



**Solid Waste Advisory Board**  
**Summary of Open Meeting**  
Bennett Springs Conference Room  
1730 E. Elm St., Jefferson City, MO  
**Wednesday, November 6, 2013**  
1:00 p.m.

**District Members/Designated Alternates**

Region A – Absent  
Region B - Ann Hamilton  
Region C – Dave Davison  
Region D - Brenda Kennedy  
Region E – Chris Bussen  
Region F - Ruth Anne Parrott  
Region G – Cindy Hultz  
Region H – Lauren Henry  
Region I – Lon Little  
Region J – Kristi Kelley  
Region K - Brady Wilson  
Region L - John Haasis  
Region M – Jim Honey - phone  
Region N – Gary Lomax - phone  
Region O – Tim Smith - phone  
Region P – Gary Collins - phone  
Region Q – Absent  
Region R – David Grimes  
Region S – Absent  
Region T – Kris Franken

**Industry Members/Alternates**

IESI – John Brockman  
WCA – Derrick Standley - phone

**Public Members/Alternates**

Sue Noel  
Denise Bennett – phone

**Recycling/Compost Members/Alternates**

Patrick Geraty - Absent

**DNR Staff**

Chris Nagel - SWMP  
Brenda Ardrey – SWMP  
Mary Ellen Hummel – SWMP  
Charlene Fitch – SWMP  
Larry Lehman – SWMP  
Dee Goss – SWMP  
Lorisa Smith - DNR

**Others**

Linda Laderoute – Region A – phone  
Kerry Loy – Progressive Waste Solutions  
Harry Rogers – Region M  
Natalie Moseley – Region N  
Mark Phillips – Region T  
Tiffany Riemann - Lake Area Industries  
Sue Morton – NEMO SWMD  
Tammy Snodgrass – MRPC Region K  
Kristin Tipton – EIERA  
Karen Massey – EIERA  
Rhonda Long – Region O - phone  
Jane Cale – Region I  
Matt Winters – Region Q – phone  
Lisa McDaniel – Region E  
Daryl Duwe  
Angie Gehlert – MORA  
Tom Rackers  
Stephanie Hulsey – Region I - phone  
Deanna Trass – Region H  
Robert Hamilton – Region O  
Richard Wiles  
Bert Kimble  
Linda Glaus  
David Glaus  
Richard Brownlee  
David Berger

**1. District Roll Call**

Chairman John Haasis called the meeting to order. Roll was called; there was a quorum.

**2. Approval of November Agenda**

Ruth Anne Parrott made a motion to approve the Agenda. Ann Hamilton seconded the motion. The motion carried unanimously.

**3. Approval of October Meeting Summary.**

Sue Noel made a motion to approve the October Summary. Lauren Henry seconded the motion. Motion carried unanimously.

**4. Solid Waste Management Program Update**

Chris Nagel gave the Program update as well as brief updates of bills from the recent legislative session.

- The Program continuing to work on UWLF permits. Labadie had submitted application for a Construction Permit. County had changed some requirements and the application was withdrawn. Ameren will meet with county officials before resubmitting the application.
- Sites going through site investigation process, Rush Island, Meramec and Sioux plant expansion. Empire Asbury and City Utilities in Springfield are also going through the site investigation process. There are several SLF building new cells this fall, Jefferson City, Lemons, Prairie Valley, Columbia and Champ in St. Louis. Some landfills are doing horizontal expansions. City of St. Joseph, Eagle Ridge and City of Springfield are doing expansions.
- Bridgeton landfill SSE ongoing work.
- Past member Bob Hendrix passed away, had been very active in the Solid Waste industry, helped with SB 530 and the start up of SWAB.

Chairman asked a question about expansion of landfills, did DNR have a notification policy to districts when an expansion was underway. Mr. Nagel replied yes, there is a step in the process to notify the district. Copy of permit letter is sent when construction permit is issued.

#### **5. Solid Waste Management Fund Update**

The SWMF update was given by Brenda Ardrey:

- As of this date, DNR has received \$5.6 million for FY14 as compared to \$5.4 million in FY13, \$6.0 in FY12, \$ 6.0 in FY11, and \$5.7 in FY10. This year is up about ¼ million for the year which is good, but that is a potential for less diversion.

#### **6. Discussion of Permit/Tonnage Fees – 50 States**

A handout was passed out with information on each state's fees.

- Past information had been gathered based only on tonnage fees of other states. However, interest was expressed in additional information gathering consisting of tonnage fees, how programs are run and whether grants are available as well as permit and annual fees in the other states.
- 1<sup>st</sup> chart states program administration and tonnage fees of states. 2<sup>nd</sup> chart is about permitting of facilities.

#### **7. Planners Update**

The Planners report was given by Tammy Snodgrass.

- Update on MORA
- Discussed the legislative Interim Committee meeting in September and subsequent meetings with districts and planners.
- Had gotten a written copy of the transcript of the September committee meeting
- Discussed the district grant process and required documents
- Presentations and which are appropriate for Planners group or SWAB.
- Chairman had a question about the information sent regarding the company TerraCon regarding a presentation. Ms. Snodgrass stated it depended on the presentation, if it was a statewide possibility, it would be more appropriate for SWAB. Chairman stated they wanted to discuss a thirty minute webinar which would possibly be more appropriate for a planners meeting.
- Lisa McDaniel will share a presentation on the mattress recycling program in her district at the next planners meeting. Chairman asked if that would be good for the SWAB meeting also and to let him know in order to put it on a future agenda.

#### **8. Update from EI ERA**

Kristen Tipton gave the update report from EI ERA.

- Potential applicants, Bluebird Composting in Fulton would like to expand organics recovery in Mid Missouri.
- EXT Plastics in Excelsior Springs would like to expand plastics recovery.
- Recently perfecting legal documents.

- Active with 15 projects to implement their activities. Featured speaker today is one of them.
- Lake Area Industries is recycling and densifying waste dock foam and Tiffany Riemann gave a presentation on that process to the Board. Motto is One Team One Dream. There are about 90 sheltered workshops across the state, employing over 7500 individuals with the possibility of 2600 waiting to be employed. 95% of the 30,000 tons of trash coming off the Lake of the Ozarks was dock foam.
- Gary Lomax made a comment about Table Rock Lake also using encapsulated foam and the possibility of Stone and Barry counties having a supply of dock foam.

## 9. SWAB Position for the Joint Committee

Chairman Haasis was instructed at the last meeting to develop official positions to vote on at this meeting in preparation for presenting those SWAB positions to the Joint Committee. Five different positions were sent out by email to the districts. Not everyone had a hard copy, but Chairman wanted a written vote. Position ballots were passed out. Those on the phone gave numbers where they could be reached and cast a vote on the positions. Derrick Standley of WCA and District O both voted as opposing all as written. Discussion of each position proceeded forward. Each individual position would be voted on as well as a vote for all as a package.

- Position one talked about leveraging local investments, and Mr. Lomax stated that he thought an addition should be added about leveraging people and all the help received by volunteers and other people. Mr. Standley spoke of the renaming of districts as suggested in Position 1 and stated that they were originally established as Solid Waste Management Districts and were looking to the bigger picture and not just to diversion and recycling, that the mission is bigger than that. Brady from Region K also did not see the benefit of changing names as the current name gives the broader picture. Kristi Kelley of Region J also stated that changing names would not be useful at this point. Another pointed out that changing names would increase administrative costs with the changeover of stationary etc. Ann Hamilton commented that the difficulty of changing names seemed not as important right now. David Grimes, Region R, feels the purpose of Position 1 concerns the core structure of what is done rather than the name. He also brought up the forced consolidation, and that it should be a choice if they wish, but not forced. Lon Little of Region I asked what is the motivation for renaming the districts and what would be changed if done? Chairman addressed that, districts have no regulatory authority over facilities, hauling, but look at diverting waste from landfills and putting in recycling. A solid waste plan involves a broader scale of waste diversion. Very few districts have someone involved in the district that regulates solid waste industry. So districts are waste diversion people not overall solid waste management people. Not solid waste management districts and would be better suited as Recycling or waste diversion. Fee assessed is only assessed on landfills and transfer stations diverting waste out of state. He sees conflicting goals and overall strategy of the system. Districts do one function and DNR does another. Chairman asked if they wished to strike Recommendation 1. Brady Wilson moved to strike Recommendation 1, seconded by Lon Little. David Grimes opposed. Motion carried. Recommendation 1 stricken from Position.
- Chairman asked that Gary write up to incorporate in the introduction the suggestion he made about leveraging people. Chris Bussen stated the verbiage on introduction wasn't as important as getting through the rest of the positions. Lon Little stated it was still important to point out volunteer hours to legislators. Gary stated he would write it up and email it if the position passed.
- Chris from Region E looking at Recommendation 4 on the requirement to have a plan. Not wanting to recommend grant dollars without a specific plan for accountability purposes. Chairman stated all references to a Plan be taken out of the law because it had be struck down by the court. Chris Bussen moved to strike Recommendation 4 from Position 1, seconded by Derrick Standley, motion carried. Recommendation 4 stricken.
- RPCs as governing bodies for SWMDs was discussed and possible saving administrative costs. Brenda Ardrey stated that RPCs were set up under Chapter 251 in statute and districts in 260. Some legal opinions stated that they could not be integrated. Derrick asked if it could be rewritten with more details. He made a motion to strike Recommendation 2 and Kristi Kelley seconded. Show of

hands yeas were 6, plus 4 on the phone, nays were 7, motion carried to strike Recommendation 2. Ann Hamilton moved to study RPCs to clarify Chapter 251 and 260, and to investigate keeping existing structure of 20 districts but provide for an easier mechanism for realignment, including specific language allowing a Regional Planning Commission (RPC) to be and alternate governing form of a district, Dave Davison seconded. Motion to "Keep the existing structure of 20 districts but investigate an alternate governing form of a district." was made by Ann Hamilton and seconded by Dave Davison of Region C. Jim Honey of Region M pointed out that the wording would open it up to the legislators to investigate "for all eternity" ways to change what is there. Agreement from several members, also stating as an advisory board they should make recommendations rather than call to investigate. Question was called and vote was taken. Nays were majority and the Recommendation #2 was stricken from Position #1.

- Position #2 Current wording in the existing regulations about administration and overhead percentage allowed. Jim Honey reported that having met with Senator Richard and several other legislators a few weeks back, and explained percentage to them. They seemed to understand and thought maybe Senator Schafer would not pursue that and that it might be best to not put a recommended amount in. Kris Franken moved to strike Position #2 and was seconded by Chris Bussen. Discussion continued. Kris Franken recommended the chairman call the question. Vote was taken with a majority of yeas to strike the position.
- Position #3 relates to how many facilities pay into the Solid Waste Management Fund, and what percentage of the total facilities, including utility landfills, do not pay in to the fund. Region E recommended striking Recommendation # 1, seconded by Ann Hamilton. Vote was taken and Recommendation #1 of Position 3 was stricken. Mistakes in the quote of the law were corrected. Region E Chris Bussen moved that "(currently 210)" be stricken, seconded by Sue Noel, motion carried.
- Position #4 – Brady Wilson moved that Recycling Districts be changed to Solid Waste Management Districts in Recommendation #1, seconded by Chris Bussen, vote carried. David Grimes moved that anywhere in the document that said Recycling Districts it be changed to SWMDs, seconded by Kris Franken, motion carried.
- Position #5 – audits. Discussion of who pays for audits of the districts. Main objection was to being audited more than once a year at their expense and if there was a need for more than one audit per year. Districts are not opposed to audits, just additional audits that come out of district funds. Kris Franken moved that Position #5 be struck, seconded by Derrick Standley. Further discussion ensued. Vote was taken and the nays carried, Position #5 remains. Chris Bussen moved Recommendation #1 be struck, seconded by Kris Franken. Motion carried. Recommendation #2 - Chris Bussen moved that the phrase "as funding allows" be added to #2, seconded by Ruth Anne Parrot, no further discussion, motion carried. Lon Little moved that the # 1 recommendation "current language for annual and biennial auditing requirements remain in place", seconded by Gary Lomax, motion carried. Brady Wilson proposed a Recommendation #4 – Allow for consolidation of the annual or biennial independent financial statement audit of the solid waste management district with the performance audit conducted by the department in periods when those audits would occur in the same year.
- Review of all changes and additions to the Positions. Kris Franken moved to accept the new wording for Recommendation #1 in Position #1, seconded by Ann Hamilton, motion carried. Amendment to Position #2 to correct FY12 and 13 allocation numbers, so moved by Lon Little, seconded by Kris Franken, motion carried.
- Members voted to have a roll call vote for each position, none opposed.
- There were 19 members voting and 6 not in attendance. 10 votes were needed to be a majority.
- Results of voting are given below:

Region	Position 1	Position 2	Position 3	Position 4	Overall
A					
B	Y	Y	N	Y	Y
C	Y	Y	Y	Y	Y
D	A	A	A	Y	Y
E	Y	Y	N	Y	Y
F	Y	Y	Y	Y	Y
G	A	A	A	A	A
H	Y	Y	Y	Y	Y
I	Y	Y	Y	Y	Y
J					
K	Y	Y	N	Y	Y
L	A	A	A	A	A
M	Y	Y	Y	Y	Y
N	Y	Y	Y	Y	Y
O	N	N	N	N	N
P	A	A	A	A	A
Q					
R	Y	Y	Y	Y	Y
S					
T	N	N	N	Y	N
WCA	N	Y	N	N	N
Silver \$ City	Y	Y	Y	Y	Y
Macon Cty					
IESI	N	Y	N	N	N
St. Louis composting					
<b>TOTAL</b>	<b>Y12,4N,3A</b>	<b>Y13,2N,4A</b>	<b>8Y,7N,4A</b>	<b>13Y,3N,3A</b>	<b>12Y,4N,3A</b>
<b>Results</b>	<b>Passed</b>	<b>Passed</b>	<b>Failed</b>	<b>Passed</b>	<b>Passed</b>

N- Nay Y- Yea A- Abstain Blank- Not in attendance for the vote

**10. Old Business**

None

**11. Other Business**

Linda Glaus had a question on the Position number 4 about the EIERA, who their board answers to. Staff works for the Board and the Board is appointed by the governor, subject to Senate confirmation. She asked who DNR answers to. Director replied that DNR is an executive entity enforcing the legislative assembly's bills, administratively answer to the governor's office.

**12. Call for Agenda Items**

None

**Upcoming Board Meetings/Presentations 2014**

January 8 February 5 March 5 April 2 May 7 August 6 October 1 November 5

**13. Adjourn**

Kris Franken made a motion to adjourn, seconded by John Brockman. Chairman Haasis adjourned the meeting at 4:53 p.m.

Respectfully submitted,

*Mary Ellen Hummel*  
Mary Ellen Hummel, Secretary

