antidegradation Reviews.

FIGURE 1. DESIGN FLOW VS. PRESENT WORTH COST VS. AMMONIA LIMITS



LEGEND		Summer Ammonia (mg/L)		Winter Ammonia (mg/L)	
		Daily Max	Monthly Avg.	Daily Max	Monthly Avg.
2013 EPA Criteria	■	≤1.7	≤0.6	≤5.6	≤2.1
Existing Aquatic Life Criteria (no mixing)	◆	approx. 3.7	approx. 1.4	approx. 7.5	approx. 2.9
Less Stringent (mixing)	●	>3.7	>1.4	>7.5	>2.9

FIGURE 2. DESIGN FLOW VS. PRESENT WORTH COST VS. BOD & TSS LIMITS



LEGEND	BOD (mg/L)		TSS (mg/L)	
	Daily Max	Monthly Avg.	Daily Max	Monthly Avg.
■	15	10	15	10
◆	15	10	>15	>10
●	>15	>10	>15	>10

TABLE 2. DESIGN FLOW VS. PRESENT WORTH COST

DATE	Design Flow (MGD)	Technology	BOD (mg/L)		TSS (mg/L)		Summer Ammonia (mg/L)		Winter Ammonia (mg/L)		Present Worth Cost ($)	$ PW/gpd
			Daily Max or Weekly Average	Monthly Average	Daily Max or Weekly Average	Monthly Average	Daily Maximum	Monthly Average	Daily Maximum	Monthly Average		
4/16/2018	*0.000450	Recirculating Textile Filter	15	10	20	15	3.7	1.4	7.5	2.9	66,838	149
5/2/2012	*0.000555	Recirculating Textile Filter	15	10	20	15	12.1	4.6	12.1	4.6	62,506	113
4/2/2013	*0.000555	Recirculating Textile Filter	15	10	20	15	12.1	4.6	12.1	4.6	62,506	113
10/1/2014	*0.000555	Extended Aeration Package Plant	15	10	22.5	15	7.8	3	7.8	3	62,506	113
4/17/2017	*0.000555	Recirculating Textile Filter	15	10	20	15	3.7	1.4	7.5	2.9	66,838	120
4/4/2012	0.000800	Recirculating Textile Filter	30	15	30	15	4	1.5	7.7	2.9	127,427	159
12/1/2013	*0.000821	Membrane Bioreactor	30	20	30	20	12.1	4.6	12.1	4.6	61,240	75
9/2/2012	0.001000	Recirculating Textile Filter	15	10	15	10	3.7	1.4	7.5	2.9	162,007	162
7/6/2011	*0.001240	Recirculating Textile Filter	15	10	22	15	6	3	6	3	91,000	73
1/1/2015	*0.001400	Recirculating Textile Filter	15	10	23	15	3.7	1.4	7.6	2.9	102,174	73
9/8/2017	*0.001800	Recirculating Textile Filter	30	20	30	20	1.7	0.6	1.7	0.6	170,879	95
9/5/2017	*0.002200	Recirculating Textile Filter	30	20	30	20	1.7	0.6	1.7	0.6	170,879	78
5/5/2011	0.002500	Extended Aeration	15	10	15	10	3.7	1.4	7.5	2.9	198,000	79
8/31/2017	0.002700	New Technology Primary Tank with Aeration	15	10	15	10	1.7	0.6	5.6	2.1	485,000	180
9/1/2011	*0.003000	Recirculating Textile Filter	15	10	15	10	12.1	4.6	12.1	4.6	220,915	74
3/1/2012	0.003000	Extended Aeration Package Plant	15	10	20	15	3.7	1.4	7.5	2.9	92,604	31
2/22/2016	*0.003700	Recirculating Rock Filter	30	20	30	20	7.3	2.8	7.3	2.8	115,688	31
7/4/2011	*0.003750	Recirculating Textile Filter	15	10	20	15	12.1	4.6	12.1	4.6	283,000	75
4/1/2014	*0.003885	Recirculating Sand Filter	15	10	15	10	3.7	1.4	7.5	2.9	132,185	34
12/1/2012	*0.004500	Recirculating Sand Filter	15	10	23	15	12.1	4.6	12.1	4.6	133,676	30
6/3/2013	*0.004718	Recirculating Sand Filter	30	20	30	20	12.1	4.6	12.1	4.6	203,060	43
11/2/2011	*0.004950	Recirculating Sand Filter	15	10	20	15	3.5	1.4	7.5	2.9	114,058	23
6/4/2011	0.005000	Moving Bed Biofilm Reactor	45	30	45	30	5.7	2.2	8.2	3.2	127,000	25
8/22/2017	0.005500	Recirculating Sand Filter	15	10	20	15	1.7	0.6	5.6	2.1	123,224	22
9/6/2012	0.005600	Extended Aeration with Filtration and Aerated Holding Tanks	15	10	15	10	3.7	1.4	7.5	2.9	130,000	23
6/1/2011	0.006000	Recirculating Sand Filter	15	10	15	10	3.7	1.4	7.5	2.9	176,239	29
3/1/2011	0.007875	Modular Fixed Film Activated Sludge with Constructed Wetlands	30	20	30	20	3.7	1.4	7.5	2.9	285,780	36
4/3/2012	*0.008210	Membrane Bioreactor	15	10	15	10	2.6	1	2.6	1	61,240	7
8/5/2014	0.009000	Recirculating Sand Filter	15	10	20	15	3.1	1.2	7.5	2.9	203,698	23
1/1/2014	0.009000	Membrane Bioreactor	15	10	15	10	1.6	0.6	5.5	2.1	217,739	24
4/6/2012	0.009100	Membrane Bioreactor	15	10	20	15	3.7	1.4	7.5	2.9	222,160	24
3/7/2012	*0.009158	Recirculating Gravel filter	30	20	30	20	3.7	1.5	6.5	2.5	163,681	18
3/6/2017	0.010000	Extended aeration	33	22	33	22	1.7	0.6	5.6	2.1	941,800	94
6/1/2014	0.013125	Recirculating Sand Filter	45	30	45	30	3	1.1	6	2.3	189,985	14
8/4/2012	*0.014000	Extended Aeration	15	10	15	10	3.7	1.4	7.5	2.8	188,208	13
7/1/2014	0.015540	Recirculating Sand Filter	23	15	23	15	3.9	1.5	7.8	3	450,986	29
7/5/2011	*0.015750	Recirculating Sand Filter	15	10	20	15	7.8	2.5	7.8	2.5	226,969	14

DATE	Design Flow (MGD)	Technology	BOD (mg/L)		TSS (mg/L)		Summer Ammonia (mg/L)		Winter Ammonia (mg/L)		Present Worth Cost ($)	$ PW/gpd
			Daily Max or Weekly Average	Monthly Average	Daily Max or Weekly Average	Monthly Average	Daily Maximum	Monthly Average	Daily Maximum	Monthly Average		
2/27/2015	0.016500	Extended Aeration Package Plant	45	30	45	30	3.7	1.4	7.5	2.9	187,957	11
7/1/2012	0.016650	Extended Aeration	15	10	20	15	3.7	1.4	7.5	2.9	317,750	19
9/3/2014	0.017800	Extended Aeration Package Plant	45	30	45	30	1.4	0.6	2.9	2.1	507,618	29
5/11/2015	*0.018000	Recirculating Sand Filter, Polishing Reactor, Chemical Phosphorus Removal	15	10	15	10	3.7	1.4	6.5	2.1	320,318	18
7/3/2013	*0.018500	Recirculating Textile Filter with Chemical & Filter Phosphorus Removal	15	10	20	15	3.7	1.4	7.5	2.9	130,000	7
12/7/2017	*0.018800	Recirculating Sand Filter	15	10	15	10	6	2.3	6	2.3	222,901	12
2/27/2015	*0.024000	Recirculating Gravel Filter and Chemical Phosphorus Removal	15	10	15	10	3.7	1.4	6.5	2.1	343,816	14
9/1/2014	*0.030000	Recirculating Sand Filter and Moving Bed Biofilm Reactor with Chemical Phosphorus Removal	15	10	20	15	1.7	0.6	5.6	2.1	1,157,390	39
6/2/2012	0.038000	Aerated Lagoon with Recirculating Sand Filter	45	30	45	30	3.7	1.4	7.5	2.9	4,309,665	113
2/3/2013	0.040000	Moving Bed Biofilm Reactor (can be operated as IFAS)	15	10	20	15	3.7	1.4	7.5	2.9	2,963,181	74
8/20/2015	*0.040000	Recirculating Sand Filter and Moving Bed Biofilm Reactor	15	10	20	15	3.7	1	5.6	2.1	1,812,000	45
12/1/2016	0.044000	Fixed Film Extended Aeration	30	20	45	30	1.7	0.6	5.6	2.1	816,367	19
6/4/2013	0.045000	Moving Bed Biofilm Reactor	15	10	15	10	1.7	0.6	5.6	2.1	479,344	11
3/9/2016	0.045000	Moving Bed Biofilm Reactor	15	10	15	10	1.7	0.6	5.6	2.1	479,344	11
6/4/2012	*0.050000	New Technology Package Plant	30	20	30	20	7.5	2.9	7.5	2.9	942,050	19
7/3/2011	0.050000	Extended Aeration Package Plant	15	10	20	15	3.7	1.4	7.5	2.9	1,357,506	27
8/3/2014	0.050000	Recirculating Sand Filter	15	10	15	10	3.7	1.4	7.5	2.9	733,723	15

* Lake Dischargers

Additionally, the table of wastewater treatment technologies in the *Ammonia Criteria: New EPA Recommended Criteria* factsheet includes several technologies that have demonstrated capability in meeting ammonia effluent limits of less than 0.7 mg/L when designed appropriately.

The EPA has approved the nutrient water quality standards at 10 CSR 20-7.031. Numeric water quality standards for specific lakes are listed in Table N of 10 CSR 20-7.031. Nutrient standards at 10 CSR 20-7.031(5)(N) apply to all other lakes that are waters of the state and have an area of at least ten acres during normal pool conditions, with the exception of the lakes located in the Big River Floodplain ecoregion (see 10 CSR 20-7.031(5)(N)2.). Waters that are 303(d) listed for nutrients will need to complete a site-specific antidegradation review to determine appropriate limits.

The base case treatment option for total phosphorus to ensure that water quality standards will be protected is assumed to be conventional secondary treatment. Total phosphorus effluent levels from conventional secondary treatment typically range from 1 to 4 mg/L. Three less degrading options that were considered are chemical addition for precipitation and settling, biological nutrient removal (BNR), and enhanced nutrient removal (ENR). Chemical addition is a common practice for phosphorus removal and has been used for a number of years in Southwest Missouri for discharges to lakes that are subject to the 0.5 mg/L effluent limits required at 10 CSR 20-7.015. An effluent limit of 0.5 mg/L was therefore determined to be a reasonable and economically efficient treatment level for the Department's Alternatives Analysis. The cost to treat beyond this level may not be economically efficient for facilities with a design flow less than 50,000 gallons per day.

As a result of this alternatives analysis, the Department has determined that for a facility that discharges less than 50,000 gallons per day, depending on site-specific conditions, there are technologies available that may be economically efficient and practicable, and that are capable of meeting the effluent limitations in Table 3 or Table 4. If the facility owners do not believe that there is a treatment technology that is both economically efficient and practicable for their facility to meet the limits in Table 3 or Table 4, a site-specific alternatives analysis may be required.

4.3. DESIGN FLOW DETERMINATION

As part of the Department's alternatives analysis, facilities up to 50,000 gallons per day were evaluated. A design flow maximum of 50,000 gallons per day was chosen for applicability of this alternatives analysis for a variety of reasons. As facilities increase in size, site-specific factors may require a more site-specific alternatives analysis. For example, larger facilities are more likely to have wet weather flows that must be addressed and are more likely to need Whole Effluent Toxicity testing or nutrient monitoring. Larger facilities are also more likely to discharge a larger variety of pollutants of concern, which may not be addressed in this review. Larger facilities also benefit from an economy of scale; smaller facilities tend to have a higher cost per gallon of wastewater treated, which is distributed over fewer paying customers. Finally, as we are working with a limited amount of data, limiting the design flow applicability for the Department's alternatives analysis ensures a factor of safety in our review.

4.4. REGIONALIZATION ALTERATIVE

Within Section II B 1. of the AIP, discussion of the potential for discharge to a regional wastewater collection system is mentioned. The applicant must provide justification for not pursuing regionalization on the *Regionalization and No-Discharge Evaluation* form. If the information provided on the form is not sufficient to demonstrate that a regionalization alternative is not feasible, a more detailed evaluation will be required before the Department can complete its determination.

The applicant needs to fully evaluate regionalization and consolidation options when deciding on ways to comply with existing and future regulatory requirements. This includes evaluating connecting or selling their utility to a larger public or private utility. With the rising costs of compliance and often-limited resources

available to smaller facilities, not owning and operating a small utility may be the most beneficial and cost-effective alternative for achieving consistent compliance.

4.5. LOSING STREAM ALTERATIVE DISCHARGE LOCATION

Under 10 CSR 20-7.015(4)(A), *prior to discharging to a losing stream, alternatives such as relocating the discharge to a gaining stream, and connection to a regional wastewater treatment facility are to be evaluated and determined to be unacceptable for environmental and/or economic reasons*.

Information provided by the applicant on the *No Discharge Evaluation* form must include evaluation and justification for why the owner is not pursuing land application, or connection to a regional facility.

4.6. SOCIAL AND ECONOMIC IMPORTANCE EVALUATION

Missouri's antidegradation implementation procedures specify that if the proposed activity results in significant degradation then a determination of social and economic importance is required.

Information provided by the applicant in the *Antidegradation Review Submittal: Voluntary Tier 2 – Significant Degradation for Domestic Wastewater Facilities with Design Flow Less Than 50,000 Gallons per Day* form must include a detailed social and economic importance evaluation. If the information provided on the form is not sufficient to demonstrate important social and economic importance, then a more detailed evaluation will be required before the Department can complete its determination.

5. GENERAL ASSUMPTIONS OF THE WATER QUALITY AND ANTIDEGRADATION REVIEW

1. A Water Quality and Antidegradation Review (WQAR) assumes that [10 CSR 20-6.010(2) Continuing Authorities and 10 CSR 20-6.010(4)(A)5.B., evaluation of no discharge] has been or will be addressed in a Missouri State Operating Permit or Construction Permit Application.
2. A WQAR does not indicate approval or disapproval of alternative analysis as per [10 CSR 20-7.015(4) Losing Streams], and/or any section of the effluent regulations.
3. Changes to Federal and State Regulations made after the drafting of this WQAR may alter Water Quality Based Effluent Limits (WQBEL).
4. Effluent limitations derived from Federal or Missouri State Regulations (FSR) may be WQBEL or Effluent Limit Guidelines (ELG).
5. WQBEL supersede ELG only when they are more stringent. Mass limits derived from technology based limits are still appropriate.
6. A WQAR does not allow discharges to waters of the state, and shall not be construed as a National Pollution Discharge Elimination System or Missouri State Operating Permit to discharge or a permit to construct, modify, or upgrade.
7. Limitations and other requirements in a WQAR may change as Water Quality Standards, Methodology, and Implementation procedures change.
8. Nothing in this WQAR removes any obligations to comply with county or other local ordinances or restrictions.
9. If the proposed treatment technology is not covered in 10 CSR 20-8 Minimum Design Standards, the treatment process may be considered a new technology. As a new technology, the permittee will need to work with the review engineer to ensure equipment is sized properly. The operating permit may contain additional requirements to evaluate the effectiveness of the technology once the facility is in operation. This Antidegradation Review is based on the information provided by the facility and is not a comprehensive review of the proposed treatment technology. If the review engineer determines the proposed technology will not consistently meet proposed effluent limits, the permittee will be required to revise their Antidegradation Report.

6. PERMIT LIMITS AND MONITORING INFORMATION

TABLE 3. EFFLUENT LIMITS – ALL OUTFALLS

PARAMETER		UNITS	DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	BASIS FOR LIMIT (NOTE 1)	MONITORING FREQUENCY
FLOW		MGD	*		*	FSR	ONCE/QUARTER
BIOCHEMICAL OXYGEN DEMAND$_5$ **		MG/L		15	10	PEL	ONCE/QUARTER
TOTAL SUSPENDED SOLIDS **		MG/L		15	10	PEL	ONCE/QUARTER
PH		SU	6.5– 9.0		6.5 – 9.0	FSR	ONCE/QUARTER
AMMONIA AS N (APR 1 – SEPT 30)		MG/L	1.7		0.6	PEL	ONCE/QUARTER
AMMONIA AS N (OCT 1 – MAR 31)		MG/L	5.6		2.1	PEL	ONCE/QUARTER
TOTAL PHOSPHORUS (NOTE 2)		MG/L	*		0.5	PEL	ONCE/QUARTER
ESCHERICHIA COLIFORM (*E. COLI*)	WBC(A) AND WBC (B) (NOTE 3)	#/100ML	630***		126	FSR	ONCE/QUARTER
	LOSING STREAM (NOTE 4)	#/100ML	126***		*	FSR	ONCE/QUARTER

TABLE 4. EFFLUENT LIMITS – OUTFALLS TO LAKES

PARAMETER	UNITS	DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	BASIS FOR LIMIT (NOTE 1)	MONITORING FREQUENCY
FLOW	MGD	*		*	FSR	ONCE/QUARTER
BIOCHEMICAL OXYGEN DEMAND$_5$ **	MG/L		15	10	PEL	ONCE/QUARTER
TOTAL SUSPENDED SOLIDS **	MG/L		20	15	PEL	ONCE/QUARTER
PH	SU	6.5– 9.0		6.5 – 9.0	FSR	ONCE/QUARTER
AMMONIA AS N (APR 1 – SEPT 30)	MG/L	3.6		1.4	PEL	ONCE/QUARTER
AMMONIA AS N (OCT 1 – MAR 31)	MG/L	7.5		2.9	PEL	ONCE/QUARTER
TOTAL PHOSPHORUS (NOTE 2)	MG/L	*		0.5	PEL	ONCE/QUARTER
ESCHERICHIA COLIFORM (*E. COLI*)	#/100ML	630***		126	FSR	ONCE/QUARTER

* Monitoring requirements only.

** Publicly owned treatment works will be required to meet a removal efficiency of 85% or more for BOD_5 and TSS. Influent BOD_5 and TSS data should be reported to ensure removal efficiency requirements are met.

*** Publicly owned treatment works will receive a weekly average *E. coli* limit and private facilities will receive a daily maximum *E. coli* limit.

NOTE 1 – PREFERRED ALTERNATIVE EFFLUENT LIMIT – PEL; OR FEDERAL/STATE REGULATION – FSR. WATER QUALITY-BASED EFFLUENT LIMITATION – WQBEL ALSO, PLEASE SEE THE **GENERAL ASSUMPTIONS OF THE WQAR #4 & #5.**

NOTE 2 – Total Phosphorus limits are only applicable to discharges to a lake or watershed of a lake that is a water of the state and has an area of at least ten acres during normal pool conditions

NOTE 3 - Effluent limitations and monitoring requirements for *E. coli* for WBC(A) and WBC(B) are applicable only during the recreational season from April 1 through October 31. The Monthly Average Limit for *E. coli* is expressed as a geometric mean. The Weekly Average for *E. coli* will be expressed as a geometric mean if more than one (1) sample is collected during a calendar week (Sunday through Saturday).

NOTE 4 – Effluent limits and monitoring requirements for *E. coli* are applicable year round for designated losing streams. No more than 10% of samples over the course of a calendar year shall exceed the 126 #/100 mL daily maximum.

Permit limits or monitoring requirements for other applicable parameters, including Oil & Grease, Total Residual Chlorine, Dissolved Oxygen, Nitrates, Total Recoverable Aluminum, and Total Recoverable Iron, may be included in the operating permit based on water quality standards and criteria as applicable.

7. RECEIVING WATER MONITORING REQUIREMENTS

No receiving water monitoring requirements recommended at this time.

8. DERIVATION AND DISCUSSION OF LIMITS

Water quality-based – Using water quality criteria or water quality model results and the dilution equation below:

$$C = \frac{(C_s \times Q_s) + (C_e \times Q_e)}{(Q_e + Q_s)}$$ (EPA/505/2-90-001, Section 4.5.5)

Where C = downstream concentration
C_s = upstream concentration
Q_s = upstream flow
C_e = effluent concentration
Q_e = effluent flow

Chronic wasteload allocations were determined using applicable chronic water quality criteria (CCC: criteria continuous concentration). Acute wasteload allocations were determined using applicable water quality criteria (CMC: criteria maximum concentration).

Water quality-based maximum daily and average monthly effluent limitations were calculated using methods and procedures outlined in USEPA's "Technical Support Document For Water Quality-based Toxics Control" (EPA/505/2-90-001).

Note: Under 40 CFR 133.105, permitting authorities shall require more stringent limitations than equivalent to secondary treatment limitations for 1) existing facilities if the permitting authority determines that the 30-day average and 7-day average BOD_5 and TSS effluent values that could be achievable through proper operation and maintenance of the treatment works, and 2) new facilities if the permitting authority determines that the 30-day average and 7-day average BOD_5 and TSS effluent values that could be achievable through proper operation and maintenance of the treatment works, considering the design capability of the treatment process.

8.1. LIMIT DERIVATION

- **Flow**. In accordance with [40 CFR Part 122.44(i)(1)(ii)] the volume of effluent discharged from each outfall is needed to assure compliance with permitted effluent limitations. If the permittee is unable to obtain effluent flow, then it is the responsibility of the permittee to inform the Department, which may require the submittal of an operating permit modification.

- **Biochemical Oxygen Demand (BOD_5).** BOD_5 limits of 10 mg/L monthly average and 15 mg/L average weekly were determined by the Department to be achievable and protective of beneficial uses and existing water quality.

  As per the *DO Modeling & BOD Effluent Limit Development Administrative Guidance for the Purpose of Conducting Water Quality Assistance Reviews*, facilities less than 100,000 gallons per day, and

proposing BOD treatment less than or equal to an average monthly of 10 mg/L and average weekly of 15 mg/L as demonstrated by performance specifications from a manufacturer or effluent sampling of an existing facility with the same treatment facility are exempt from the DO modeling requirement.

Influent monitoring may be required for this facility in its Missouri State Operating Permit.

- **Total Suspended Solids (TSS).**
  Table 3: TSS limits of 10 mg/L monthly average and 15 mg/L average weekly were determined by the Department to be achievable and protective of beneficial uses and existing water quality. According to EPA, because TSS and BOD are closely correlated, we apply the same limits for TSS as BOD.

  Table 4: For lake discharging facilities, TSS limits of 15 mg/L monthly average and 20 mg/L average weekly were determined by the Department to be achievable and protective of beneficial uses and existing water quality for discharges to lakes where mixing would apply. These limits are more protective than the TSS limitations designated at 10 CSR 20-7.015(3)(A)1.A. for lakes and reservoirs.

  Influent monitoring may be required for this facility in its Missouri State Operating Permit.

- **pH**. – 6.5-9.0 SU. Technology based effluent limitations of 6.0-9.0 SU [10 CSR 20-7.015] are not protective of the Water Quality Standard, which states that water contaminants shall not cause pH to be outside the range of 6.5-9.0 SU. No mixing zone is allowed when using the Department's Alternatives Analysis, therefore the water quality standard must be met at the outfall.

- **Total Ammonia Nitrogen for Table 3**. The Department has determined that the alternatives analysis-based technology limits of 0.6 mg/L monthly average and 1.7 mg/L daily maximum in summer, and 2.1 mg/L monthly average and 5.6 mg/L daily maximum in winter are achievable by some treatment technologies. Because these limits are more protective than the water quality-based limits calculated below for a stream with no mixing, the technology-based limits were used.

  In choosing to use the Department's alternatives analysis, the facility is electing to build a treatment plant that provides a high level of treatment that meets potential future limits based on the 2013 EPA Ammonia criteria and will potentially reduce the need to upgrade in the near future. If the facility owners do not believe that there is a treatment technology that is both economically efficient and practicable for their facility to meet these limits, a site-specific alternatives analysis may be required.

  Water Quality-Based Effluent Limits (WQBEL):
  Early Life Stages Present Total Ammonia Nitrogen criteria apply
  [10 CSR 20-7.031(5)(B)7.C. & Table B1 and Table B3]. Background total ammonia nitrogen = 0.01 mg/L

Season	Temp (^oC)	pH (SU)	Total Ammonia Nitrogen CCC (mg N/L)	Total Ammonia Nitrogen CMC (mg N/L)
Summer	26	7.8	1.5	12.1
Winter	6	7.8	3.1	12.1

  Summer: April 1 – September 30

  $C_e = (((Q_e+Q_s)*C) - (Q_s*C_s))/Q_e$

  Chronic WLA: $C_e = ((Q_e + 0.0)1.5 – (0.0 * 0.01))/Q_e = 1.5$ mg/L

Acute WLA: $C_e = ((Q_e + 0.0)12.1 – (0.0 * 0.01))/Q_e = 12.1$ mg/L

LTA_c = 1.5 mg/L (0.780) = **1.17 mg/L** [CV = 0.6, 99th Percentile, 30 day avg.]
LTA_a = 12.1 mg/L (0.321) = 3.89 mg/L [CV = 0.6, 99th Percentile]

MDL = 1.17 mg/L (3.11) = 3.6 mg/L [CV = 0.6, 99th Percentile]
AML = 1.17 mg/L (1.19) = 1.4 mg/L [CV = 0.6, 95th Percentile, n = 30]

Winter: October 1 – March 31
Chronic WLA: $C_e = ((Q_e + 0.0)3.1 – (0.0 * 0.01))/Q_e = 3.1$ mg/L

Acute WLA: $C_e = ((Q_e + 0.0)12.1 – (0.0025 * 0.01))/Q_e = 12.1$ mg/L

LTA_c = 3.1 mg/L (0.780) = **2.42 mg/L** [CV = 0.6, 99th Percentile, 30 day avg.]
LTA_a = 12.1 mg/L (0.321) = 3.89 mg/L [CV = 0.6, 99th Percentile]

MDL = 2.42 mg/L (3.11) = 7.5 mg/L [CV = 0.6, 99th Percentile]
AML = 2.42 mg/L (1.19) = 2.9 mg/L [CV = 0.6, 95th Percentile, n = 30]

	Maximum Daily Limit (mg/l)		Average Monthly Limit (mg/l)	
	Summer	Winter	Summer	Winter
WQBEL	3.6	7.5	1.4	2.9
Alternatives Analysis Limits	1.7	5.6	0.6	2.1

- **Total Ammonia Nitrogen for Table 4**. The Department has determined that the alternatives analysis-based technology limits for lake discharging facilities of 3.6 mg/L summer daily maximum, 1.4 mg/L summer monthly average and 7.5 mg/L winter daily max, 2.9 mg/L winter monthly average are achievable by some treatment technologies. Because these proposed limits are more protective than the water quality-based limits calculated below for a lake with mixing where acute criteria would be applicable for determining the baseline limits, the alternatives analysis limits were used.

  Water Quality-Based Effluent Limits (WQBEL):
  Early Life Stages Present Total Ammonia Nitrogen criteria apply
  [10 CSR 20-7.031(5)(B)7.C. & Table B1]. Background total ammonia nitrogen = 0.01 mg/L

Season	Temp (°C)	pH (SU)	Total Ammonia Nitrogen CCC (mg N/L)	Total Ammonia Nitrogen CMC (mg N/L)
Summer	26	7.8	1.5	12.1
Winter	6	7.8	3.1	12.1

$C_e = (((Q_e+Q_s)*C) - (Q_s*C_s))/Q_e$
Acute WLA: $C_e = ((Q_e + 0)12.1 – (0 * 0.01))/Q_e$
$C_e = 12.1$ mg/L

LTA_a = 12.1 mg/L (0.321) = **3.88 mg/L** [CV = 0.6, 99th Percentile]
MDL = 3.88 mg/L (3.11) = 12.1 mg/L [CV = 0.6, 99th Percentile]
AML = 3.88 mg/L (1.19) = 4.6 mg/L [CV = 0.6, 95th Percentile, n = 30]

	Maximum Daily Limit (mg/l)		Average Monthly Limit (mg/l)	
	Summer	Winter	Summer	Winter

WQBEL	12.1	12.1	4.6	4.6
Alternatives Analysis Limits	3.6	7.5	1.4	2.9

- **Total Phosphorus**. Total Phosphorus limits are only applicable to discharges to a lake or watershed of a lake that is a water of the state and has an area of at least ten acres during normal pool conditions. Monthly average of 0.5 mg/L and monitoring only for daily maximum were determined by the Department to be achievable and an appropriate target for the discharge to not cause or contribute to an instream water quality standard excursion or impairment should future modeling by the department occur.

- ***Escherichia coli (E. coli)***. Limits will be applied based on the receiving stream designated use.

  Whole Body Contact: Monthly average of 126 per 100 mL as a geometric mean and Daily Maximum or Weekly Average as a geometric mean of 630 per 100 mL during the recreational season (April 1 – October 31), to protect Whole Body Contact Recreation designated use of the receiving water body, as per 10 CSR 20-7.031(5)(C) and 10 CSR 20-7.015 (9)(B)1. An effluent limit for both monthly average and daily maximum or weekly average is required by 40 CFR 122.45(d). Publicly owned treatment works will receive weekly average limits, while non-publicly owned treatment works will receive daily maximum limits.

  Losing Stream: Discharges to losing streams shall not exceed 126 per 100 mL as a Daily Maximum at any time, as per 10 CSR 20-7.031(5)(C). Monitoring only for a monthly average. No more than 10% of samples over the course of the calendar year shall exceed 126 #/100 mL daily maximum as per 10 CSR 20-7.015(9)(B)1.G.

  Per the effluent regulations, the *E. coli* sampling/monitoring frequency for facilities less than 100,000 gallons per day shall be set to match the monitoring frequency of wastewater and sludge sampling program for the receiving water category in 7.015(1)(B)3. during the recreational season (April 1 – October 31), with compliance to be determined by calculating the geometric mean of all samples collected during the reporting period (samples collected during the calendar week for the weekly average, and samples collected during the calendar month for the monthly average). Please see GENERAL ASSUMPTIONS OF THE WQAR #7

- **Total Residual Chlorine (TRC)**. These limits will apply to facilities that chlorinate. Warm-water Protection of Aquatic Life CCC = 10 µg/L, CMC = 19 µg/L [10 CSR 20-7.031, Table A1]. Background TRC = 0.0 µg/L.

  $C_e = (((Q_e+Q_s)*C) - (Q_s*C_s))/Q_e$

  Chronic WLA: $C_e = ((Q_e + 0.0)10 – (0.0 * 0.0))/ Q_e = 10$ µg/L

  Acute WLA: $C_e = ((Q_e + 0.0)19 – (0.0 * 0.0))/ Q_e = 19$ µg/L

  LTA_c = 10 µg/L (0.527) = **5.3 µg/L** [CV = 0.6, 99th Percentile]
  LTA_a = 19 µg/L (0.321) = 6.1 µg/L [CV = 0.6, 99th Percentile]

  MDL = **5.3 µg/L** (3.11) = 16.5 µg/L [CV = 0.6, 99th Percentile]
  AML = **5.3 µg/L** (1.55) = 8.2 µg/L [CV = 0.6, 95th Percentile, n = 4]

Total Residual Chlorine effluent limits of 0.017 mg/L daily maximum, 0.008 mg/L monthly average are recommended if chlorine is used as a disinfectant. Standard compliance language for TRC, including the minimum level (ML), should be included in the permit.

- **Aluminum, Total Recoverable**. Monitoring only. The facility may use chemicals for phosphorous removal that contain aluminum. Monitoring may be included in the operating permit to determine if reasonable potential exists for this facility's discharge to exceed water quality standards for Aluminum (Total Recoverable).

- **Iron, Total Recoverable.** Monitoring only. This facility may use chemicals for phosphorous removal that contain iron. Monitoring may be included in the operating permit to determine if reasonable potential exists for this facility's discharge to exceed water quality standards for Iron (Total Recoverable).

- **Oil & Grease**. These limits will apply to publicly owned treatment works and may apply to other facilities as appropriate. Conventional pollutant, [10 CSR 20-7.031, Table A1]. Effluent limitation for protection of aquatic life; 10 mg/L monthly average, 15 mg/L daily maximum.

Permit limits for any other applicable parameters may be included in the operating permit based on water quality standards and criteria as applicable.

9. ANTIDEGRADATION REVIEW PRELIMINARY DETERMINATION

The proposed new or expanded facility discharge is assumed to result in significant degradation of the receiving waterbody. The Department has used available data to complete a review of available treatment technologies and expected performance. As a result of this review, the Department has determined that, depending on site specific conditions, there may be technologies available which are economically efficient and practicable for a facility that are capable of meeting the effluent limits in Table 3 or Table 4. If the facility owners do not believe that there is a treatment technology that is both economically efficient and practicable for their facility to meet the limits in Table 3 or Table 4, a site specific WQAR may be requested.

Any treatment option designed to meet these effluent limits may be considered a reasonable alternative in moving forward with the appropriate facility plan, construction permit application, or other future submittals.

If the proposed treatment system is not covered in 10 CSR 20-8 Minimum Design Standards and is considered a new treatment technology, your construction permit application must address approvability of the technology in accordance with the *New Technology Definitions and Requirements* factsheet. If you have any questions regarding the new technology factsheet, please contact Cindy LePage of the Water Protection Program. The permittee will need to work with the review engineer to ensure equipment is sized properly and that the technology will consistently achieve the proposed effluent limits. The operating permit may contain additional requirements to evaluate the effectiveness of the technology once the facility is in operation.

Per the requirements of the AIP, the effluent limits in this review were developed to be protective of beneficial uses and to attain the highest statutory and regulatory requirements. The Department has determined that the submitted review is sufficient and meets the requirements of the AIP. No further analysis is needed for this discharge.

WATER PROTECTION PROGRAM

[Signature]

Refaat H. Mefrakis, P.E.
Engineering Section Chief

WATER PROTECTION PROGRAM

[Signature]

John Rustige, P.E.
Wastewater Engineering Unit Chief

WATER PROTECTION PROGRAM

[Signature]

Cailie Carlile, P.E.
Engineering Section

Appendix A: Map of Discharge Location

(*A USGS topographic map can be obtained on the web at the department's map viewer.)*

Appendix B: Natural Heritage Review

(*Applicant must check for rare and endangered aquatic species that may be affected by the discharge. The Department of Conservation maintains a "Missouri Natural Heritage Review Website" where you can request the necessary information. The results of the survey must indicate whether there are known endangered species on the site.)*

Appendix C: Antidegradation Review Summary Forms

The forms that follow contain summary information provided by the applicant.

Department staff determined that the following changes must be made to the information contained within these forms:

1) Antidegradation Review Summary / Request form:
    a. List any necessary changes.

2) Antidegradation Review Submittal: Voluntary Tier 2 – Significant Degradation for Domestic Wastewater Facilities with Design Flow Less Than 50,000 Gallons Per Day:
    a. List any necessary changes.

3) Antidegradation: Regionalization and No-Discharge Evaluation:
    a. List any necessary changes.