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1-Hour SO2 NAAQS - Designations and SIPS

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Typical Designation Process





1-Hour SO2 Designation Process

Round 1: Nonattainment Designations Based on 2009-2011/12 Monitoring Round 2: Nonattainment/Attainment Designations Based on Modeling of Larger Sources

Round 3: Nonattainment/Attainment Designations Based on Future Monitoring of Larger Sources Round 3: Unclassifiable Designations Based on No Monitoring/Modeling



Timing for Round 1 Designations

- > August 2013 Final designations published in FR (parts of Jackson and Jefferson counties)
- > October 2013 Effective date of designations
- > April 2015 MDNR SIP demonstrating attainment is due



Future Designations

- > EPA released new strategy paper on 2/6/13 concerning 1-hour SO₂ NAAQS attainment/ nonattainment designations
- Monitoring is starting point, but current network is not sufficient
 - Add source-oriented monitors or model
- > Focus will be on larger sources
 - E.g., 2,000-3,000 tpy of SO₂ in populated areas
 - E.g., 5,000-10,000 tpy of SO₂ in rural areas
- > Future Data Requirements Rule Expected in Late 2014



Timing for Future Designations

- > 2015 MDNR identifies areas to model vs. monitor
- > 2016 MDNR submits monitoring plans and modeling protocols to EPA



Timing for Future Model-Based Designations

- > January 2017 MDNR submits modeling that shows attainment or modeling that shows nonattainment with recommended nonattainment area boundaries
- > August 2017 EPA issues 120 day letter to MDNR
- > December 2017 EPA issues final designations for newly modeled areas
- > August 2019 SIP attainment demonstrations due



Timing for Future Monitor-Based Designations

- > January 2017 MDNR has new monitors deployed and operational. Data collection 2017-2019.
- May 2020 MDNR certifies monitoring data and submits data that shows attainment or data that shows nonattainment with recommended nonattainment area boundaries
- > August 2020 EPA issues 120 day letter to MDNR
- > December 2020 EPA issues final designations for newly monitored areas
- > August 2022 SIP attainment demonstrations due



MDNR and Designations

- > MDNR waiting for Data Requirements Rule to move forward with additional monitoring or modeling for future designation purposes
- > MDNR focusing on SIP for recently designated nonattainment areas



EPA's SO2 NAAQS Designations Source-Oriented Monitoring Technical Assistance Document (TAD) - December 2013 Draft



Selecting sites for monitoring

- > Focus is on characterizing air quality around larger sources
- > Sources to be identified by
 - Annual emissions
 - Proximity to population
- > Consideration should be given to:
 - Existing air quality data
 - Existing modeling
 - Meteorological data
 - Geographic influences



Narrowing In on Monitoring Location(s)

- > Location should capture peak 1-hour concentrations
- > Use historical data (past monitoring, past modeling, other)
- > Could conduct new modeling
- > Could conduct exploratory monitoring
- Source oriented monitoring to be summarized in one of the MDNR's future annual monitoring plans



EPA's SO2 NAAQS Designations <u>Modeling</u> Technical Assistance Document (TAD) - December 2013 Draft



Modeling TAD

- > Use most recent 3 years of actual emissions instead of maximum allowable emissions
- > Use 3 years of meteorological data, instead of one (onsite) to five (offsite) years of data
- > Use actual stack heights, instead of GEP stack heights as required for modeling for NSR/PSD (unless state opts to use allowable rather than actual emissions, then the GEP height should be used)
- > Can exclude intermittent sources such as emergency generators if can demonstrate the generator operation will not contribute to the form of the standard



Modeling TAD and Use of Actual Emissions

- Emissions input to model should reflect emissions that occurred during the three year meteorological record selected for the modeling
- > Clear cut when have 3 years of SO2 CEMS data
- > Absent CEMS data, states must develop an approach for estimating emissions and addressing emissions variability



Modeling TAD and Use of Actual Emissions

- > Use the best information available from which to calculate temporally varying emissions
 - (Production logs)
 - Fuel usage logs
 - Sulfur in fuels and raw materials
- > Possible approaches
 - AP-42 factor multiplied times variable throughput rate
 - Distribute annual emissions based on know ratio (e.g. monthly coal usage/annual coal usage)
 - Other (e.g. Spare Matrix Operator Kernel Emissions Model [SMOKE])
- Ensure conservation of mass (the sum of the hourly emissions should equal the annual total



Nonattainment SIPs



Modeling Attainment Demonstration



Image taken from: EPA's Guidance for 1-Hour SO2 Nonattainment Area SIP Submissions (October 2013 - Draft)



"Round 1" Nonattainment SIP

- MDNR developing a SIP to address two areas of the state that currently have nonattainment designations (part of Jackson and Jefferson counties)
- MDNR looking at EPA's October 2013 draft guidance: Guidance for 1-Hour SO2 Nonattainment Area SIP Submissions
- > MDNR looking at control strategies/limits
- > Modeling is the tool driving the SIP process
- Modeling for attainment demonstrations is different than the modeling that resulted in the nonattainment designation
 - Designation modeling use actual emissions
 - Attainment demonstration modeling use allowable



Figure 1. Recommended SO2 Nonattainment Area for Jefferson County, Missouri



Figure 2. Recommended SO2 Nonattainment Area for Jackson County, Missouri



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Images taken from MDNR's 2011 Letter to Mr. Karl Brooks containing MDNR's designation recommendations.

"Round 1" Nonattainment SIP

- Larger SO2 sources in and around the nonattainment areas include a number of different sources.
- > Many of the sources have no form of SO2 control.
- Some industrial and utility boilers will be adding HCI/SO2 controls (or switching to natural gas) in the 2015/2016 timeframe
 - ✤ Utility MACT
 - Industrial Boiler MACT
- SO2 reductions from on the books controls are not enough to result in attainment
- MDNR is focused on what 1-hour rate is needed for each source such that the collective impacts from all sources, as predicted by the model, are less than the NAAQS
- > MDNR anticipates imposing limits based on the modeled rates and applying future guidance related to statistical analyses that may allow for a limit based on a longer averaging period.



Round 2 and 3 SIPs

- Likely to have additional nonattainment areas associated with the Round 2 and 3 designations.
- > Approach for Round 2 and 3 SIPs likely to be similar to the approach for the Round 1 SIP





Questions?

