

STATE OF MISSOURI
DEPARTMENT OF NATURAL RESOURCES

MISSOURI CLEAN WATER COMMISSION



MISSOURI STATE OPERATING PERMIT

In compliance with the Missouri Clean Water Law, (Chapter 644 R.S. Mo. as amended, hereinafter, the Law), and the Federal Water Pollution Control Act (Public Law 92-500, 92nd Congress) as amended,

Permit No. MO-0023663

Owner: City of Drexel
Address: 137 East Main, Drexel, MO 64742

Continuing Authority: Same as above
Address: Same as above

Facility Name: City of Drexel Wastewater Treatment Facility - South
Facility Address: South 3rd Street & East Ethel Street, Drexel, MO 64742

Legal Description: SW ¼, W ½, Sec. 6, T42N, R33W, Bates County
UTM Coordinates: X= 359536, Y= 4259562

Receiving Stream: North Sugar Creek (U)
First Classified Stream and ID: Marias Des Cygnes (P) (1297)
USGS Basin & Sub-watershed No.: (10290102-0208)

is authorized to discharge from the facility described herein, in accordance with the effluent limitations and monitoring requirements as set forth herein:

FACILITY DESCRIPTION

Outfall #001 - POTW - SIC #4952

The use or operation of this facility shall be by or under the supervision of a **Certified "D" Operator**
Single-cell lagoon divided into five cells / aerated lagoon / sludge is retained in the lagoon
Design population equivalent is 500.
Design flow is 50,000 gallons per day.
Actual flow is 35,000 gallons per day.
Design sludge production is 7.5 dry tons/year.

This permit authorizes only wastewater discharges under the Missouri Clean Water Law and the National Pollutant Discharge Elimination System; it does not apply to other regulated areas. This permit may be appealed in accordance with Section 644.051.6 of the Law.

February 1, 2013
Effective Date

Sara Parker Pauley, Director, Department of Natural Resources

December 31, 2017
Expiration Date

John Madras, Director, Water Protection Program

OUTFALL #001	TABLE A-1 INTERIM EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS			PAGE NUMBER 2of 8		
				PERMIT NUMBER MO-0023663		
The permittee is authorized to discharge from outfall(s) with serial number(s) as specified in the application for this permit. The interim effluent limitations for bacteria (<i>E. coli</i>) shall become effective upon issuance and remain in effect through December 31, 2013 . The interim effluent limitations for Ammonia shall become effective upon issuance and remain in effect through January 31, 2016 . Such discharges shall be controlled, limited and monitored by the permittee as specified below:						
EFFLUENT PARAMETER(S)	UNITS	INTERIM EFFLUENT LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
Flow	MGD	*		*	once/month	24 hr. estimate
Biochemical Oxygen Demand ₅	mg/L		65	45	once/month	grab
Total Suspended Solids	mg/L		120	80	once/month	grab
<i>E. coli</i> (Note 1)	#/100 mL		*	*	once/month	grab
pH – Units	SU	**		**	once/month	grab
Ammonia as N	mg/L	*		*	once/month	grab
Oil & Grease	mg/L	15		10	once/month	grab
MONITORING REPORTS SHALL BE SUBMITTED <u>MONTHLY</u> ; THE FIRST REPORT IS DUE <u>March 28, 2013</u> . THERE SHALL BE NO DISCHARGE OF FLOATING SOLIDS OR VISIBLE FOAM IN OTHER THAN TRACE AMOUNTS.						

* Monitoring requirement only.

** pH is measured in pH units and is not to be averaged. The pH is to be maintained at or above 6.5 pH units.

Note 1 - Final limitations and monitoring requirements for *E. coli* are applicable only during the recreational season from April 1 through October 31. The Monthly Average Limit for *E. coli* is expressed as a 30-day geometric mean. The Weekly Average for *E. coli* will be expressed as a 7-day geometric mean if more than one (1) sample is collected during a calendar week (Sunday through Saturday).

OUTFALL #001	TABLE A-2 FINAL EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS	PAGE NUMBER 3 of 8
		PERMIT NUMBER MO-0023663

The permittee is authorized to discharge from outfall(s) with serial number(s) as specified in the application for this permit. The final effluent limitations for **bacteria** (*E. coli*) shall become effective on **January 1, 2014** and remain in effect until expiration of the permit. The final effluent limitations for **Ammonia** shall become effective **February 1, 2016** and remain in effect until expiration of the permit. Such discharges shall be controlled, limited and monitored by the permittee as specified below:

EFFLUENT PARAMETER(S)	UNITS	FINAL EFFLUENT LIMITATIONS			MONITORING REQUIREMENTS	
		DAILY MAXIMUM	WEEKLY AVERAGE	MONTHLY AVERAGE	MEASUREMENT FREQUENCY	SAMPLE TYPE
Flow	MGD	*		*	once/month	24 hr. estimate
Biochemical Oxygen Demand ₅	mg/L		65	45	once/month	grab
Total Suspended Solids	mg/L		120	80	once/month	grab
<i>E. coli</i> (Note 1)	#/100 mL		630	126	once/month	grab
pH – Units	SU	**		**	once/month	grab
Ammonia as N (April 1 – Sept 30)	mg/L	4.3		1.4	once/month	grab
(Oct 1 – March 31)		9.0		2.8		
Oil & Grease	mg/L	15		10	once/month	grab

MONITORING REPORTS SHALL BE SUBMITTED **MONTHLY**; THE FIRST REPORT IS DUE **March 28, 2016**. THERE SHALL BE NO DISCHARGE OF FLOATING SOLIDS OR VISIBLE FOAM IN OTHER THAN TRACE AMOUNTS.

Whole Effluent Toxicity (WET) test	% Survival	See Special Condition #21	once/permit cycle	24-hr Composite***
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MONITORING REPORTS SHALL BE SUBMITTED **once/permit cycle**; THE FIRST REPORT IS DUE **September 28, 2017**.

* Monitoring requirement only.

** pH is measured in pH units and is not to be averaged. The pH is to be maintained at or above 6.5 pH units.

Note 1 - Final limitations and monitoring requirements for *E. coli* are applicable only during the recreational season from April 1 through October 31. The Monthly Average Limit for *E. coli* is expressed as a 30-day geometric mean. The Weekly Average for *E. coli* will be expressed as a 7-day geometric mean if more than one (1) sample is collected during a calendar week (Sunday through Saturday).

TABLE B INFLUENT MONITORING REQUIREMENTS		PAGE NUMBER 4 of 8	
		PERMIT NUMBER MO-0023663	
The facility is required to meet a removal efficiency of 65% or more as a monthly average. The monitoring requirements shall become effective upon issuance and remain in effect until expiration of the permit. To determine removal efficiencies, the influent wastewater shall be monitored by the permittee as specified below:			
SAMPLING LOCATION AND PARAMETER(S)	UNITS	MONITORING REQUIREMENTS	
		MEASUREMENT FREQUENCY	SAMPLE TYPE
Biochemical Oxygen Demand ₅	mg/L	once/quarter***	grab
Total Suspended Solids	mg/L	once/quarter***	grab
MONITORING REPORTS SHALL BE SUBMITTED <u>QUARTERLY</u> ; THE FIRST REPORT IS DUE <u>April 28, 2013</u> .			

*** See table below for quarterly sampling.

Minimum Sampling Requirements			
Quarter	Months	Influent Parameters	Report is Due
First	January, February, March	Sample at least once during any month of the quarter	April 28 th
Second	April, May, June	Sample at least once during any month of the quarter	July 28 th
Third	July, August, September	Sample at least once during any month of the quarter	October 28th
Fourth	October, November, December	Sample at least once during any month of the quarter	January 28th

C. STANDARD CONDITIONS

In addition to specified conditions stated herein, this permit is subject to the attached Parts I, II & III standard conditions dated October 1, 1980 and August 15, 1994, and hereby incorporated as though fully set forth herein.

D. SPECIAL CONDITIONS

1. This permit may be reopened and modified, or alternatively revoked and reissued, to:
 - (a) Comply with any applicable effluent standard or limitation issued or approved under Sections 301(b)(2)(C) and (D), 304(b)(2), and 307(a) (2) of the Clean Water Act, if the effluent standard or limitation so issued or approved:
 - (1) contains different conditions or is otherwise more stringent than any effluent limitation in the permit; or
 - (2) controls any pollutant not limited in the permit.
 - (b) Incorporate new or modified effluent limitations or other conditions, if the result of a waste load allocation study, toxicity test or other information indicates changes are necessary to assure compliance with Missouri's Water Quality Standards.
 - (c) Incorporate new or modified effluent limitations or other conditions if, as the result of a watershed analysis, a Total Maximum Daily Load (TMDL) limitation is developed for the receiving waters which are currently included in Missouri's list of waters of the state not fully achieving the state's water quality standards, also called the 303(d) list.

The permit as modified or reissued under this paragraph shall also contain any other requirements of the Clean Water Act then applicable.

2. All outfalls must be clearly marked in the field.
3. Permittee will cease discharge by connection to a facility with an area-wide management plan per 10 CSR 20-6.010(3)(B) within 90 days of notice of its availability.
4. Water Quality Standards
 - (a) Discharges to waters of the state shall not cause a violation of water quality standards rule under 10 CSR 20-7.031, including both specific and general criteria.
 - (b) General Criteria. The following general water quality criteria shall be applicable to all waters of the state at all times including mixing zones. No water contaminant, by itself or in combination with other substances, shall prevent the waters of the state from meeting the following conditions:

D. SPECIAL CONDITIONS Continued

- (1) Waters shall be free from substances in sufficient amounts to cause the formation of putrescent, unsightly or harmful bottom deposits or prevent full maintenance of beneficial uses;
- (2) Waters shall be free from oil, scum and floating debris in sufficient amounts to be unsightly or prevent full maintenance of beneficial uses;
- (3) Waters shall be free from substances in sufficient amounts to cause unsightly color or turbidity, offensive odor or prevent full maintenance of beneficial uses;
- (4) Waters shall be free from substances or conditions in sufficient amounts to result in toxicity to human, animal or aquatic life;
- (5) There shall be no significant human health hazard from incidental contact with the water;
- (6) There shall be no acute toxicity to livestock or wildlife watering;
- (7) Waters shall be free from physical, chemical or hydrologic changes that would impair the natural biological community;
- (8) Waters shall be free from used tires, car bodies, appliances, demolition debris, used vehicles or equipment and solid waste as defined in Missouri's Solid Waste Law, section 260.200, RSMo, except as the use of such materials is specifically permitted pursuant to section 260.200-260.247.

5. Changes in Discharges of Toxic Substances

The permittee shall notify the Director as soon as it knows or has reason to believe:

- (a) That any activity has occurred or will occur which would result in the discharge of any toxic pollutant which is not limited in the permit, if that discharge will exceed the highest of the following "notification levels:"
 - (1) One hundred micrograms per liter (100 µg/L);
 - (2) Two hundred micrograms per liter (200 µg/L) for acrolein and acrylonitrile; five hundred micrograms per liter (500 µg/L) for 2,5 dinitrophenol and for 2-methyl-4, 6-dinitrophenol; and one milligram per liter (1 mg/L) for antimony;
 - (3) Five (5) times the maximum concentration value reported for the pollutant in the permit application;
 - (4) The level established in Part A of the permit by the Director.
- (b) That they have begun or expect to begin to use or manufacture as an intermediate or final product or byproduct any toxic pollutant, which was not reported in the permit application.

6. Report as no-discharge when a discharge does not occur during the report period.

7. It is a violation of the Missouri Clean Water Law to fail to pay fees associated with this permit (644.055 RSMo).

8. The permittee shall comply with any applicable requirements listed in 10 CSR 20-9, unless the facility has received written notification that the Department has approved a modification to the requirements. The monitoring frequencies contained in this permit shall not be construed by the permittee as a modification of the monitoring frequencies listed in 10 CSR 20-9. If a modification of the monitoring frequencies listed in 10 CSR 20-9 is needed, the permittee shall submit a written request to the Department for review and, if deemed necessary, approval.

9. The permittee shall develop and implement a program for maintenance and repair of the collection system. The permittee shall submit a report annually in January to the Kansas City Regional Office with the Discharge and Monitoring reports which address measures taken to locate and eliminate sources of infiltration and inflow into the collection system serving the facility for the previous year.

10. Bypasses are not authorized at this facility and are subject to 40 CFR 122.41(m). If a bypass occurs, the permittee shall report in accordance to 40 CFR 122.41(m)(3)(i), and with Standard Condition Part I, Section B, subsection 2.b. Bypasses are to be reported to the Kansas City Regional Office.

11. The facility must be sufficiently secured to restrict entry by children, livestock and unauthorized persons as well as to protect the facility from vandalism.

12. A least one gate must be provided to access the wastewater treatment facility and provide for maintenance and mowing. The gate shall remain locked except when opened by the permittee to perform operational monitoring, sampling, maintenance, mowing, or for inspections by the Department.

D. SPECIAL CONDITIONS (continued)

13. At least one (1) warning sign shall be placed on each side of the facility enclosure in such positions as to be clearly visible from all directions of approach. There shall also be one (1) sign placed for every five hundred feet (500') (150 m) of the perimeter fence. A sign shall also be placed on each gate. Minimum wording shall be SEWAGE TREATMENT FACILITY—KEEP OUT. Signs shall be made of durable materials with characters at least two inches (2") high and shall be securely fastened to the fence, equipment or other suitable locations.
14. An Operation and Maintenance (O & M) manual shall be maintained by the permittee and made available to the operator. The O & M manual shall include key operating procedures and a brief summary of the operation of the facility.
15. An all-weather access road shall be provided to the treatment facility.
16. The discharge from the wastewater treatment facility shall be conveyed to the receiving stream via a closed pipe or a paved or rip-rapped open channel. Sheet or meandering drainage is not acceptable. The outfall sewer shall be protected against the effects of floodwater, ice or other hazards as to reasonably insure its structural stability and freedom from stoppage. The outfall shall be maintained so that a sample of the effluent can be obtained at a point after the final treatment process and before the discharge mixes with the receiving waters.
17. A minimum of two (2) feet freeboard must be maintained in the lagoon cell.
18. The berms of the lagoon(s) shall be mowed and kept free of any deep-rooted vegetation, animal dens, or other potential sources of damage to the berms.
19. The facility shall ensure that adequate provisions are provided to prevent surface water intrusion into the lagoon basin and to divert stormwater runoff around the lagoon and protect embankments from erosion.
20. Other chapter 8 O & M requirements as necessary for the facility type (no discharge land app, sand filter, etc.) The media in the filter beds shall be properly maintained to prevent surface pooling, vegetative growth, and accumulation of leaf litter.
21. Whole Effluent Toxicity (WET) Test shall be conducted as follows:

SUMMARY OF ACUTE WET TESTING FOR THIS PERMIT				
OUTFALL	AEC	FREQUENCY	SAMPLE TYPE	MONTH
001	100%	Once/permit cycle	24 hr. composite*	August

* A 24-hour composite sample is composed of 48 aliquots (subsamples) collected at 30 minute intervals by an automatic sampler.

Dilution Series							
AEC%	100% effluent	50% effluent	25% effluent	12.5% effluent	6.25% effluent	(Control) 100% upstream, if available	(Control) 100% Lab Water, also called synthetic water

(a) Test Schedule and Follow-Up Requirements

- (1) Perform a MULTIPLE-dilution acute WET test in the months and at the frequency specified above. For tests which are successfully passed, submit test results using the Department's WET test report form #MO-780-1899 along with complete copies of the test reports as received from the laboratory, including copies of chain-of-custody forms within 30 calendar days of availability to the WATER PROTECTION PROGRAM, P.O. Box 176, Jefferson City, MO 65102. If the effluent passes the test, do not repeat the test until the next test period.
 - (a) Chemical and physical analysis of the upstream control and effluent sample shall occur immediately upon being received by the laboratory, prior to any manipulation of the effluent sample beyond preservation methods consistent with federal guidelines for WET testing that are required to stabilize the sample during shipping.
 - (b) Any and all chemical or physical analysis of the effluent sample performed in conjunction with the WET test shall be performed at the 100% Effluent concentration in addition to analysis performed upon any other effluent concentration.
 - (c) All chemical analyses included in the Missouri Department of Natural Resources WET test report form #MO-780-1899 shall be performed and results shall be recorded in the appropriate field of the report form.

D. SPECIAL CONDITIONS (continued)

- (2) The WET test will be considered a failure if mortality observed in effluent concentrations for either specie, equal to or less than the AEC, is significantly different (at the 95% confidence level; $p = 0.05$) than that observed in the upstream receiving-water control sample. Where upstream receiving water is not available, synthetic laboratory control water may be used.
- (3) All failing test results along with complete copies of the test reports as received from the laboratory, INCLUDING THOSE TESTS CONDUCTED UNDER CONDITION (3) BELOW, shall be reported to the WATER PROTECTION PROGRAM, P.O. Box 176, Jefferson City, MO 65102 within 14 calendar days of the availability of the results.
- (4) If the effluent fails the test for BOTH test species, a multiple dilution test shall be performed for BOTH test species within 30 calendar days and biweekly thereafter (for storm water, tests shall be performed on the next and subsequent storm water discharges as they occur, but not less than 7 days apart) until one of the following conditions are met: Note: Written request regarding single species multiple dilution accelerated testing will be address by THE WATER PROTECTION PROGRAM on a case by case basis.
 - (i) THREE CONSECUTIVE MULTIPLE-DILUTION TESTS PASS. No further tests need to be performed until next regularly scheduled test period.
 - (ii) A TOTAL OF THREE MULTIPLE-DILUTION TESTS FAIL.
- (5) Follow-up tests do not negate an initial failed test.
- (6) The permittee shall submit a summary of all test results for the test series along with complete copies of the test reports as received from the laboratory to the WATER PROTECTION PROGRAM, P.O. Box 176, Jefferson City, MO 65102 within 14 calendar days of the third failed test.
- (7) Additionally, the following shall apply upon failure of the third follow up MULTIPLE DILUTION test The permittee should contact THE WATER PROTECTION PROGRAM within 14 calendar days from availability of the test results to ascertain as to whether a TIE or TRE is appropriate. If the permittee does not contact THE WATER PROTECTION PROGRAM upon the third follow up test failure, a toxicity identification evaluation (TIE) or toxicity reduction evaluation (TRE) is automatically triggered. The permittee shall submit a plan for conducting a TIE or TRE to the WATER PROTECTION PROGRAM within 60 calendar days of the date of the automatic trigger or DNR's direction to perform either a TIE or TRE. This plan must be approved by DNR before the TIE or TRE is begun. A schedule for completing the TIE or TRE shall be established in the plan approval.
- (8) Upon DNR's approval, the TIE/TRE schedule may be modified if toxicity is intermittent during the TIE/TRE investigations. A revised WET test schedule may be established by DNR for this period.
- (9) If a previously completed TIE has clearly identified the cause of toxicity, additional TIEs will not be required as long as effluent characteristics remain essentially unchanged and the permittee is proceeding according to a DNR approved schedule to complete a TRE and reduce toxicity. Regularly scheduled WET testing as required in the permit, without the follow-up requirements, will be required during this period.
- (10) When WET test sampling is required to run over one DMR period, each DMR report shall contain a copy of the Department's WET test report form that was generated during the reporting period.
- (11) Submit a concise summary in tabular format of all WET test results with the annual report.

(b) Test Conditions

- (1) Test Type: Acute Static non-renewal
- (2) All tests, including repeat tests for previous failures, shall include both test species listed below unless approved by the Department on a case by case basis.
- (3) Test species: Ceriodaphnia dubia and Pimephales promelas (fathead minnow). Organisms used in WET testing shall come from cultures reared for the purpose of conducting toxicity tests and cultured in a manner consistent with the most current USEPA guidelines. All test animals shall be cultured as described in the most current edition of Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms.
- (4) Test period: 48 hours at the "Allowable Effluent Concentration" (AEC) specified above.
- (5) Upstream receiving stream water shall be used as dilution water. If upstream water is unavailable or if mortality in the upstream water exceeds 10%, "reconstituted" water will be used as dilution water. Procedures for generating reconstituted water will be supplied by the MDNR upon request.
- (6) Tests will be run with 100% receiving-stream water (if available), collected upstream of the outfall at a point beyond any influence of the effluent, and reconstituted water.
- (7) If reconstituted-water control mortality for a test species exceeds 10%, the entire test will be rerun.
- (8) If upstream control mortality exceeds 10%, the entire test will be rerun using reconstituted water as the dilutant.
- (9) Whole-effluent-toxicity test shall be consistent with the most current edition of Methods for Measuring the Acute Toxicity of Effluents and Receiving Waters to Freshwater and Marine Organisms

E. SCHEDULE OF COMPLIANCE

E. coli

The facility shall attain compliance with final effluent limitations for **E. coli** as soon as reasonably achievable or no later than **December 31, 2013**.

1. Within six months of the effective date of this permit, the permittee shall report progress made in attaining compliance with the final effluent limits.
2. Within one year of the effective date of this permit, the permittee shall submit a report detailing progress made in attaining compliance with the final effluent limits.
3. On or before **December 31, 2013**, the permittee shall attain compliance with the final effluent limits, for **E. coli**.

Ammonia

The permittee must attain compliance with the final effluent limits for **Ammonia** as soon as possible, but no later than **three (3) years** after issuance of this permit.

1. Within one year of issuance of this permit, the permittee shall submit a report detailing progress made in attaining compliance with the final effluent limits.
2. Within two years of issuance of this permit, the permittee shall submit a report detailing progress made in attaining compliance with the final effluent limits.
3. If the permittee fails to meet any of the interim dates above, the permittee shall notify the Department in writing of the reason for noncompliance no later than 14 days following each interim date.

Please submit progress reports to:

Missouri Department of Natural Resources
Kansas City Regional Office
500 NE Colbern Road
Lee's Summit, Missouri 64086

**MISSOURI DEPARTMENT OF NATURAL RESOURCES
FACT SHEET
FOR THE PURPOSE OF RENEWAL
OF
MO-0023663
CITY OF DREXEL WASTEWATER TREATMENT FACILITY - SOUTH**

The Federal Water Pollution Control Act ("Clean Water Act" Section 402 Public Law 92-500 as amended) established the National Pollution Discharge Elimination System (NPDES) permit program. This program regulates the discharge of pollutants from point sources into the waters of the United States, and the release of storm water from certain point sources. All such discharges are unlawful without a permit (Section 301 of the "Clean Water Act"). After a permit is obtained, a discharge not in compliance with all permit terms and conditions is unlawful. Missouri State Operating Permits (MSOPs) are issued by the Director of the Missouri Department of Natural Resources (Department) under an approved program, operating in accordance with federal and state laws (Federal "Clean Water Act" and "Missouri Clean Water Law" Section 644 as amended). MSOPs are issued for a period of five (5) years unless otherwise specified.

As per [40 CFR Part 124.8(a)] and [10 CSR 20-6.020(1)2.] a Factsheet shall be prepared to give pertinent information regarding the applicable regulations, rationale for the development of effluent limitations and conditions, and the public participation process for the Missouri State Operating Permit (operating permit) listed below.

A Factsheet is not an enforceable part of an operating permit.

This Factsheet is for:

Minor

Part I – Facility Information

Facility Type: POTW - SIC #4952

Facility Description:

Single-cell lagoon divided into five cells / aerated lagoon / sludge is retained in the lagoon

Have any changes occurred at this facility or in the receiving water body that effects effluent limit derivation?

No

Application Date: 03/01/2011

Expiration Date: 09/21/2011

OUTFALL(S) TABLE:

OUTFALL	DESIGN FLOW (CFS)	TREATMENT LEVEL	EFFLUENT TYPE	DISTANCE TO CLASSIFIED SEGMENT (MI)
001	0.078	Equivalent Secondary	Domestic	0.66*

* Greater than 3,500 ft to the State of Missouri border, mileage to the classified North Sugar Creek (01297) section in Kansas 0.66 miles

Receiving Water Body's Water Quality & Facility Performance History:

Monthly Discharge monitoring reports from the previous permit cycle were reviewed and the following effluent limit exceedances were noted:

- 2006 – One TSS exceedance
- 2007 – Two BOD₅ exceedances and One TSS exceedance
- 2008 – One BOD₅ exceedance and One TSS exceedance
- 2009 – One TSS exceedance
- 2010 – One BOD₅, One TSS exceedance, and One Oil & Grease exceedance
- 2011 – Two BOD₅ exceedances currently

Comments:

The design flow for this facility is 50,000 gallons per day (GPD) with the actual flow as reported by the operator at 38,000 GPD. The flow of this facility is primarily into the State of Kansas. This facility has ongoing exceedances which is currently a reflection of the operations and maintenance for the facility. While it presently consists of a single lagoon with four baffles and two aerators, the equipment is not fully operational. The baffles do not all retain effluent at 100% integrity and the aerators are not properly emplaced as observed during the June 30, 2011 site visit by Kansas City Regional Office's Environmental Specialist Drew Hodgdon. In all probability these factors will affect the systems optimal operations.

The sewage system had a reported dry weather bypass January 16, 2010 due to a backed up sewer. This facility had another bypass reported on April 15, 2007, due to a clog in the outfall pipe attributed to a turtle. This is atypical of lagoon and wastewater collection systems operation and as such, this facility is normally considered not to have effluent bypassing.

The current legal description was changed in this permit to SW¼, SW¼, Sec. 6, T42N, R33W, Bates County to reflect the changes as listed under the State plat map and the warranty deed listing as of November 1, 1996. The Missouri State plat map was designated as NW ¼, NW ¼, Sec. 7, T42N, R33W, Bates County under the previous permit.

E. Coli limits are established in this permit due to the probability of an excursion above limits per 10 CSR 20-7.015 and 10 CSR 20-7.031 and to align the bacterial limits with requirements for the State of Kansas Department of Health and Environment classification of streams and lakes North Sugar Creek (GP) and Contact Recreation (B) use as well as 303(d) listed LaCygne Lake (eutrophication).

Part II – Operator Certification Requirements

Applicable; This facility is required to have a certified operator.

As per [10 CSR 20-6.010(8) Terms and Conditions of a Permit], permittees shall operate and maintain facilities to comply with the Missouri Clean Water Law and applicable permit conditions and regulations. Operators or supervisors of operations at regulated wastewater treatment facilities shall be certified in accordance with [10 CSR 20-9.020(2)] and any other applicable state law or regulation. As per [10 CSR 20-9.020(2)(A)], requirements for operation by certified personnel shall apply to all wastewater treatment systems, if applicable, as listed below:

Check boxes below that are applicable to the facility;

- Owned or operated by or for:
 - Municipalities

Each of the above entities are only applicable if they have a Population Equivalent greater than two hundred (200) and/or fifty (50) or more service connections.

- Department required:

The Department requires this facility to retain the services of a certified operator due to:
Status as a POTW

This facility currently requires an operator with a D Certification Level. Please see **Appendix A - Classification**. Modifications made to the wastewater treatment facility may cause the classification to be modified.

Operator's Name: Ream, Irvin "Russ"
Certification Number: 9348
Certification Level: C

The listing of the operator above only signifies that staff drafting this operating permit have reviewed appropriate Department records and determined that the name listed on the operating permit application has the correct and applicable Certification Level.

Part III– Operational Monitoring

Applicable; As per [10 CSR 20-9.010(4)], the facility is required to conduct operational monitoring.

Part IV – Receiving Stream Information

10 CSR 20-7.031 Missouri Water Quality Standards, the Department defines the Clean Water Commission water quality objectives in terms of "water uses to be maintained and the criteria to protect those uses." The receiving stream and/or 1st classified receiving stream's beneficial water uses to be maintained are located in the Receiving Stream Table located below in accordance with [10 CSR 20-7.031(3)].

RECEIVING STREAM(S) TABLE (MISSOURI):

WATER-BODY NAME	CLASS	WBID	DESIGNATED USES*	12-DIGIT HUC	EDU**
Tributary to North Sugar Creek	U	---	General Criteria ¹	10290102-0208	Central Plains/ Osage/ South Grand
North Sugar Creek	U	---	General Criteria ^{1/2}		
Marias de Cygnes River	P	1297	IRR,LWW, AQL, WBC(A), SCR, DWS		

* ¹ Missouri regulations

² Kansas Department of Health and Environment regulations for designated use.

SALS-Special Aquatic Life Support, PCR-Primary Contact Recreation, DWS-Domestic Water Supply, FP-Food Procurement,

GWR-Ground Water Recharge, IND-Industrial Water Supply, IRR-Irrigation Use, LW-Livestock Watering Use for Main Stem Segments

** Ecological Drainage Unit

RECEIVING STREAM(S) TABLE (KANSAS):

WATERBODY NAME	CLASS	WBID	DESIGNATED USES*	12-DIGIT HUC	EDU**
North Sugar Creek	GP	01297	AL, B***, DS, FP, GR, IW, IR, LW	10290102-0208	Central Plains/Osage/ South Grand

*- KDHE: GP – General Purpose waters; AL – designated for Aquatic Life use; B – Contact Recreation B is deep enough to swim in (full body immersion) and public accessible by law or by invention of the private land owner, not a public beach; DS – designated for Domestic water Supply; FP – designated for Food Procurement; GR – designated for Groundwater Recharge; IW – designated for Industrial Water supply use; IR – designated for Irrigation use; LW – designated for Livestock Watering use.

** - Ecological Drainage Unit

***- B – Contact Recreation B use retained as of December 15, 2010.

RECEIVING STREAM(S) LOW-FLOW VALUES:

RECEIVING STREAM (U, C, P)	LOW-FLOW VALUES (CFS)		
	1Q10	7Q10	30Q10
Tributary to North Sugar Creek (U)	0.0	0.0	0.0

MIXING CONSIDERATIONS

Mixing Zone: Not Allowed [10 CSR 20-7.031(4)(A)4.B.(I)(a)].

Zone of Initial Dilution: Not Allowed [10 CSR 20-7.031(4)(A)4.B.(I)(b)].

RECEIVING STREAM MONITORING REQUIREMENTS:

No receiving water monitoring requirements recommended at this time.

Part V – Rationale and Derivation of Effluent Limitations & Permit Conditions

ALTERNATIVE EVALUATIONS FOR NEW FACILITIES:

As per [10 CSR 20-7.015(4)(A)], discharges to losing streams shall be permitted only after other alternatives including land application, discharges to a gaining stream and connection to a regional wastewater treatment facility have been evaluated and determined to be unacceptable for environmental and/or economic reasons.

Not Applicable; The facility does not discharge to a Losing Stream as defined by [10 CSR 20-2.010(36)] & [10 CSR 20-7.031(1)(N)], or is an existing facility.

ANTI-BACKSLIDING:

A provision in the Federal Regulations [CWA §303(d)(4); CWA §402(c); 40 CFR Part 122.44(I)] that requires a reissued permit to be as stringent as the previous permit with some exceptions.

All limits in this operating permit are at least as protective as those previously established; therefore, backsliding does not apply.

ANTIDegradation:

In accordance with Missouri's Water Quality Standard [10 CSR 20-7.031(2)], the Department is to document by means of Antidegradation Review that the use of a water body's available assimilative capacity is justified. Degradation is justified by documenting the socio-economic importance of a discharging activity after determining the necessity of the discharge.

No degradation proposed and no further review necessary. Facility did not apply for authorization to increase pollutant loading or to add additional pollutants to their discharge.

AREA-WIDE WASTE TREATMENT MANAGEMENT & CONTINUING AUTHORITY:

As per [10 CSR 20-6.010(3)(B)], ...An applicant may utilize a lower preference continuing authority by submitting, as part of the application, a statement waiving preferential status from each existing higher preference authority, providing the waiver does not conflict with any area-wide management plan approved under section 208 of the Federal Clean Water Act or any other regional sewage service and treatment plan approved for higher preference authority by the Department.

BIOSOLIDS & SEWAGE SLUDGE:

Biosolids are solid materials resulting from domestic wastewater treatment that meet federal and state criteria for beneficial uses (i.e. fertilizer). Sewage sludge is solids, semi-solids, or liquid residue generated during the treatment of domestic sewage in a treatment works; including but not limited to, domestic septage; scum or solids removed in primary, secondary, or advanced wastewater treatment process; and a material derived from sewage sludge. Sewage sludge does not include ash generated during the firing of sewage sludge in a sewage sludge incinerator or grit and screening generated during preliminary treatment of domestic sewage in a treatment works. Additional information regarding biosolids and sludge is located at the following web address:

<http://dnr.mo.gov/env/wpp/pub/index.html>, items WQ422 through WQ449.

Permittee is not authorized to land apply biosolids. Sludge/biosolids are removed by contract hauler, incinerated, stored in the lagoon, etc.

COMPLIANCE AND ENFORCEMENT:

Enforcement is the action taken by the Water Protection Program (WPP) to bring an entity into compliance with the Missouri Clean Water Law, its implementing regulations, and/or any terms and conditions of an operating permit. The primary purpose of the enforcement activity in the WPP is to resolve violations and return the entity to compliance.

Applicable; The permittee/facility is currently under enforcement action for having caused pollution to waters of the state, violation of effluent limits and construction without a permit.

PRETREATMENT PROGRAM:

The reduction of the amount of pollutants, the elimination of pollutants, or the alteration of the nature of pollutant properties in wastewater prior to or in lieu of discharging or otherwise introducing such pollutants into a Publicly Owned Treatment Works [40 CFR Part 403.3(q)].

Applicable; This permittee has an approved pretreatment program in accordance with the requirements of [40 CFR Part 403] and [10 CSR 20-6.100] and is expected to implement and enforce its approved program.

REASONABLE POTENTIAL ANALYSIS (RPA):

Federal regulation [40 CFR Part 122.44(d)(1)(i)] requires effluent limitations for all pollutants that are or may be discharged at a level that will cause or have the reasonable potential to cause or contribute to an in-stream excursion above narrative or numeric water quality standard.

In accordance with [40 CFR Part 122.44(d)(iii)] if the permit writer determines that any give pollutant has the reasonable potential to cause, or contribute to an in-stream excursion above the WQS, the permit must contain effluent limits for that pollutant.

Applicable; A RPA was conducted on appropriate parameters. Please see **APPENDIX B – RPA RESULTS**.

REMOVAL EFFICIENCY:

Removal efficiency is a method by which the Federal Regulations define Secondary Treatment and Equivalent to Secondary Treatment, which applies to Biochemical Oxygen Demand 5-day (BOD₅) and Total Suspended Solids (TSS) for Publicly Owned Treatment Works (POTWs)/municipals.

Applicable; Equivalent to Secondary Treatment is 65% removal [40 CFR Part 133.105(a)(3) & (b)(3)].

SANITARY SEWER OVERFLOWS (SSO) AND INFLOW AND INFILTRATION (I&I):

Sanitary Sewer Overflows (SSOs) are defined as an untreated or partially treated sewage release are considered bypassing under state regulation [10 CSR 20-2.010(11)] and should not be confused with the federal definition of bypass. SSO's have a variety of causes including blockages, line breaks, and sewer defects that allow excess storm water and ground water to (1) enter and overload the collection system, and (2) overload the treatment facility. Additionally, SSO's can be also be caused by lapses in sewer system operation and maintenance, inadequate sewer design and construction, power failures, and vandalism. SSOs also include overflows out of manholes and onto city streets, sidewalks, and other terrestrial locations.

Additionally, Missouri RSMo §644.026.1 mandates that the Department require proper maintenance and operation of treatment facilities and sewer systems and proper disposal of residual waste from all such facilities.

Not applicable. This facility is not required to develop or implement a program for maintenance and repair of the collection system; however, it is a violation of Missouri State Environmental Laws and Regulations to allow untreated wastewater to discharge to waters of the state.

SCHEDULE OF COMPLIANCE (SOC):

A schedule of remedial measures included in a permit, including an enforceable sequence of interim requirements (actions, operations, or milestone events) leading to compliance with the Missouri Clean Water Law, its implementing regulations, and/or the terms and conditions of an operating permit.

Applicable; The time given for effluent limitations of this permit listed under Interim Effluent Limitation and Final Effluent Limitations were established in accordance with [10 CSR 20-7.031(10)]. The facility has been given a schedules of compliance to meet final effluent limits for **bacteria** (*E. coli*) and **Ammonia** (N). The schedules of compliance allowed for this facility should provide adequate time to evaluate operations, obtain an engineering report and, if necessary raise funds through a bond issue, obtain financial assistance through the Department's financial assistance center or other government program, obtain a construction permit and implement upgrades required to meet effluent limits.

STORM WATER POLLUTION PREVENTION PLAN (SWPPP):

In accordance with 40 CFR 122.44(k) *Best Management Practices (BMPs)* to control or abate the discharge of pollutants when: (1) Authorized under section 304(e) of the Clean Water Act (CWA) for the control of toxic pollutants and hazardous substances from ancillary industrial activities; (2) Authorized under section 402(p) of the CWA for the control of storm water discharges; (3) Numeric effluent limitations are infeasible; or (4) the practices are reasonably necessary to achieve effluent limitations and standards or to carry out the purposes and intent of the CWA.

Not Applicable; At this time, the permittee is not required to develop and implement a SWPPP.

VARIANCE:

As per the Missouri Clean Water Law § 644.061.4, variances shall be granted for such period of time and under such terms and conditions as shall be specified by the commission in its order. The variance may be extended by affirmative action of the commission. In no event shall the variance be granted for a period of time greater than is reasonably necessary for complying with the Missouri Clean Water Law §§644.006 to 644.141 or any standard, rule or regulation promulgated pursuant to Missouri Clean Water Law §§644.006 to 644.141.

Not Applicable; This operating permit is not drafted under premises of a petition for variance.

WASTELOAD ALLOCATIONS (WLA) FOR LIMITS:

As per [10 CSR 20-2.010(78)], the amount of pollutant each discharger is allowed by the Department to release into a given stream after the Department has determined total amount of pollutant that may be discharged into that stream without endangering its water quality.

Applicable; Wasteload allocations were calculated where applicable using water quality criteria or water quality model results and the dilution equation below:

$$C_e = \frac{(Q_e + Q_s)C - (C_s \times Q_s)}{(Q_e)} \quad (\text{EPA/505/2-90-001, Section 4.5.5})$$

Where C = downstream concentration
Cs = upstream concentration
Qs = upstream flow
Ce = effluent concentration
Qe = effluent flow

Chronic wasteload allocations were determined using applicable chronic water quality criteria (CCC: criteria continuous concentration) and stream volume of flow at the edge of the mixing zone (MZ). Acute wasteload allocations were determined using applicable water quality criteria (CMC: criteria maximum concentration) and stream volume of flow at the edge of the zone of initial dilution (ZID).

Water quality based maximum daily and average monthly effluent limitations were calculated using methods and procedures outlined in USEPA's "Technical Support Document For Water Quality-based Toxics Control" (EPA/505/2-90-001).

Number of Samples "n":

Additionally, in accordance with the TSD for water quality-based permitting, effluent quality is determined by the underlying distribution of daily values, which is determined by the Long Term Average (LTA) associated with a particular Wasteload Allocation (WLA) and by the Coefficient of Variation (CV) of the effluent concentrations. Increasing or decreasing the monitoring frequency does not affect this underlying distribution or treatment performance, which should be, at a minimum, be targeted to comply with the values dictated by the WLA. Therefore, it is recommended that the actual planned frequency of monitoring normally be used to determine the value of "n" for calculating the AML. However, in situations where monitoring frequency is once per month or less, a higher value for "n" must be assumed for AML derivation purposes. Thus, the statistical procedure being employed using an assumed number of samples is "n = 4" at a minimum. For Total Ammonia as Nitrogen, "n = 30" is used.

WLA MODELING:

There are two general types of effluent limitations, technology-based effluent limits (TBELs) and water quality based effluent limits (WQBELs). If TBELs do not provide adequate protection for the receiving waters, then WQBEL must be used.

Not Applicable; A WLA study was either not submitted or determined not applicable by Department staff.

WATER QUALITY STANDARDS:

Per [10 CSR 20-7.031(3)], General Criteria shall be applicable to all waters of the state at all times including mixing zones. Additionally, [40 CFR 122.44(d)(1)] directs the Department to establish in each NPDES permit to include conditions to achieve water quality established under Section 303 of the Clean Water Act, including State narrative criteria for water quality.

WHOLE EFFLUENT TOXICITY (WET) TEST:

A WET test is a quantifiable method of determining if a discharge from a facility may be causing toxicity to aquatic life by itself, in combination with or through synergistic responses when mixed with receiving stream water.

Applicable; Under the federal Clean Water Act (CWA) §101(a)(3), requiring WET testing is reasonably appropriate for site-specific Missouri State Operating Permits for discharges to waters of the state issued under the National Pollutant Discharge Elimination System (NPDES). WET testing is also required by 40 CFR 122.44(d)(1). WET testing ensures that the provisions in the 10 CSR 20-6.010(8)(A)7. and the Water Quality Standards 10 CSR 20-7.031(3)(D),(F),(G),(I)2.A & B are being met. Under [10 CSR 20-6.010(8)(A)4], the Department may require other terms and conditions that it deems necessary to assure compliance with the Clean Water Act and related regulations of the Missouri Clean Water Commission. In addition the following MCWL apply: §§644.051.3 requires the Department to set permit conditions that comply with the MCWL and CWA; 644.051.4 specifically references toxicity as an item we must consider in writing permits (along with water quality-based effluent limits, pretreatment, etc. . . .); and 644.051.5 is the basic authority to require testing conditions. WET test will be required by facilities meeting the following criteria:

Facility is a municipality or domestic discharger with a Design Flow \geq 22,500 gpd.

40 CFR 122.41(m) - BYPASSES:

The federal Clean Water Act (CWA), Section 402 prohibits wastewater dischargers from “bypassing” untreated or partially treated sewage (wastewater) beyond the headworks. A bypass, which includes blending, is defined as an intentional diversion of waste streams from any portion of a treatment facility, [40 CFR 122.41(m)(1)(i)]. Additionally, Missouri regulation 10 CSR 20-2.010(11) defines a bypass as the diversion of wastewater from any portion of wastewater treatment facility or sewer system to waters of the state. Only under exceptional and specified limitations do the federal regulations allow for a facility to bypass some or all of the flow from its treatment process. Bypasses are prohibited by the CWA unless a permittee can meet all of the criteria listed in 40 CFR 122.41(m)(4)(i)(A), (B), & (C). Any bypasses from this facility are subject to the reporting required in 40 CFR 122.41(1)(6) and per Missouri’s Standard Conditions I, Section B, part 2.b. Additionally, Anticipated Bypasses include bypasses from peak flow basins or similar devices designed for peak wet weather flows.

Not Applicable; This facility does not anticipate bypassing.

303(d) LIST & TOTAL MAXIMUM DAILY LOAD (TMDL):

Section 303(d) of the federal Clean Water Act requires that each state identify waters that are not meeting water quality standards and for which adequate water pollution controls have not been required. Water quality standards protect such beneficial uses of water as whole body contact (such as swimming), maintaining fish and other aquatic life, and providing drinking water for people, livestock and wildlife. The 303(d) list helps state and federal agencies keep track of waters that are impaired but not addressed by normal water pollution control programs.

A TMDL is a calculation of the maximum amount of a given pollutant that a body of water can absorb before its water quality is affected. If a water body is determined to be impaired as listed on the 303(d) list, then a watershed management plan will be developed that shall include the TMDL calculation

Not Applicable; This facility does not discharge to a 303(d) listed stream.

Part VI – Effluent Limits Determination

APPLICABLE DESIGNATIONS OF WATERS OF THE STATE:

As per Missouri’s Effluent Regulations [10 CSR 20-7.015], the waters of the state are divided into the below listed seven (7) categories. Each category lists effluent limitations for specific parameters, which are presented in each outfall’s Effluent Limitation Table and further discussed in the Derivation & Discussion of Limits section.

All Other Waters [10 CSR 20-7.015(8)]:

OUTFALL #001 – MAIN FACILITY OUTFALL

Effluent limitations derived and established in the below Effluent Limitations Table are based on current operations of the facility. Future permit action due to facility modification may contain new operating permit terms and conditions that supersede the terms and conditions, including effluent limitations, of this operating permit.

EFFLUENT LIMITATIONS TABLE:

PARAMETER	Unit	Basis for Limits	Daily Maximum	Weekly Average	Monthly Average	Modified	Previous Permit Limitations
FLOW	GPD	1	*		*	No	*/*
BOD ₅	MG/L	1		65	45	No	65/45
TSS	MG/L	1		120	80	No	120/80
pH	SU	1, 4	≥6.5			YES	≥6.0
E. COLI	#/100/ mL	3		630	126	YES	FECAL 1000/400
AMMONIA AS N (APRIL 1 – SEPT 30) (OCT 1 – MARCH 31)	mg/L	2, 3, 5	4.3 9.0		1.4 2.8	YES	*/ */
Oil & Grease (mg/L)	mg/L	1, 3	15		10	No	15/10
WHOLE EFFLUENT TOXICITY (WET) TEST	% Survival	11	Please see WET Test in the Derivation and Discussion Section below.				

* - Monitoring requirement only.

** - For DO the Daily Maximum is a Daily Minimum and the Monthly Average is a Monthly Average Minimum.

*** - # of colonies/100mL; the Monthly Average for *E. coli* is a geometric mean.

Basis for Limitations Codes:

- | | |
|--|------------------------------------|
| 1. State or Federal Regulation/Law | 7. Antidegradation Policy |
| 2. Water Quality Standard (includes RPA) | 8. Water Quality Model |
| 3. Water Quality Based Effluent Limits | 9. Best Professional Judgment |
| 4. Lagoon Policy | 10. TMDL or Permit in lieu of TMDL |
| 5. Ammonia Policy | 11. WET Test Policy |
| 6. Antidegradation Review | |

OUTFALL #001 – DERIVATION AND DISCUSSION OF LIMITS: #/100 mL

- **Flow.** In accordance with [40 CFR Part 122.44(i)(1)(ii)] the volume of effluent discharged from each outfall is needed to assure compliance with permitted effluent limitations. If the permittee is unable to obtain effluent flow, then it is the responsibility of the permittee to inform the Department, which may require the submittal of an operating permit modification.
- **Biochemical Oxygen Demand (BOD₅).** 65 mg/L as a Weekly Average and 45 mg/L as a Monthly Average. Please see the **APPLICABLE DESIGNATION OF WATERS OF THE STATE** sub-section of the **Receiving Stream Information.**
- **Total Suspended Solids (TSS).** 120 mg/L as a Weekly Average and 80 mg/L as a Monthly Average. Please see the **APPLICABLE DESIGNATION OF WATERS OF THE STATE** sub-section of the **Receiving Stream Information.**
- **pH.** Effluent limitation range is ≥ 6.5 Standard pH Units (SU), as per the applicable section of 10 CSR 20-7.015. pH is not to be averaged.

- **Total Ammonia Nitrogen.** Early Life Stages Present Total Ammonia Nitrogen criteria apply [10 CSR 20-7.031(4)(B)7.C. & Table B3] default pH 7.8 SU Background total ammonia nitrogen = 0.01 mg/L (Default). OR No mixing considerations allowed; therefore, WLA = appropriate criterion.

Season	Temp (°C)	pH (SU)	Total Ammonia Nitrogen CCC (mg/L)	Total Ammonia Nitrogen CMC (mg/L)
Summer	26	7.8	1.5	12.1
Winter	6	7.8	3.1	12.1

Summer: April 1 – September 30

Chronic WLA: $C_e = ((0.0774 + 0.0)1.5 - (0.0 * 0.01))/0.0774$
 $C_e = 1.5 \text{ mg/L}$

Acute WLA: $C_e = ((0.0774 + 0.0)12.1 - (0.0 * 0.01))/0.0774$
 $C_e = 12.1 \text{ mg/L}$

$LTA_c = 1.5 \text{ mg/L } (0.727) = 1.1 \text{ mg/L}$

[CV = 0.779, 99th Percentile, 30 day avg.]

$LTA_a = 12.1 \text{ mg/L } (0.255) = 3.1 \text{ mg/L}$

[CV = 0.779, 99th Percentile]

Use most protective number of LTA_c or LTA_a .

MDL = 1.1 mg/L (3.91) = 4.3 mg/L

[CV = 0.779, 99th Percentile]

AML = 1.1 mg/L (1.25) = 1.4 mg/L

[CV = 0.779, 95th Percentile, n =30]

Winter: October 1 – March 31

Chronic WLA: $C_e = ((0.0774 + 0.0)3.1 - (0.0 * 0.01))/0.0774$
 $C_e = 3.1 \text{ mg/L}$

Acute WLA: $C_e = ((0.0774 + 0.0)12.1 - (0.0 * 0.01))/0.0774$
 $C_e = 12.1 \text{ mg/L}$

$LTA_c = 3.1 \text{ mg/L } (0.717) = 2.2 \text{ mg/L}$

[CV = 0.815, 99th Percentile, 30 day avg.]

$LTA_a = 12.1 \text{ mg/L } (0.245) = 3.0 \text{ mg/L}$

[CV = 0.815, 99th Percentile]

Use most protective number of LTA_c or LTA_a .

MDL = 2.2 mg/L (4.08) = 9.0 mg/L

[CV = 0.815, 99th Percentile]

AML = 2.2 mg/L (1.26) = 2.8 mg/L

[CV = 0.815, 95th Percentile, n =30]

- ***Escherichia coli (E. coli)*.** Monthly average of 126 per 100 ml as a 30 – day geometric mean and Weekly Average of 630 during the recreational season (April 1 – October 31), to protect water quality standards for the state of Kansas. The first classified stream is in Kansas, therefore the permit must be protective of Kansas standards. An effluent limit for both monthly average and weekly average is required by 40 CFR 122.45(d).
- **Oil & Grease.** Conventional pollutant, effluent limitation for protection of aquatic life; 10 mg/L monthly average, 15 mg/L daily maximum.
- **WET Test.** WET Testing schedules and intervals are established in accordance with the Department’s Permit Manual; Section 5.2 *Effluent Limits / WET Testing for Compliance Bio-monitoring*. It is recommended that WET testing be conducted during the period of lowest stream flow.
 - Acute (default)
 - No less than ONCE/PERMIT CYCLE:
 - Municipality or domestic facility with a design flow $\geq 22,500$ gpd, but less than 1.0 MGD.

Acute and/or Chronic Allowable Effluent Concentrations (AECs) for facilities that discharge to unclassified, Class C, Class P (with default Mixing Considerations), or Lakes [10 CSR 20-7.031(4)(A)4.B.(IV)(b)] are 100%, 50%, 25%, 12.5%, & 6.25%.

Minimum Sampling and Reporting Frequency Requirements.

PARAMETER	SAMPLING FREQUENCY	REPORTING FREQUENCY
Flow	once/month	once/month
BOD ₅	once/month	once/month
TSS	once/month	once/month
pH	once/month	once/month
Ammonia as N	once/month	once/month
<i>E. coli</i>	once/month	once/month
Oil & Grease	once/month	once/month

Sampling Frequency Justification:

For flows less than or equal to 100,000 gpd use:

The Clean Water Commission has directed the Department to proceed with amending 10 CSR 20-7.015 to reduce the sampling frequency required for E.coli to a lesser frequency, still protective of water quality standards, for smaller facilities, including those with discharges of 100,000 gallons per day or less.

Sampling Type Justification

As per 10 CSR 20-7.015, samples collected for mechanical plants shall be 24 hour composite samples.

Part VII – Finding of Affordability

Pursuant to Section 644.145, RSMo., the Department is required to determine whether a permit or decision is affordable and makes a finding of affordability for certain permitting and enforcement decisions. This requirement applies to discharges from combined or separate sanitary sewer systems or publically-owned treatment works.

Applicable; The Department is required to determine findings of affordability because the permit applies to a **combined or separate sanitary sewer system for a publically-owned treatment works.**

Part VIII – Administrative Requirements

On the basis of preliminary staff review and the application of applicable standards and regulations, the Department, as administrative agent for the Missouri Clean Water Commission, proposes to issue a permit(s) subject to certain effluent limitations, schedules, and special conditions contained herein and within the operating permit. The proposed determinations are tentative pending public comment.

PERMIT SYNCHRONIZATION:

The Department of Natural Resources is currently undergoing a synchronization process for operating permits. Permits are normally issued on a five-year term, but to achieve synchronization many permits will need to be issued for less than the full five years allowed by regulation. The intent is that all permits within a watershed will move through the Watershed Based Management (WBM) cycle together will all expire in the same fiscal year. This will allow further streamlining by placing multiple permits within a smaller geographic area on public notice simultaneously, thereby reducing repeated administrative efforts. This will also allow the Department to explore a watershed based permitting effort at some point in the future.

PUBLIC NOTICE:

The Department shall give public notice that a draft permit has been prepared and its issuance is pending. Additionally, public notice will be issued if a public hearing is to be held because of a significant degree of interest in and water quality concerns related to a draft permit. No public notice is required when a request for a permit modification or termination is denied; however, the requester and permittee must be notified of the denial in writing.

The Department must issue public notice of a pending operating permit or of a new or reissued statewide general permit. The public comment period is the length of time not less than 30 days following the date of the public notice which interested persons may submit written comments about the proposed permit.

For persons wanting to submit comments regarding this proposed operating permit, then please refer to the Public Notice page located at the front of this draft operating permit. The Public Notice page gives direction on how and where to submit appropriate comments.

The Public Notice period for this operating permit was from November 16, 2012 to December 17, 2012. No responses received.

DATE OF FACT SHEET: JUNE 28, 2012

COMPLETED BY:

JOHNNY O'DELL, ENVIRONMENTAL SPECIALIST II
MISSOURI DEPARTMENT OF NATURAL RESOURCES
WATER PROTECTION PROGRAM
OPERATING PERMITS SECTION - DOMESTIC WASTEWATER UNIT
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Appendices

APPENDIX A - CLASSIFICATION WORKSHEET:

ITEM	POINTS POSSIBLE	POINTS ASSIGNED
Maximum Population Equivalent (P.E.) served (Max 10 pts.)	1 pt./10,000 PE or major fraction thereof.	
Maximum: 10 pt Design Flow (avg. day) or peak month; use greater (Max 10 pts.)	1 pt. / MGD or major fraction thereof.	
EFFLUENT DISCHARGE RECEIVING WATER SENSITIVITY:		
Missouri or Mississippi River	0	
All other stream discharges except to losing streams and stream reaches supporting whole body contact	1	1
Discharge to lake or reservoir outside of designated whole body contact recreational area	2	
Discharge to losing stream, or stream, lake or reservoir area supporting whole body contact recreation	3	
PRELIMINARY TREATMENT - Headworks		
Screening and/or comminution	3	
Grit removal	3	
Plant pumping of main flow (lift station at the headworks)	3	
PRIMARY TREATMENT		
Primary clarifiers	5	
Combined sedimentation/digestion	5	
Chemical addition (except chlorine, enzymes)	4	
REQUIRED LABORATORY CONTROL – performed by plant personnel (highest level only)		
Push – button or visual methods for simple test such as pH, Settleable solids	3	3
Additional procedures such as DO, COD, BOD, titrations, solids, volatile content	5	
More advanced determinations such as BOD seeding procedures, fecal coliform, nutrients, total oils, phenols, etc.	7	7
Highly sophisticated instrumentation, such as atomic absorption and gas chromatograph	10	
ALTERNATIVE FATE OF EFFLUENT		
Direct reuse or recycle of effluent	6	
Land Disposal – low rate	3	
High rate	5	
Overland flow	4	
Total from page ONE (1)	----	11

APPENDIX A - CLASSIFICATION WORKSHEET (CONTINUED):

ITEM	POINTS POSSIBLE	POINTS ASSIGNED
VARIATION IN RAW WASTE (highest level only) (DMR exceedances and Design Flow exceedances)		
Variation do not exceed those normally or typically expected	0	
Recurring deviations or excessive variations of 100 to 200 % in strength and/or flow	2	
Recurring deviations or excessive variations of more than 200 % in strength and/or flow	4	
Raw wastes subject to toxic waste discharge	6	
SECONDARY TREATMENT		
Trickling filter and other fixed film media with secondary clarifiers	10	
Activated sludge with secondary clarifiers (including extended aeration and oxidation ditches)	15	
Stabilization ponds without aeration	5	
Aerated lagoon	8	8
Advanced Waste Treatment Polishing Pond	2	
Chemical/physical – without secondary	15	
Chemical/physical – following secondary	10	
Biological or chemical/biological	12	
Carbon regeneration	4	
DISINFECTION		
Chlorination or comparable	5	
Dechlorination	2	
On-site generation of disinfectant (except UV light)	5	
UV light	4	
SOLIDS HANDLING - SLUDGE		
Solids Handling Thickening	5	
Anaerobic digestion	10	
Aerobic digestion	6	
Evaporative sludge drying	2	
Mechanical dewatering	8	
Solids reduction (incineration, wet oxidation)	12	
Land application	6	
Total from page TWO (2)	----	8
Total from page ONE (1)	---	11
Grand Total	---	19

- A: 71 points and greater
- B: 51 points – 70 points
- C: 26 points – 50 points
- D: 0 points – 25 points

APPENDIX B – RPA RESULTS:

Parameter	CMC*	RWC Acute*	CCC*	RWC Chronic*	n**	Range max/min	CV***	MF	RP Yes/No
Total Ammonia as Nitrogen (Summer) mg/L	12.1	23.13	1.5	23.13	20	8.20/0.68	2.421	2.821	Yes
Total Ammonia as Nitrogen (Winter) mg/L	12.1	81.99	3.1	81.99	30	33.50/0.94	0.815	2.448	Yes

N/A – Not Applicable

* - Units are (µg/L) unless otherwise noted.

** - If the number of samples is 10 or greater, then the CV value must be used in the WQBEL for the applicable constituent. If the number of samples is < 10, then the default CV value must be used in the WQBEL for the applicable constituent.

*** - Coefficient of Variation (CV) is calculated by dividing the Standard Deviation of the sample set by the Mean of the same sample set.

RWC – Receiving Water Concentration. It is the concentration of a toxicant or the parameter toxicity in the receiving water after mixing (if applicable).

n – Is the number of samples.

MF – Multiplying Factor. 99% Confidence Level and 99% Probability Basis.

RP – Reasonable Potential. It is where an effluent is projected or calculated to cause an excursion above a water quality standard based on a number of factors including, as a minimum, the four factors listed in 40 CFR 122.44(d)(1)(ii).

Reasonable Potential Analysis is conducted as per (TSD, EPA/505/2-90-001, Section 3.3.2). A more detailed version including calculations of this RPA is available upon request.

APPENDIX C – AFFORDABILITY ANALYSIS

Missouri Department of Natural Resources
Water Protection Program
Affordability Determination and Finding
(In accordance with RSMo 644.145)

**Drexel South Municipal Wastewater Treatment Plant
City of Drexel
Renewal and Modification - Operating Permit #MO-0023663**

Section 644.145 RSMo requires DNR to make a “finding of affordability” when “issuing permits under” or “enforcing provisions of” state or federal clean water laws “pertaining to any portion of a combined or separate sanitary sewer system or publicly-owned treatment works.”

Description:

The Drexel South Wastewater Treatment Facility (WWTF) is located at the intersection of South 3rd Street and East Ethel Street, Drexel, MO. This facility discharges to Sugar Creek (unclassified) which flows to the Marias des Cygnus River (WBID 1297).

Residential Connections: 400 .

Commercial Connections: 30 .

Total Connections: 430 .

Proposed New Permit Requirements or Requirements Now Being Enforced:

Permit No. MO-0023663 expired on September 21, 2011. An application for renewal was received from the City on March 1, 2011. A preliminary draft State Operating Permit was provided to the City on July 10, 2012.

Anticipated Costs Associated with Complying with the New Requirements:

New permit requirements may require the design, construction and operation of disinfection and ammonia treatment. The Department estimates the cost for adding ammonia treatment to be between \$633,000 - \$1,958,000 (CAPDEWORKS cost estimator was used). This cost, if financed through user fees, would cost each household between an estimated \$61 to \$145 per month.

(1) A community’s financial capability and ability to raise or secure necessary funding;

The City’s sewer rate averages \$18.50 per month¹ and is currently at 0.6% of the community’s Medium Household Income (MHI). If user rates are used to finance and operate an upgrade, the rates may need to be increased up to 4.8% of the MHI. Percentages above 2% would create a high burden for a community.

¹ This figure was obtained from a spreadsheet compiled by the Missouri Public Utility Alliance regarding water and wastewater rates, updated March 16, 2012

(2) Affordability of pollution control options for the individuals or households of the community;

Current annual operating costs (exclude depreciation):	unknown
Current user rate:	\$18.50/mo. (avg.)
Future user rate:	\$61 - \$145/mo.
Estimated capital cost of pollution control options:	\$633,000 - \$1,958,000
Annual cost of additional (<i>operating costs and debt service</i>):	NA
Estimated resulting user rate:	\$61 - \$145/mo.
Median Household Income ²	\$31,944
Current Usage Rate as a % of Median Household Income:	0.6%
Future Usage Rate as a % of Median Household Income:	2.0% – 4.8% ³

Check Appropriate Box	Financial Impact	Residential Indicator (Usage Rate as a percent of Median Household Income)
	Low	Less than 1% MHI
	Medium	Between 1% and 2% MHI
X	High	Greater than 2% MHI

The current sewer rates are 0.6% of the MHI. If the rates were increased to finance the new permit requirements, the rates would be between 2.0% and 4.8% of the MHI, and result in a high financial impact. Because of the City’s declining population and median household income, this analysis anticipates a high burden to the community to achieve the proposed new bacteria and ammonia limits.

(3) An evaluation of the overall costs and environmental benefits of the control technologies;

The new permit limits on *E. coli* and ammonia is anticipated to cost between \$633,000 and \$1,958,000. The environmental benefits of the increased ammonia removal will improve conditions for aquatic life in the stream receiving the discharge. Disinfection will decrease possible pathogen transmission to humans during recreation use in the stream.

(4) An inclusion of ways to reduce economic impacts on distressed populations in the community, including but not limited to low and fixed income populations. This requirement includes but is not limited to:

- (a) Allowing adequate time in implementation schedules to mitigate potential adverse impacts on distressed populations resulting from the costs of the improvements and taking into consideration local community economic considerations; and**
- (b) Allowing for reasonable accommodations for regulated entities when inflexible standards and fines would impose a disproportionate financial hardship in light of the environmental benefits to be gained;**

² Median Household Income is provided by the American Fact Finder – INCOME IN THE PAST 12 MONTHS (IN 2010 INFLATION ADJUSTED DOLLARS) – 2006 – 2010 American Community Survey 5-Year Estimates, which can be found online at:

http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS_10_5YR_S1901&prodType=table

³ 61/(36328/12) = 2.0 and 145/(36328/12) = 4.8

Potentially Distressed Populations	
Unemployment for Drexel ⁴	3.0%
Median Household Income in Drexel ⁵	\$36,328
Percent Change in MHI (2000-2010)	-7.4% (from \$39,219 to \$36,328)
Percent Population Growth/Decline ⁶	11.47% Decline from 2000 to 2010
Change in Median Age in Years (1990-2010)	10% (from 35.7 to 39.4)
Percent of Households in Poverty ⁷	8.8%
Percent of Households Relying on Food Stamps	9.8%

Opportunity for cost savings or cost avoidance: Unknown.

Opportunity for changes to implementation/compliance schedule:

The compliance schedule in the renewed permit could be matched with the time needed for the community to arrange appropriate means to finance an upgrade.

(5) An assessment of other community investments relating to environmental improvements;

Unknown.

(6) An assessment of factors set forth in the United States Environmental Protection Agency's guidance, including but not limited to the "Combined Sewer Overflow Guidance for Financial Capability Assessment and Schedule Development" that may ease the cost burdens of implementing wet weather control plans, including but not limited to small system considerations, the attainability of water quality standards, and the development of wet weather standards;

Secondary indicators for consideration:

Socioeconomic, Debt and Financial Indicators				
Indicators	Strong (3 points)	Mid-Range (2 points)	Weak (1 point)	Score
Bond rating indicator	Above BBB or Baa	BBB or Baa	Below BBB or Baa	NA
Overall net debt as a % of full market property value	Below 2%	2% - 5%	Above 5%	NA
Unemployment Rate	>1% below Missouri average	± 1% of Missouri average	>1% above Missouri average	3
Median household income	More than 25% above Missouri MHI	± 25% of Missouri MHI	More than 25% below Missouri average	1
Property tax revenues as a % of full market property value	Below 2%	2% - 4%	Above 4%	NA
Property tax collection rate	Above 98%	94% - 98%	Below 94%	NA

Average Score for Financial Capability Matrix: 2.0
Residential Indicator (from Criteria #2 above): 2.0 – 4.8

⁴ Unemployment data was obtained from American Fact Finder at

http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS_10_5YR_S1901&prodType=table

⁵ Median Household Income is provided by the American Fact Finder – INCOME IN THE PAST 12 MONTHS (IN 2010 INFLATION ADJUSTED DOLLARS) – 2006 – 2010 American Community Survey 5-Year Estimates, which can be found online at:

http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS_10_5YR_S1901&prodType=table

⁶ Population trend data was obtained from online at http://mcdc1.missouri.edu/cgi-bin/profiler/profiler.py?profile_id=SF1_2010&geoids=16000US2920134

⁷ Poverty data is provided by the American Fact Finder – POVERTY STATUS IN THE PAST 12 MONTHS – 2006-2010 American Community Survey 5-Year Estimates, which can be found online at http://factfinder2.census.gov/faces/tableservices/jsf/pages/productview.xhtml?pid=ACS_10_5YR_DP03&prodType=table

Financial Capability Matrix			
Financial Capability Indicators Score from above ↓	Residential Indicator (User rate as a % of MHI)		
	Low (Below 1%)	Mid-Range (Between 1.0% and 2.0%)	High (Above 2.0%)
Weak (below 1.5)	Medium Burden	High Burden	High Burden
Mid-Range (1.5 – 2.5)	Low Burden	Medium Burden	High Burden
Strong (above 2.5)	Low Burden	Low Burden	Medium Burden

Estimated Financial Burden: High Burden

(7) An assessment of any other relevant local community economic condition.

Unknown.

Conclusion and Finding

The Department identified the actions for which an affordability analysis is required under Section 644.145 RSMo. The City of Drexel applied for a renewed operating permit. As a result of new regulations, the Department is proposing modifications to the current operating permit that may require the WWTF to add disinfection and ammonia treatment.

The Department estimates that adding disinfection and ammonia treatment will cost the City an estimated \$633,000 and \$1,958,000. Should this cost be financed through increased user fees, the increase might raise user fees to 2.0% - 4.8% of the City’s Median Household Income. Because of the smaller declining size of the community’s population and below average MHI, this analysis concludes that the evaluated permit action will likely result in user fees above 2% of the community’s median household income.

The Department considered all seven (7) of the criteria presented in subsection 644.145.3 when evaluating the affordability of the relevant actions. Taking into consideration these criteria, this analysis examined whether the above referenced permit modifications affects the ability of an individual customer or household to pay a utility bill without undue hardship or unreasonable sacrifice in the essential lifestyle or spending patterns of the individual or household. As a result of reviewing the above criteria, the Department hereby finds that the action described above will likely result in a high burden with regard to the community’s overall financial capability and a high financial impact for most individual customers/households. However, this determination is based on readily available data, and may over-estimate the financial impact on the City.